NIAP Review Briefing

To

Information Security and Privacy Advisory Board
03/17/04; 1515; Hyatt Regency
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Background

• Page-47; National Strategy to Secure Cyberspace
  – Additionally, the federal government will be conducting a comprehensive review of the National Information Assurance partnership (NIAP), to determine the extent to which it is adequately addressing the continuing problem of security flaws in commercial software products. This review will include lessons learned from implementation of the Defense Department’s July 2002 policy requiring the acquisition of products reviewed under the NIAP or similar evaluation processes.

• Paraphrasing…
  – Make a business case for a NIAP process…
Background

- National Strategy to Secure Cyberspace
  - ...comprehensive review of NIAP...
- "Comprehensive", example questions from Stakeholders
  - Are Protection Profiles (PP) adequate? [complete, accurate, useable]
  - Is the Review process adequate? [complete, accurate, meet expectations]
  - Is the cost worth the return? […] and who bears the cost?]
  - Are sufficient products NIAP evaluated and listed? [or in "evaluation"]
  - Are results of evaluations used in acquisitions/by users? In SAA for C&A? to build architectures?
  - What are the trends for vendors to have products evaluated? [or is this mostly marketing to the vendor?]
  - Does the current process present conflicts-of-interests? [money, quality, monopoly issues]
  - Etc.

General Approach

- Develop the facts, information, arguments, and recommendations concerning:
  - What must NIAP be? (National policy threshold)
  - What is NIAP? (Experience and fact-finding)
  - What could NIAP be? (Expectation and situation)
  - What should NIAP be? (Analysis and Recommendations)
General Approach

NIAP or NIAP-like Processes
(Legacy, Current, Future)

Tasks

- Develop Findings
- Generate Options
- Assess Business Case(s)
- Offer Recommendations

Progress (months)
- No Change
- Fix
- Modify
- Abandon
- 3-6 mo plus refine
- 3-6 mo plus refine
- 3-9 mo plus validate
- 6-12 mo conclude

Four Major Tasks

- Objective: Review the efficacy and affordability of NIAP capabilities and infrastructure
  - Characterize National intent, NIAP implementation, and stakeholder expectations, Conduct Fact finding, and Develop Issues
  - Assess impacts of selected issues and generate alternatives and options to address these issues
  - Analyze selected issues/options
  - Provide recommendations
### General Task Framework

| Task                        | Purpose                   | Intent                   | Experience          | Output
|-----------------------------|---------------------------|--------------------------|---------------------|------------------|
| Develop Starting Basis     | Characterize              | Original Purpose         | Barriers             | Findings
|                             |                           | Future Needs             | Limitations         | Issues
|                             |                           |                          | Discrepancies       | Problems
| Generate Options           | Targets of Change         | Remove/Reduce            | Pros/Cons           | Options
|                             |                           | Improve/Increase         |                     | No Change
|                             |                           | Keep/Adjust              |                     | Fix
| Assess Business Case of Options | Feasibility of Change    | Proposed Price and       | Current Costs and   | Business Case
|                             |                           | Performance              | Capabilities        | PIP Opening Point
|                             |                           |                          |                     | Strategy in next
|                             |                           |                          |                     | Operating Point
| Recommend Actions           | Policy, Program,          | Future Basis             | Current Basis       | Recommendations
|                             | Resource Mix              |                          |                     | Justify

### Stage 1: Current Activity

- Generate independent descriptions of “requirements”
  - Legal, statutory, policy “requirements” analysis (must)
  - Experiential “requirements” of NIAP process assessment (is)
  - Expectation “requirements” by interviews (could)
- Conduct workshop(s) (should)
  - Assess issues amenable to education and training
  - Develop changes feasible now
  - Document changes potentially feasible should specific conditions change
- Develop and analyze options and recommendations
- Report
Concept of a Well-formed Requirement

- Requirement is well-formed when the following are identified
  - Authority \(\rightarrow\) origin or delegated
  - Responsibility \(\rightarrow\) assigned or assumed
  - Accountability \(\rightarrow\) explicit or implicit

- Early collection and assessment results indicate variance among each requirement set/viewpoint.
  - Education, training and awareness may resolve some differences
  - Analysis will surface which differences are the result of constraints
    - Resources
    - Limits on...
    - Barriers to...
    - Missing attributes/clarity/overlap of a well-formed requirement’s attributes
    - Mal-distribution of authorities, responsibilities, accountabilities
Overall Review Activity Flow

- Gathering and assessing documents
- Compiling stakeholders/POCs
- Developing requirements from national documents
- Scripting interviews
- Schedule interviews (2 person teams)
- Compile Interviews
- Invitations to workshop
- Re-interview selected
- Develop expected needs from interviews/workshop
- Develop baseline of actual from NIAP practices/documents
- Develop compilation and comparison of coverages
- Propose movement opportunities to gain coverage
- Cost each move (legal, funds, etc.)
- Develop timing for each move
- Construct roadmap of feasible and affordable changes
- Document currently infeasible but possible with other changes [legal, technical, etc.]

Status of Activities

- Collection of documented requirements and current practices approximately 75% complete
  - Data-model and data-base to support further analysis and continued refinement initiated
- Interview requests solicited with additional interviews to be added as time permits
  - Initial interview script/questions developed and under internal review
  - Application to internal expertise to refine and use as mailed survey/interview scheduled
- Exploring workshop dates to reconcile and identify options to address findings generated from collection and analysis of requirements sets
- Baseline Report structured and being incrementally developed in parallel with review collection and analysis activities
Known or Anecdotal Issues

- Sample from Experience/Expectations
  - Money on the wrong side of the problem?
  - Expect safe products?
  - What does safe mean?
  - Should international agreements drive our evaluations?
  - Lab certifications separate from personnel?
  - NSSTSP-11 adequate?
  - What does "evaluated" mean?
  - Is truth in advertising sufficient? Or is it safety?
  - Etc.

Sample Questions for Review

- On what basis should USG be judging NIAP's success or failure?
- Is NIAP oversight of laboratory testing cost-effective? Timely? Comprehensive?
- Does NIAP's mission to conduct CC-based IT product evaluation remain current or does it need to be modified?
- Is NIAP increasing security or consumer trust in product?
- What, if any, are the inherent risks of foreign owners of labs and/or foreign products receiving evaluations?
- How do we assist small business, who can not afford the NIAP process?
Sample Questions for Review

- To what extent is NIAP accomplishing its mission?
- To what extent is NIAP accomplishing what is needed?
- Can the NIAP assurance model satisfy stakeholders needs?
- Should NIAP become an independent organization? Private-sector run?
- Does NIAP need to be improved overhauled refocused to better meet its current or updated mission? How?
- What are the impediments to improve NIAP? Recommendations to response? Resource needs?
- Do NIAP partners that conduct evaluations provide the level of trust needed for classified systems? Unclassified systems? Private-sector and critical infrastructure systems?
- What has been learned about the NSTISSP#11 policy implementation in national security community? Does this support expanding the policy to cover USG unclassified systems?

Still in-work...

- How notionally will we package and report recommendations for change?
  - Overall report outlined and structured
  - Work product captured to this document and used as basis for final report construction
- What models of capability, cost, time, feasibility, impacts are we notionally using to assess, analyze, and evaluate the options and recommendations?
  - Notion of operational P/P or C/C movement as the basic business model
  - Ability to affect change (movement) is through policy, program, resource
  - Types of change (control, efficiencies, effectiveness)
## NIAP Improvement

### How will you satisfy priorities?

<table>
<thead>
<tr>
<th>Change</th>
<th>Actions</th>
<th>Choice</th>
</tr>
</thead>
<tbody>
<tr>
<td>Policy</td>
<td>List of possibilities</td>
<td>Selection of primary recommendation</td>
</tr>
<tr>
<td>Program</td>
<td>List of possibilities</td>
<td>Selection of primary recommendation</td>
</tr>
<tr>
<td>Resource</td>
<td>List of possibilities</td>
<td>Selection of primary recommendation</td>
</tr>
</tbody>
</table>

## Notion-1

### Where is NIAP operating today?

![Diagram showing price vs. performance with different demand segments and labels: Present Buyers P/P Demands, Future Buyers P/P Demands, Unprecedented (Discover, Invent), Precedented (Improve), Present Buyers Commercial, Present Buyers USG, What/Who "pulls" on P/P Operating curve, Performance (Capability).]
Movement Options

LEGEND:
■ Current Requirement Set
O Future Requirement Set

Options:
- Path 1
- Path 2
- Path 3
- Path 4
- Path 5
- Path 6

Price (Cost)
Cost Limitations

Future P/P (+/- 2 Yrs)
Present P/P (+/- 2 Yrs)

Feasibility:
What is feasible near-, mid-, long-term?
What set of requirements does a feasible set represent?
Where are the current requirement sets?

Notional “Package” Figure of Merit
Capability/Cost Ratio

NIAP Spans all dimensions of progress
Capability

Due to Management Improvements (controls)
Due to Efficiency Gains (processes/tools)
Due to Effectiveness Advancements (phenom/understanding)
Notional Roadmap

2005 2010 2015 2020

Buy More "Stuff" better
Operate Better Focus:
Buy sufficient assurance capabilities

Engineering Practices Program
Empirical Focus:
Best Practices Understanding
25% reduction in assurance variance through better controls over existing processes

Technology Development Program
Process/Tools Focus:
50% Improvement
Decrease assurance variance to less than 25% for 90% of products

Basic Research Program
Phenom/Understanding Focus:
200% assurance productivity Improvements
Repeatedly engineer assurance intensive systems predicting assurance quality, performance, schedule and cost within 10%

Overall project Scheduling