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FCC Statement

The following information is for FCC compliance of Class A devices: This equipment has been tested and found to comply with the limits for a Class A digital device, pursuant to part 15 of the FCC rules. These limits are designed to provide reasonable protection against harmful interference when the equipment is operated in a commercial environment. The equipment generates, uses, and can radiate radio-frequency energy and, if not installed and used in accordance with the instruction manual, may cause harmful interference to radio communications. Operation of this equipment in a residential area is likely to cause harmful interference, in which case users will be required to correct the interference at their own expense.

The following information is for FCC compliance of Class B devices: The equipment described in this manual generates and may radiate radio-frequency energy. If it is not installed in accordance with NetScreen’s installation instructions, it may cause interference with radio and television reception. This equipment has been tested and found to comply with the limits for a Class B digital device in accordance with the specifications in part 15 of the FCC rules. These specifications are designed to provide reasonable protection against such interference in a residential installation. However, there is no guarantee that interference will not occur in a particular installation.

If this equipment does cause harmful interference to radio or television reception, which can be determined by turning the equipment off and on, the user is encouraged to try to correct the interference by one or more of the following measures:

- Reorient or relocate the receiving antenna.
- Increase the separation between the equipment and receiver.
- Consult the dealer or an experienced radio/TV technician for help.

Connect the equipment to an outlet on a circuit different from that to which the receiver is connected.

Caution: Changes or modifications to this product could void the user's warranty and authority to operate this device.

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A. Scope of Document

The Juniper Networks NetScreen-5400 is an internet security device that integrates firewall, virtual private networking (VPN) and traffic shaping functionalities. The model number is NetScreen-5400 and includes interface options listed in Table 1.

<table>
<thead>
<tr>
<th>Part Number</th>
<th>Model</th>
<th>Interface Option</th>
<th>Power Supply</th>
</tr>
</thead>
<tbody>
<tr>
<td>NS-5400-P00A-S00</td>
<td>NS-5400</td>
<td>2G24FE SPM</td>
<td>AC</td>
</tr>
<tr>
<td>NS-5400-P00D-S00</td>
<td>NS-5400</td>
<td>2G24FE SPM</td>
<td>DC</td>
</tr>
<tr>
<td>NS-5400-P01A-S00</td>
<td>NS-5400</td>
<td>8G SPM</td>
<td>AC</td>
</tr>
<tr>
<td>NS-5400-P01D-S00</td>
<td>NS-5400</td>
<td>8G SPM</td>
<td>DC</td>
</tr>
<tr>
<td>NS-5000-8G</td>
<td>8G SPM</td>
<td>-CARD ONLY-</td>
<td>N\A</td>
</tr>
<tr>
<td>NS-2G24FE</td>
<td>2G SPM</td>
<td>-CARD ONLY-</td>
<td>N\A</td>
</tr>
</tbody>
</table>

Table 1 – List of 5400 part numbers

Through the VPN, the NetScreen-5400 provides the following:

- IPSec standard security
- Data Encryption Standard (DES), triple-DES and Advanced Encryption Standard (AES) key management

*Note: DES is only used for legacy systems.*

- Manual and automated IKE (ISAKMP)
- The use of RSA and DSA certificates

The NetScreen-5400 also provides an interface for users to configure or set policies through the console or network ports.

The general components of the NetScreen-5400 include firmware and hardware. The main hardware components consist of a main processor, memory, flash, ASICs (GigaScreen version 2 and GigaScreen II), 10/100 Mbps ethernet interface, GBIC network interface, console interface, backplane, redundant power supplies and fan tray. The entire case is defined as the cryptographic boundary of the modules. The NetScreen-5400's physical configuration is defined as a multi-chip standalone module.
B. Security Level

The NetScreen-5400 meets the overall requirements applicable to Level 2 security of FIPS 140-2.

Table 2: Module Security Level Specification

<table>
<thead>
<tr>
<th>Security Requirements Section</th>
<th>Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cryptographic Module Specification</td>
<td>2</td>
</tr>
<tr>
<td>Cryptographic Module Ports and Interfaces</td>
<td>2</td>
</tr>
<tr>
<td>Roles, Services, and Authentication</td>
<td>2</td>
</tr>
<tr>
<td>Finite State Model</td>
<td>2</td>
</tr>
<tr>
<td>Physical Security</td>
<td>2</td>
</tr>
<tr>
<td>Operational Environment</td>
<td>N/A</td>
</tr>
<tr>
<td>Cryptographic Key Management</td>
<td>2</td>
</tr>
<tr>
<td>EMI/EMC</td>
<td>2</td>
</tr>
<tr>
<td>Self-Tests</td>
<td>2</td>
</tr>
<tr>
<td>Design Assurance</td>
<td>2</td>
</tr>
<tr>
<td>Mitigation of Other Attacks</td>
<td>N/A</td>
</tr>
</tbody>
</table>

C. Roles and Services

The NetScreen-5400 supports five distinct roles:

- **Cryptographic Officer Role (Root):** The module allows one Crypto-Officer. This role is assigned to the first operator who logs on to the module using the default user name and password. Only the Crypto-Officer can create other administrators, and change to FIPS mode.

- **User Role (Admin):** The Admin user can configure specific security policies. These policies provide the module with information on how to operate (for example, configure access policies and VPN encryption with Triple-DES).

- **Read-Only User Role (Admin):** This role can only perform a limited set of services to retrieve information or status. This role cannot perform services to configure the box.

- **VSYS User Role:** This role has the same operations as the User Role above, except that a VSYS user only operates within a particular virtual system. See the *NetScreen Concept and Examples ScreenOS Reference Guide* for more information about virtual systems.

- **VSYS Read-Only User Role:** This role has the same operations as the Read-Only User Role above, except that a VSYS read-only user only operates within a particular virtual system. See the *NetScreen Concept and Examples ScreenOS Reference Guide* for more information about virtual systems.
The module allows concurrent Admin users, either in a User Role or in a Read-Only Role.

The root administrator can create a virtual system (vsys) administrator for each vsys, if the device has multiple virtual systems configured. The vsys administrator can function in either the "user" role or "read-only" role. A virtual system is the architecture that enables the device to respond with a different set of configurations for each vsys administrator. Therefore, a single box can appear to be several logical "virtual systems."

The NetScreen-5400 provides the following services:

- Clear/Delete: Clear dynamic system info
- Exec: Exec system commands
- Exit: Exit command console
- Get: Get system information
- Ping: Ping other host
- Reset: Reset system
- Save: Save command
- Set: Configure system parameters
- Trace-route: Trace route
- Unset: Unconfigure system parameters

The NetScreen-5400 supports both role-based and identity-based authentication.

- All roles can be authenticated locally (within NS-5400); optionally, the module supports authentication via a RADIUS server for only the User role. Authentication by use of the RADIUS server is viewed as role-based authentication; all other methods of authentication are identity-based.
- All other forms of authentication (local database) are classified as identity based.
- The module supports identity-based authentication for the Crypto-Officer (local database), the User Role (local database), the Read-Only User Role (local database), VSYS User Role, and VSYS Read-Only User Role.

**D. Interfaces**

- The NetScreen-5400 can accept up to three of two network interface cards.

  The network interface card options are:

1. 8GSPM: The 8GSPM provides eight Gigabit Ethernet mini-Gigabit Interface Converter (GBIC) ports (labeled 1-8) using hot-swappable transceivers. The 8GSPM delivers up to 4 Gigabits
per-second (Gbps) of firewall and up to 2 Gbps of Virtual Private Network (VPN) capacity.

2. The 2G24FE Secure Port Module (SPM) deploys two 1-Gigabit Ethernet ports (labeled 1,2) and 24 FE ports (labeled 1-24) with up to 2 Gbps of firewall and up to 1 Gbps of VPN process capacity. This total consists of one aggregate interface for the two 1-Gigabit ports, and five aggregate interfaces for the 24 10/100 Ethernet ports.

- Console port: RJ-45 interface for Control input and status output.
- MGT port: Control input. 10/100 Mbps ethernet for management traffic. It has 2 link lights (LEDs) to indicate the port status. The right LED indicates the link status. If the LED is on, this means the link is up. If the LED is off, this means the link is down. The left LED indicates the ethernet activity. If the LED is on and is blinking, this means the port is active (transmitting/receiving data). If the LED is off, this means the port is inactive.
- Compact flash: Image input. Interface for a memory flash card.
- Power interface: For system power, AC or DC.
- The management module has six types of indicators, all for status output:
  - CPU utilization: Consists of an array of 5 LEDs that indicate the current level of CPU utilization. Utilization is defined as the amount of traffic detected on the interface at any given time. The CPU utilization LEDs represent the following percentages of utilization: 5%, 10%, 25%, 50%, and 90%. When all LEDs are dark, this indicates CPU utilization is less than 5%.
  - One Power status LED: Illuminates solid green when the power is supplied to the NetScreen-5400.
  - One Module status LED: Illuminates blinking green when the module is operational or amber when the unit is booting up.
  - System Alarm LED: Illuminates red when a critical alarm occurs, such as a hardware or software failure, or a firewall attack; illuminates amber when a major alarm occurs, such as "low memory;" is dark when there are no alarms.
  - HA LED: Illuminates green if the unit is the master, amber if the unit is the slave, and is dark if HA is not configured.
  - Compact Flash LED: Illuminates green if the compact flash card is installed in the compact flash slot, blinking green if the compact flash card is active, and is dark if the slot is empty.
• The secure port module has two LEDs, each for status output.
  • One power status LED: Illuminates solid green when the
current is supplied to the NetScreen-5400.
  • One module status LED: Illuminates blinking green when
the module is operational or amber when the unit is
booting up.
• The fan tray has a status output LED: Illuminates solid green
when the fan is operational, and is dark when it is not
operational.
• Hardware reset button: After the user follows the sequence:
insert for 5 seconds, release for 5 seconds, insert for 5 seconds,
and release for 5 seconds, the device will erase all configurations
and be restored to the default factory settings.

E. Setting FIPS mode

By default, on the first power-up, the module is in non-FIPS mode.
The commands "get config", or "get system" indicate if the system is in FIPS
mode.
The module can be set to FIPS mode only through the CLI. To set the module
to FIPS mode, execute "set FIPS-mode enable" through the CLI.
Special note for firmware upgrade: if a pre-5.0 firmware is upgraded to 5.0
FIPS version and above, even if the box is previously in FIPS mode, please re-
able FIPS again by issuing the commands "unset FIPS-mode enable," "set
FIPS-mode enable," followed by rebooting the box.
This command will perform the following:
  • Disable administration via SSL
  • Disable the loading and output of the configuration file from the
TFTP server
  • Disable the Global reporting agent
  • Disable administration via SNMP
  • Disable the debug service
  • Disable the modem port
  • Enforce HTTP only through VPN with AES encryption
  • Enforce Telnet only through VPN with AES encryption
  • Enforce SCS to use only 3DES to manage the box
  • Disable MD5 algorithm
Execute the "save" command.
Execute the "reset" command.
Please note the following:

- Configure the HA encryption key before using the HA link.
- Telnet and HTTP (WEB UI) are allowed only through a VPN with AES encryption.
- The derivation of keys for ESP-Encryption and ESP-Authentication using a user's password is in non-FIPS mode.
- User names and passwords are case-sensitive. The password consists of at least six alphanumeric characters. Since there are 26 uppercase letters, 26 lowercase letters, and 10 digits, the total number of available characters is 62. The probability of someone guessing a password is $1/(62^6) = 1/56,800,235,584$, which is far less than a $1/1,000,000$ random success rate. If three login attempts from the console fail consecutively, the console will be disabled for one minute. If three login attempts from Telnet or the WebUI (through VPN with AES encryption) fail consecutively, any login attempts from that source will be dropped for one minute.
- If there are multiple login failure retries within one minute and since the user is locked out after three contiguous login failures, the random success rate for multiple retries is $1/(62^6) + 1/(62^6) + 1/(62^6) = 3/(62^6)$, which is far less than $1/100,000$.
- DSA-signed firmware image cryptographic strength analysis: the firmware is signed by a well-protected DSA private key. The generated signature is attached to the firmware. In order for the device to accept an endorsed image, the image has to have a correct 40-byte (320-bit) signature. The probability of someone guessing a signature correctly is $1/(2^{320})$, which is far less than $1/1,000,000$.
- The image download takes at least 23 seconds, so there can be no more than 3 download tries within one minute. Therefore, the random success rate for multiple retries is $1/(2^{320}) + 1/(2^{320}) + 1/(2^{320}) = 3/(2^{320})$, which is far less than $1/100,000$.
- In order for authentication data to be protected against disclosure, substitution and modification, the administrator password is not echoed during entry.
- The NetScreen-5400 does not employ a maintenance interface or have a maintenance role.
- When in FIPS mode, the NetScreen-5400 WebUI only displays options that comply with FIPS regulations.
- The output data path is logically disconnected from the circuitry and processes performing key generation or key zeroization.
- The NetScreen-5400 provides a Show Status service via the GET service.
• The NetScreen-5400 cannot be accessed until the initialization process is complete.

• The NetScreen-5400 implements the following power-up self-tests:

  Device Specific Self-Tests:
  • Boot ROM firmware self-test is via DSA signature (Software Integrity Test)
  • SDRAM read/write check
  • FLASH Test

  Algorithm Self-Tests:
  • DES, CBC mode, encrypt/decrypt KAT
  • TDES, CBC mode, encrypt/decrypt KAT
  • SHA-1 KAT
  • RSA (encryption and signature)
  • ANSI X9.31 KAT
  • DSA Sign/Verify
  • Exponentiation
  • AES, CBC mode, encrypt/decrypt KAT
  • HMAC-SHA-1

• The NetScreen-5400 implements the following conditional tests:
  • DRNG continuous test
  • Hardware RNG continuous test
  • SCS key agreement test
  • DH key agreement test
  • DSA pair-wise consistency test
  • RSA pair-wise consistency test
  • Bypass test
  • Firmware download DSA signature test (Software Load Test)

**Other Parameters**

Also note that:

• A pair-wise consistency test for DH, DSA and RSA (encryption and signature) key-pairs is employed.

• The firmware can be loaded through the Trivial File Transfer Protocol (TFTP) or the Compact Flash Interface, where a firmware load test is performed via a DSA signature.
• Keys are generated using a FIPS approved pseudo random number generator per ANSI X9.31, Appendix C.

• For every usage of the module's random number generator, a continuous RNG self-test is performed. Note that this is performed on both the FIPS approved RNG and non-FIPS approved RNG.

• In FIPS mode, only FIPS-approved algorithms are used.

• The NetScreen-5400 enforces both identity based and role based authentication. Based on their identity, the operator assumes the correct role.

• Operators must be authenticated using user names and passwords. Authentication will occur locally. As an option, the user can be authenticated via a RADIUS server. The RADIUS server provides an external database for user role administrators. The NetScreen-5200 acts as a RADIUS proxy, forwarding the authentication request to the RADIUS server. The RADIUS server replies with either an accept or reject message. See the log for authenticated logins. The RADIUS shared secret has to be at least 6 characters.

• The operator must enter the user name and password. All logins through a TCP connection disconnect after three consecutive login failures and an alarm is logged.

• A separate session is assigned to each successful administrator login.

• The password is not echoed during the administrator login.

• SCS uses 3DES encryption only.

• The first time an operator logs on to the module, the operator uses the default user name and password, which are both “netscreen”. This user is assigned the Crypto-Officer role.

• The Crypto-Officer is provided with the same set of services as the user with four additional services: (1) "set admin" and "unset admin". These two services allow the Crypto-Officer to create a new user, change a current user's user name and password, or delete an existing user. (2) "set FIPS enable" and "unset FIPS enable". These two services allow the Crypto-Officer to switch between FIPS mode and default mode.

• HTTP can only come through a VPN with AES encryption. The default page time-out is 10 minutes; this is user configurable. The maximum number of HTTP connections, i.e., the maximum number of concurrent WebUI logins depends on how many TCP sockets are currently available in the system. The maximum number of available TCP sockets is 2048. This number is shared with other TCP connections.

• Telnet can only come through a VPN with AES encryption.
• There are a maximum of 22 sessions shared between Telnet and SCS.

• Upon a Telnet and console login failure, the next prompt will not come up for an estimated 5 seconds.

• The NetScreen-5400's chips are production-grade quality and include standard passivation techniques.

• The NetScreen-5400 is contained within a metal production-grade enclosure.

![Image](90x383 to 522x591)

**Figure 1: Tamper Evident Mechanisms, Front of the NetScreen-5400**

• The enclosures are opaque to visible spectrum radiation.

• The enclosure includes a removable cover and is protected by tamper evident seals. These seals also cover the power block at the back and front of the units. The locations of the tamper evident seals are shown in Figure 1.

• The Netscreen-5400 does not use third party applications.

• The NetScreen-5400 generates an Initial Vector (IV) using a FIPS approved pseudo random number generator for the beginning of a session. The IV is incremented by one for each packet belonging to this session.

• IKE, Diffie-Hellman (DH), and RSA encryption are employed for public key-based key distribution techniques, which are commercially available public key methods.

• The policy is associated with keys located in the modules. The private/public key pair of the module is located at a certain and exact memory location of the flash.

• All keys are stored in plain text.
• All keys and unprotected security parameters can be zeroized through the Unset, Clear and Delete commands, except PRNG key.

• The NetScreen-5400 does not perform key archiving.

• The NetScreen-5400 includes the following algorithms:
  - FIPS Approved:
    DSA
    SHA-1
    TDES (CBC)
    DES (CBC) (for legacy systems only)
    AES (CBC)
    HMAC-SHA-1
    RSA Sign/Verify (PKCS #1)
    ANSI X9.31 DRNG
  - Non-FIPS Approved:
    MD5
    DH (key agreement)
    RSA Encrypt/Decrypt (used for key wrapping only)

• The NetScreen-5400 conforms to FCC part 15, class A.

• Upon the failure of any power-up self-test, the module enters and stays in either the Algorithm Error State or Device specific error state, depending on the self-test failure. The console displays error messages and the status LED flashes red. It is the responsibility of the Crypto-Officer to return the module to Juniper Networks for further analysis.

• Upon the failure of any conditional test, the module enters and stays in a permanent error state, depending on the type of failure: Bypass test failure, SCS key agreement test failure, DH key agreement test failure, DSA pair-wise test failure, or RSA pair-wise agreement test failure. The console displays error messages and the status LED flashes red. It is the responsibility of the Crypto-Officer to return the module to Juniper Networks for further analysis.

• On power down, previous authentications are erased from memory and need to be re-authenticated again on power-up.

• Bypass tests are performed at power-up, and as a conditional test. Bypass state occurs when the administrator configures the box with a non-VPN policy, and traffic matching this policy arrives at the network port. The bypass-enabled status can be found by retrieving the entire policy list. Two internal actions must exist in
order for bypass to happen: (1) a non-VPN policy is matched for this traffic, and (2) a routing table entry exists for the traffic that matches this non-VPN policy.

- In FIPS mode, SCS can use 3DES only to encrypt/decrypt commands. Also if the command from SCS is to set or get the AES manual key, it will fail and a message will be logged.
- A VPN with AES encryption is manual key or IKE.
- HA traffic encryption is 256 bit AES.
- If a VPN uses 3DES Encryption, the key exchange protocol IKE is enforced to use group 5 only.
- SHA-1 algorithm on GigaScreen II has the limitation that it cannot hash more than 8K of data. Other ASIC chips have no such limitation.
- The module is not designed to mitigate against attacks which are outside of the scope of FIPS 140-2.

F. FIPS Certificate Verification

In FIPS mode, during the loading of the X509 certificate, if the signing CA certificate cannot be found in the NetScreen-5400, the following message is displayed on the console:

Please contact your CA's administrator to verify the following fingerprint (in HEX) of the CA cert...

xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx

Do you want to accept this certificate y/[n]?

Where x is one of (0, 1,2,3,4,5,6,7,8,9,A,B,C,D,E,F).

Based on the result of the CA certificate fingerprint checking, the Crypto-Officer accepts or denies the loaded certificates.

G. Critical Security Parameter (CSP) Definitions

Below is a list of Critical Security Parameter (CSP) definitions:

- IPSEC Manual Key: DES, TDES, and AES for user traffic encryption. It is from user input.
- IPSEC Session Key: DES, TDES, and AES for user traffic encryption. It is generated by the IKE key exchange.
- IKE Pre-Shared Key: User input data to generate IKE session key and SHA-1-HMAC key.
- IKE Session Key: DES, TDES, AES for peer-to-peer IKE message encryption.
- User Name and Password: Crypto-Officer and Users’ user names and passwords.
- SCS Server/Host Key: RSA keypairs used in secure command shell (equivalent to SSH).
- SCS Session Key: Encryption key to encrypt telnet commands by using 3DES only.
- DSA Public Key: Firmware-download authentication key.
- HA Key: AES Encryption key for HA data.
- IKE DSA Key: DSA key pair used in IKE identity authentication.
- IKE RSA Key: RSA key pair used in IKE identity authentication.
- PRNG Algorithm Key: ANSI X9.31 algorithm key required to generate pseudo-random numbers. These items are stored in volatile RAM and in non-volatile flash memory.
- SHA-1-HMAC Key: IPSEC authentication key between end users, and IKE authentication between two peers.

### Matrix Creation of Critical Security Parameter (CSP) versus the Services (Roles & Identity)

The following matrixes define the set of services to the CSPs of the module, providing information on generation, destruction and usage. They also correlate the User roles and the Crypto-Officer roles to the set of services to which they have privileges.

The matrices use the following convention:

- G: Generate
- D: Delete
- U: Usage
- N/A: Not Available

Table 3: Crypto-Officer

<table>
<thead>
<tr>
<th>CSP \ Services</th>
<th>Set</th>
<th>Unset</th>
<th>Clear/Delete</th>
<th>Get</th>
<th>Exec</th>
<th>Save</th>
<th>Ping</th>
<th>Reset</th>
<th>Exit</th>
<th>Trace-route</th>
</tr>
</thead>
<tbody>
<tr>
<td>IPSEC Manual Key</td>
<td>G</td>
<td>D</td>
<td>N/A</td>
<td>U</td>
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<td>U</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>IPSEC Session Key</td>
<td>G</td>
<td>D</td>
<td>N/A</td>
<td>U</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
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<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>IKE Pre-shared Key</td>
<td>G</td>
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<td>U</td>
<td>G</td>
<td>U</td>
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<tr>
<td>IKE Session Key</td>
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<td>SCS Server/Host Key</td>
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<td>CSP \ Services</td>
<td>Get</td>
<td>Ping</td>
<td>Exit</td>
<td>Trace-route</td>
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<td>IPSEC Session Key</td>
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<tr>
<td>IKE Pre-shared Key</td>
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Table 4: User and VSYS User

Table 5: Read-Only User and VSYS Read-Only User
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1. The Crypto-Officer is authorized to change all authorized operators' user names and passwords, but the user is only allowed to change his/her own user name and password.
2. The Crypto-Officer is authorized to remove all authorized operators.
3. The Crypto-Officer is authorized to change all authorized operators' user names and passwords, but the user is only allowed to change his/her own user name and password.

H. Definitions List

- **AES** – Advanced Encryption Standard
- **CLI** – Command Line Interface
- **CSP** – Critical Security Parameter
- **DES** – Data Encryption Standard
- **DH** – Diffie-Hellman
- **DRNG** – Deterministic RNG
- **HA** – High Availability
- **IPSec** – Internet Protocol Security
- **IV** – Initial Vector
- **KAT** – Known Answer Test
- **NS** – NetScreen
- **PRNG** – Pseudo RNG
- **RNG** – Random Number Generator
- **ROM** – Read Only Memory
- **RSA** – Rivest Shamir Adelman Algorithm
- **SCS** – Structured Cabling System
- **SDRAM** – Synchronous Dynamic Random Access Memory
- **TCP** – Transmission Control Protocol
- **TFTP** – Trivial File Transfer Protocol
- **VPN** – Virtual Private Networking