NIST and the Smart Grid

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Why Do We Need Smart Grids?

Fundamental Drivers

- Climate change
- Energy security
- Lifestyle dependent on electricity
- Jobs

Smart Grid goals

- Reduce energy use overall and increase grid efficiency
- Increase use of renewables (wind and solar don’t produce carbon)
- Support shift from oil to electric transportation
- Enhance reliability and security of the electric system
Today’s Electric Grid

Markets and Operations

Generation

Transmission

Distribution

Customer Use

Electrical Infrastructure

One-way flow of electricity

Centralized, bulk generation
Heavy reliance on coal and oil
Limited automation
Limited situational awareness
Consumers lack data to manage energy usage
Smart Grid: The “Enernet”

2-way flow of electricity and information
Energy Independence and Security Act

Defines ten national policies for the Smart Grid:

1. Use digital technology to improve reliability, security, and efficiency of the electric grid
2. Dynamic optimization of grid operations and resources, with full cybersecurity
3. Integration of distributed renewable resources
4. Demand response and demand-side energy-efficiency resources
5. Automate metering, grid operations and status, and distribution grid management
6. Integrate “smart” appliances and consumer devices
7. Integrate electricity storage and peak-shaving technologies, including plug-in electric vehicles
8. Provide consumers timely information and control
9. Interoperability standards for the grid and connected appliances and equipment
10. Lower barriers to adoption of smart grid technologies, practices, and services.
The NIST Role

- Coordinate the interoperability framework by identifying the protocols and model standards necessary to enable the Smart Grid vision as outlined in the 2007 Energy Independence and Security Act (EISA) Title XIII mandate

  - Work with industry stakeholders to achieve a common vision and consensus on the necessary standards
  - Report on progress in the development of the interoperability framework
  - Work with standards bodies/users groups to get standards harmonized/developed & used
  - Visible active federal government leadership and coordination by NIST
Government Roles in Smart Grid

Federal

- U.S. Department of Energy
- National Institute of Standards and Technology

State

Public Utility Commissions
Why Do We Need Standards?

Whirlpool Corporation To Produce One Million Smart Grid-Compatible Clothes Dryers by the End of 2011...

Standards for data communication, price information, schedules, demand response signals
Standards Come From Many Sources

- International
  - IEC
  - ISO
  - ITU
  - IETF

- Global Consortia
  - ZigBee Alliance
  - OGC
  - OASIS

- Regional and National
  - ANSI
  - SAE
  - NAESB
  - NEMA

American National Standards Institute
National Institute of Standards and Technology
The Need for Standards is Urgent

Example: Smart Meters

• Key element of smart grids
• 40 million to be deployed in the next several years in US
• Rapid technology evolution
• Absence of firm standards
White House Meeting May 18, 2009

- Commitment to accelerate development of a roadmap

- Chaired by Secretaries of Energy and Commerce
- 66 CEOs and senior executives, federal and state regulators
NIST Three Phase Plan

PHASE 1
Identify an initial set of existing consensus standards and develop a roadmap to fill gaps

PHASE 2
Establish public/private Standards Panel to provide ongoing recommendations for new/revised standards

PHASE 3
Testing and Certification Framework

March 2009

March
September
2010
NIST Smart Grid Timeline

- 2007 EISA gives NIST responsibility for a Smart Grid Framework
- 2008 NIST forms Domain Expert Working Groups
  - T&D, Home-to-Grid, Building-to-Grid, Industry-to-Grid, Business and Policy, Cyber
- 2009 ARRA accelerates need for standards
  - EPRI selected as contractor
- 2009 NIST holds large-scale workshops to identify standards
  - Over 1500 participants from a variety of groups
  - April 28-29: Produced draft list of 16 standards: “low hanging fruit”
  - May 19-20: Analyzed use cases, requirements and standards
  - August 3-4: Developed Priority Action Plans with SDO representatives
- 2009 August EPRI assembles Roadmap Report from workshops
- 2009 September
  - NIST Smart Grid Framework draft 1.0 released
  - NIST Smart Grid Cyber Security Strategy and Requirements draft released
  - EnerNex selected as contractor for next phases
- 2009 November
  - Smart Grid Interoperability Panel established
- 2009 December
  - First meeting Governing Board Dec 8-9, 2009 at NIST
- 2010 January
  - NIST Smart Grid Framework 1.0
NIST Smart Grid Timeline

2009

Jan

Feb

Mar

Apr

May

Jun

Jul

Aug

Sep

Oct

Nov

Dec

Dec 2007 – Energy Independence and Security Act
Aug 2008 – NIST forms Domain Expert Working Groups w/GWAC
Nov 2008 – NIST Workshop at Grid-Interop 2008 in Atlanta

Feb 17 – American Reinvestment and Recovery Act
Mar 19 – FERC Smart Grid Policy Statement and Action Plan
George Arnold: National Coordinator for SG Interoperability

NIST Smart Grid Interoperability Roadmap
Workshops and Development

Priority Action Plans & SGIP Charter Development (to Nov 12)

NIST Smart Grid Interoperability Framework 1.0 Draft

SGIP Update Webinars – Oct 9, Oct 28, Nov 12

SGIP Inaugural Meeting November 16-19
• Charter Ratified
• Governing Board First Meeting Dec 8-9
Priorities for Standardization

- Demand Response and Consumer Energy Efficiency
- Wide Area Situational Awareness
- Electric Storage
- Electric Transportation
- Advanced Metering Infrastructure
- Distribution Grid Management
- Cyber Security
- Network Communications
Interoperability Framework

1. Testing and Certification
2. Standards
3. Security Architecture and Requirements
4. Conceptual Reference Model
5. Business and Public Policy Requirements
Draft Release 1.0 Framework

- Smart Grid Vision
- Reference Model
- Over 70 standards identified
- Priority action plans to fill gaps
- Cyber security strategy
- Next steps
SGIP Vision

• Public-private partnership to support NIST EISA responsibility
• Open, transparent body
• Representation from all SG stakeholder groups
  – Over 360 member organizations at founding
• Membership open to any materially interested stakeholder organizations
• Not dominated by any one group
• SGIP does not directly develop or write standards
  – Stakeholders participate in the ongoing coordination, acceleration and harmonization of standards development.
  – Reviews use cases, identifies requirements, coordinates conformance testing, and proposes action plans for achieving these goals.
SGIP Vision (cont’d)

• SGIP Governing Board
  − Approves and prioritizes the work of the SGIP
  − Coordinates necessary resources (in dialog with SDOs, user groups, and others) to carry out finalized action plans in efficient and effective manner.

• Standing Committees
  − SG Architecture Committee (SGAC)
  − SG Testing and Certification (SGTC)
  − Additional Committees will be created as needed

• Working Groups
  − Cyber Security Coordination Task Group (CSCTG)
  − Domain Expert Working Groups (DEWGs)

• Structure will be refined as appropriate
SGIP Structure

One Organization, One Vote

Standing Committees

Working Groups

Stakeholder Category Members (22)

SGIP Standing Committee Members (2)

At large Members (3)

Ex Officio (non-voting) Members

SGIPGB

Smart Grid Interoperability Panel and Governing Board

NIST Oversight

Smart Grid Identified Standards

Priority Action Plans

Use Cases

Requirements

Standards Descriptions

Conceptual Model

Products (IKB)

NIST

National Institute of Standards and Technology
### SGIP Stakeholder Categories

<table>
<thead>
<tr>
<th></th>
<th>Appliance and consumer electronics providers</th>
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<tr>
<td>2</td>
<td>Commercial and industrial equipment manufacturers and automation vendors</td>
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<tr>
<td>3</td>
<td>Consumers – Residential, commercial, and industrial</td>
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<td>4</td>
<td>Electric transportation industry Stakeholders</td>
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<td>5</td>
<td>Electric utility companies – Investor Owned Utilities (IOU)</td>
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<td>6</td>
<td>Electric utility companies - Municipal (MUNI)</td>
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<td>7</td>
<td>Electric utility companies - Rural Electric Association (REA)</td>
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<td>8</td>
<td>Electricity and financial market traders (includes aggregators)</td>
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<td>9</td>
<td>Independent power producers</td>
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<td>10</td>
<td>Information and communication technologies (ICT) Infrastructure and Service Providers</td>
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<td>11</td>
<td>Information technology (IT) application developers and integrators</td>
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<tr>
<td>12</td>
<td>Power equipment manufacturers and vendors</td>
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<tr>
<td>13</td>
<td>Professional societies, users groups, and industry consortia</td>
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<td>14</td>
<td>R&amp;D organizations and academia</td>
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<td>15</td>
<td>Relevant Federal Government Agencies</td>
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<td>Renewable Power Producers</td>
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<td>17</td>
<td>Retail Service Providers</td>
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<td>18</td>
<td>Standard and specification development organizations (SDOs)</td>
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<td>State and local regulators</td>
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<td>20</td>
<td>Testing and Certification Vendors</td>
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<td>21</td>
<td>Transmission Operators and Independent System Operators</td>
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<td>22</td>
<td>Venture Capital</td>
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Priority Action Plans (PAPs)

• NIST workshops identified priority standards issues
  – many standards require revision or enhancement
  – and new standards need to be developed to fill gaps
• A total of 70 priority standards issues were identified
• NIST determined which require most urgent resolution and selected top 15 to initiate PAPs
• The August SDO Workshop was used to develop the action plan for each priority issue.
• Current status for each PAP is posted on the NIST website
  – broad SDO and stakeholder support and participation
  – aggressive milestones in 2009 or early 2010 established
• The Smart Grip Interoperability Panel will eventually guide and oversee progress on PAPs and development of new PAPs.
### Priority Action Plans (PAPs)

<table>
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<tbody>
<tr>
<td>Smart meter upgradeability standard (PAP 00)</td>
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<tr>
<td>Develop common specification for price and product definition (PAP 03)</td>
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<td>Develop common scheduling communication for energy transactions (PAP 04)</td>
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<td>Develop common information model (CIM) for distribution grid management (PAP 08)</td>
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<td>Standard demand response signals (PAP 09)</td>
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<td>Standard for energy use information (PAP 10)</td>
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<td>DNP3 Mapping to IEC 61850 Objects (PAP 12)</td>
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<td>Standard meter data profiles (PAP 05)</td>
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<tr>
<td>Priority Action Plans (continued)</td>
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<tr>
<td>Harmonization of IEEE C37.118 with IEC 61850 and Precision Time Synchronization (PAP 13)</td>
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<tr>
<td>Transmission and distribution power systems model mapping (PAP 14)</td>
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<tr>
<td>Guidelines for use of IP protocol suite in the Smart Grid (PAP 01)</td>
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<tr>
<td>Guidelines for the use of wireless communications (PAP 02)</td>
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<tr>
<td>Energy storage interconnection guidelines (PAP 07)</td>
</tr>
<tr>
<td>Interoperability standards to support plug-in electric vehicles (PAP 11)</td>
</tr>
<tr>
<td>Harmonize power line carrier standards for appliance communications in the home (PAP 15)</td>
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The Need For Conformance Testing

- Must work end to end
- Prime focus on inter-domain operations
- Some companies asking for intra-domain testing
- Standards contain many options
- Standards may contain optional ways to support a feature
- Testing helps correct bugs
- Feedback to SDOs
Conformance Testing Framework

• Leverage Standards Testing Programs Within Current SDOs
  – Not interested in duplicating programs

• Need to Identify Existing Gaps
  – Some SDOs do not write test cases
  – Many SDOs do not define overall test programs

• What Type of Testing
  – Range of testing options from vendor self test to independent third party
  – Validation Process to Confirm Test Cases
  – Protocol Testing
  – Inter-Operability Testing
  – Closer coupling with standards development
NIST Smart Grid Conceptual Model
…as the United States deploys new Smart Grid technology, the Federal government must ensure that security standards are developed and adopted to avoid creating unexpected opportunities for adversaries to penetrate these systems or conduct large-scale attacks.
Current Grid Environment

• Legacy SCADA systems
• “Security by Obscurity”
• Limited cyber security controls currently in place
  – Specified for specific domains – bulk power distribution, metering
• Vulnerabilities might allow an attacker to
  – Penetrate a network,
  – Gain access to control software, or
  – Alter load conditions to destabilize the grid in unpredictable ways
• Even unintentional errors could result in destabilization of the grid
Smart Grid: An Opportunity

- Modernization provides an opportunity to improve security of the Grid
- Integration of new IT and networking technologies brings both new risks as well as an array of security standards, processes, and tools
- Architecture is key: security must be designed in – it cannot be added on later
Threats to the Grid

- Deliberate attacks
  - Disgruntled employees
  - Industrial espionage
  - Unfriendly states
  - Terrorists
  - EMP

- Inadvertent threats
  - Equipment failures
  - User errors

- Natural phenomena
  - Disasters
  - Solar activity
New Risks

• Greater complexity increases exposure to potential attackers and unintentional errors
• Linked networks introduce common vulnerabilities
• “Denial of Service” – type attacks
• Increased number of entry points and paths
• Compromise of data confidentiality or customer privacy
• Disruption of IT equipment by EM Pulse, EMI, and Geomagnetically Induced Currents
Smart Grid Cyber Security Strategy and Requirements

The Cyber Security Coordination Task Group
Annabelle Lee, Lead
Tanya Brewer, Editor
Advanced Security Acceleration Project – Smart Grid

September 2009

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Further Information

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