

1
2
3
4
5
6
7
8
9

DRAFT NISTIR 8204

**Cybersecurity Framework Online
Informative References (OLIR)
Submissions**

Specification for Completing the OLIR Template

Matthew Barrett
Stephen Quinn
Matthew Smith



10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

DRAFT NISTIR 8204

**Cybersecurity Framework Online
Informative References (OLIR)
Submissions**

Specification for Completing the OLIR Template

Matthew Barrett
*Applied Cybersecurity Division
Information Technology Laboratory*

Stephen Quinn
*Computer Security Division
Information Technology Laboratory*

Matthew Smith
*G2, Inc.
Annapolis Junction, Maryland*

May 2018



U.S. Department of Commerce
Wilbur L. Ross, Jr., Secretary

National Institute of Standards and Technology
Walter Copan, NIST Director and Under Secretary of Commerce for Standards and Technology

30
31
32
33
34

35
36

National Institute of Standards and Technology Internal Report 8204
30 pages (May 2018)

37
38
39
40

Certain commercial entities, equipment, or materials may be identified in this document in order to describe an experimental procedure or concept adequately. Such identification is not intended to imply recommendation or endorsement by NIST, nor is it intended to imply that the entities, materials, or equipment are necessarily the best available for the purpose.

41
42
43
44
45
46

There may be references in this publication to other publications currently under development by NIST in accordance with its assigned statutory responsibilities. The information in this publication, including concepts and methodologies, may be used by federal agencies even before the completion of such companion publications. Thus, until each publication is completed, current requirements, guidelines, and procedures, where they exist, remain operative. For planning and transition purposes, federal agencies may wish to closely follow the development of these new publications by NIST.

47
48
49

Organizations are encouraged to review all draft publications during public comment periods and provide feedback to NIST. Many NIST cybersecurity publications, other than the ones noted above, are available at <https://csrc.nist.gov/publications>.

50

Public comment period: *May 17, 2018 through July 16, 2018*

51
52
53
54

National Institute of Standards and Technology
Attn: Applied Cybersecurity Division, Information Technology Laboratory
100 Bureau Drive (Mail Stop 2000) Gaithersburg, MD 20899-2000
Email: cyberframework-refs@nist.gov

55

All comments are subject to release under the Freedom of Information Act (FOIA).

56

Reports on Computer Systems Technology

57 The Information Technology Laboratory (ITL) at the National Institute of Standards and
58 Technology (NIST) promotes the U.S. economy and public welfare by providing technical
59 leadership for the Nation's measurement and standards infrastructure. ITL develops tests, test
60 methods, reference data, proof of concept implementations, and technical analyses to advance the
61 development and productive use of information technology. ITL's responsibilities include the
62 development of management, administrative, technical, and physical standards and guidelines for
63 the cost-effective security and privacy of other than national security-related information in federal
64 information systems.

65

Abstract

66 This document provides instructions and definitions for completing the Cybersecurity
67 Framework (CSF) Online Informative References (OLIR) spreadsheet template available for
68 download at <https://www.nist.gov/cyberframework/informative-references>. This document is
69 intended to assist developers of References as a companion document to the spreadsheet
70 template. Definitions are provided for column and row headings in addition to a discussion of
71 expected values.

72

Keywords

73 Crosswalk; Cybersecurity Framework; Informative References; Framework for Improving
74 Critical Infrastructure Cybersecurity; Mapping; Online Informative References; References;
75 Template Population;

76

Acknowledgments

77 The authors would like to thank Nicole Keller, Lisa Carnahan, Murugiah Souppaya, Vince
78 Johnson, Jeff Marron, and Jim Foti for sharing their excellent thoughts and guiding the concepts
79 and prose of this report.

80

Audience

81 Developers of Informative References to the Cybersecurity Framework.

82
 83
 84
 85
 86
 87
 88
 89
 90
 91
 92
 93
 94
 95
 96
 97
 98
 99
 100
 101
 102
 103
 104
 105
 106
 107
 108
 109
 110
 111
 112

Table of Contents

1 Reference Development 5

 1.1 Background..... 5

 1.2 Reference Lifecycle 5

 1.3 Developer Steps for Creating, Posting, and Submitting References..... 6

 1.3.1 Initial Reference Development 6

 1.3.2 Reference Posting..... 6

 1.3.3 Reference Submittal to NIST 6

 1.4 NIST Steps for Reviewing and Finalizing References for Publication..... 7

 1.4.1 NIST Screening of the Reference Package..... 7

 1.4.2 Public Review and Feedback for the Candidate Reference 7

 1.4.3 Final Listing on Reference Repository..... 7

 1.4.4 Reference Maintenance and Archival..... 8

 1.4.5 Document Conventions 8

2 Reference Template Instructions 9

 2.1 Completing the General Information Tab..... 9

 2.1.1 Informative Reference Name..... 10

 2.1.2 Reference Version..... 10

 2.1.3 Web Address..... 10

 2.1.4 Cybersecurity Framework Version..... 10

 2.1.5 Mapping Summary 10

 2.1.6 Target Audience (Community)..... 11

 2.1.7 Comprehensive 11

 2.1.8 Reference Author 11

 2.1.9 Reference Document Author 11

 2.1.10 Comments..... 11

 2.1.11 Point of Contact..... 11

 2.1.12 Dependency/Requirement..... 12

 2.1.13 Citations 12

 2.2 Completing the Relationships Tab 12

 2.2.1 Framework Element 13

113 2.2.2 Framework Element Description 13
 114 2.2.3 Rationale 14
 115 2.2.4 Relationship..... 14
 116 2.2.5 Reference Document Element 19
 117 2.2.6 (Optional) Reference Document Element Description 20
 118 2.2.7 Fulfilled By 20
 119 2.2.8 (Optional) Group Identifier 21
 120 2.2.9 (Optional) Comments 21
 121 2.2.10 Examples of Common Scenarios 21

List of Appendices

122 Appendix A— Acronyms 23
 123 Appendix B— Glossary 24
 124 Appendix C— Bibliography 25
 125 Appendix D— General Information Example..... 26
 126 Appendix E— Online CSF Informative Reference Participation Agreement 27

List of Figures

128 Figure 1 - Reference Relationship Types 15

List of Tables

130 Table 1 General Information Tab Field Description 9
 131 Table 2: Relationships Tab Field Description 12
 132 Table 3: Template Examples for Multiple References 22
 133 Table 4: Template Example for Single References 22

135

136 **1 Reference Development**

137 This section describes the general process for developing References and submitting them to the
138 Reference catalog. It includes a cursory overview of the process NIST will follow to screen the
139 Reference submissions and publish them in its repository, and the process NIST and developers
140 will follow to update or archive the References. Individual developers and organizations that
141 want to submit References to NIST should review the Participation Agreement (Appendix E),
142 which contains the administrative requirements for participation in the References Program.
143 Before submitting a Reference to NIST, developers should ensure they have the most recent
144 version of this document¹.

145 **1.1 Background**

146 The *Framework for Improving Critical Infrastructure Cybersecurity*² (Cybersecurity
147 Framework, Framework) lists several related cybersecurity documents as Informative References
148 (References). References show relationships between the Cybersecurity Framework Functions,
149 Categories, and Subcategories and specific sections of standards, guidelines, and best practices.
150 References are often more detailed than the Functions, Categories, and Subcategories and
151 illustrate ways to achieve those outcomes. References suggest how to use a given cybersecurity
152 document in coordination with the Framework for the purposes of cybersecurity risk
153 management.

154 Historically, References have only appeared in the Cybersecurity Framework document. To
155 maintain readability of the document, a smaller subset of References is published in the
156 Cybersecurity Framework. Online Informative References (OLIR) scales to accommodate a
157 greater number of References and provides a more agile support model to account for the
158 varying update cycles of all Reference documents. This OLIR specification also provides a more
159 robust method of defining relationships with the Cybersecurity Framework.

160 **1.2 Reference Lifecycle**

161 The Reference life cycle comprises the following steps:

- 162 1. **Initial Reference Development:** The developer becomes familiar with the procedures
163 and requirements of the Reference Program, and then performs the initial development of
164 the Reference.
- 165 2. **Reference Posting:** The developer posts the Reference on a publicly available site for
166 linking.
- 167 3. **Reference Submitted to NIST:** The developer submits the Reference and documentation
168 package to NIST for screening and public review.

¹ The latest updated participation agreement is located at
https://www.nist.gov/sites/default/files/documents/2018/02/14/online_informative_reference_program_participation_agreement_form_20171005.pdf. This updated material should be consulted before formally agreeing to participate in the program.

² The Framework for Improving Critical Infrastructure Cybersecurity Version 1.1, April 2018,
<https://nvlpubs.nist.gov/nistpubs/CSWP/NIST.CSWP.04162018.pdf>

- 169 4. **NIST Screening:** NIST screens the Reference package's information and confirms the
170 submission is well-formed, then addresses any issues with the developer prior to public
171 review.
- 172 5. **Public Review and Feedback:** NIST holds a 30-day public review of the candidate
173 Reference. Then the developer addresses comments as necessary.
- 174 6. **Final Listing on Reference Repository:** NIST lists the Reference, by way of website
175 update, in the repository as final and announces the Reference's availability.
- 176 7. **Reference Maintenance and Archival:** Anyone can provide feedback on the Reference
177 throughout its life cycle. The developer updates the Reference periodically as necessary.
178 The Reference is archived when it is no longer maintained or is no longer needed.

179 Each step should be carried out to ensure the Reference is accurate, tested, and documented
180 during its development and subsequent publication, update, or archival. The following sections
181 describe considerations for each step.

182 **1.3 Developer Steps for Creating, Posting, and Submitting References**

183 The first three steps in the development methodology listed above involve the developer
184 creating, posting, and submitting References. Sections 1.1.1 through 1.1.3 describe each of these
185 steps in greater detail.

186 **1.3.1 Initial Reference Development**

187 During initial Reference development, a developer becomes familiar with the requirements of the
188 Reference program and all procedures involved during the Reference life cycle (as described
189 throughout this section). At this point, a developer and developer organization would presumably
190 agree to the requirements for participation in the References Program before continuing to
191 develop the Reference.

192 The quality of Reference documentation can significantly impact the Reference's effectiveness.
193 Section 2.0 of this document provides instructions and definitions for completing the Reference
194 template.

195 **1.3.2 Reference Posting**

196 Once the Reference is created, the developing organization should post the Reference to a public
197 website. This posting enables NIST to link to the Reference during both the comment period and
198 the listing phase. This website should be the same website as is listed in the *General Information*
199 tab of the Reference. The website can change from posting to listing.

200 **1.3.3 Reference Submittal to NIST**

201 At this point, the Reference developer has completed and posted the Reference. The developer
202 now submits the package of materials to NIST. The package includes the following:

- 203 ■ Completed Reference Template Spreadsheet,
- 204 ■ Supporting documentation, and

205 ■ Signed participation agreement (see Appendix E).

206 Reference packages are submitted to NIST through the Cybersecurity Framework OLIR
207 References email alias at cyberframework-refs@nist.gov.

208 **1.4 NIST Steps for Reviewing and Finalizing References for Publication**

209 The NIST process for screening and publishing a Reference, which corresponds to steps 4
210 through 7 in the Reference life cycle, is described in the following sections.

211 **1.4.1 NIST Screening of the Reference Package**

212 This step involves determining if the submitted Reference materials are ready for public review.
213 NIST screens the Reference package for completeness, accuracy, and ensures that content is
214 well-formed (see Section 2). NIST may contact the developer with questions about the submitted
215 materials during the screening period.

216 **1.4.2 Public Review and Feedback for the Candidate Reference**

217 After the Reference package has been screened and the developer has addressed any issues,
218 NIST will post the Reference as a candidate draft and announce a 30-day public review period.
219 NIST will invite the public to review and comment on the Reference submission and provide
220 feedback to the Reference developers. Feedback may be incorporated in a revision of the
221 Reference to improve its quality. When a candidate Reference has completed the review process,
222 its information is added to the Reference repository.

223 A Reference reviewer emails cyberframework-refs@nist.gov to provide comments as well as
224 other information about the reviewer's implementation environment, procedures, and other
225 relevant information. Depending on the review, the Reference developer may need to respond to
226 comments. NIST may also consult independent expert reviewers as appropriate. Typical reasons
227 for using independent reviewers include the following:

228 ■ NIST may decide that it does not have the expertise to determine whether the comments have
229 been addressed satisfactorily.

230 ■ NIST may disagree with the proposed issue resolutions and seek reviews from third parties to
231 get additional perspectives.

232 At the end of the public review period, NIST will provide the developer 30 days to respond to
233 comments.

234 **1.4.3 Final Listing on Reference Repository**

235 After any outstanding issues have been addressed, NIST lists the final Reference and announces
236 that the Reference is now listed on the repository. The listing will provide high level data as well
237 as a link to the Reference, hosted by the developer.

238 **1.4.4 Reference Maintenance and Archival**

239 Throughout a Reference’s life cycle, any reviewer can provide comments or ask questions
240 regarding the Reference by mailing cyberframework-refs@nist.gov. NIST will pass feedback to
241 the Reference developer. NIST may maintain a mailing address for the associated References.
242 Users who subscribe to the mailing list can receive announcements of updates or other issues
243 connected with a Reference. The selected Reference’s description (on the Reference repository)
244 will contain instructions for subscribing to the mailing address list.

245 After the final Reference is listed, NIST will periodically review the Reference to determine if it
246 is still relevant or if changes need to be made to it. If the developer decides to update the
247 Reference at any time, NIST will announce that the Reference is in the process of being updated.
248 If the revised Reference contains major changes, it will be accepted as if it were a new
249 submission and will be required to undergo the same review process as a new submission.

250 At NIST’s or the developer’s discretion, the Reference can be removed from the repository or
251 marked as an archive. Typical reasons for such actions would be that the Reference source
252 document is no longer supported or is obsolete, or that the developer no longer wishes to provide
253 support for the Reference.

254 **1.4.5 Document Conventions**

255 The key words “MUST”, “MUST NOT”, “REQUIRED”, “SHALL”, “SHALL NOT”,
256 “SHOULD”, “SHOULD NOT”, “RECOMMENDED”, “MAY”, and “OPTIONAL” in this
257 document are to be interpreted as described in Request for Comment (RFC) 2119 [RFC2119].
258 When these words appear in regular case, such as “should” or “may”, they are not intended to be
259 interpreted as RFC 2119 key words.

260 **2 Reference Template Instructions**

261 This section provides guidance to Reference developers for completing the Reference template.
 262 The Reference developer SHALL complete both tabs of the Reference template spreadsheet
 263 workbook including the *General Information* and *Relationships*. A well-formed Reference
 264 submission will have all fields in the *General Information* tab complete and one or more rows of
 265 relationships in the *Relationships* tab. The following sections provide instructions and guidance
 266 for populating the Reference template.

267 **2.1 Completing the General Information Tab**

268 Reference developers SHALL complete an online Reference description which is the first tab in
 269 the spreadsheet workbook template labeled *General Information*.³ Table 1 shows the fields in the
 270 General Information tab that developers are to complete. Appendix D contains an example.

271 **Table 1 General Information Tab Field Description**

Field Name	Description
Informative Reference Name	The name by which the Reference will be referred. The format is a human readable string of characters
Reference Version	The version of the Reference itself. The format is a string following the pattern: [major].[minor].[administrative]. The initial submission shall have a Reference Version of 1.0.0.
Web Address	URL where the mapping can be found
Cybersecurity Framework Version	Framework version used in creating the mapping. It is recommended that Reference developers begin with Framework version 1.1. The format is a string following the pattern: [major].[minor].[administrative]
Mapping Summary	The purpose of the Reference
Target Audience (Community)	The intended audience for the Reference
Comprehensive (Y/N)	Whether the Reference addresses all Cybersecurity Framework elements within the Reference document. Either "Yes" or "No"
Reference Author	The organization(s) which created the Reference
Reference Document Author	The organization(s) which created the Reference document
Comments	Notes to NIST or to implementers
Point of Contact	At least one person's name, email address, and phone number within the Reference Author organization
Dependency/ Requirement	Whether the Reference is used with other Reference(s), or as a stand-alone Reference
Citations	A listing of source material (beyond the Reference document) which supported development of the Reference

272 The developer SHALL complete the fields describing the Reference accurately.

³ An offline version of the Spreadsheet Template description form can be downloaded from the Reference Participation Materials site at <https://www.nist.gov/file/421906>.

273 **2.1.1 Informative Reference Name**

274 Informative Reference Name refers to the name of the source reference material. The name
275 SHALL be human readable. The Informative Reference name remains static over time.

276 *Examples:* “HIPAA Security Rule Mapping”; “SP 800-53 Revision 4”.

277 **2.1.2 Reference Version**

278 The Reference Version indicates a *major*, *minor*, or *administrative* designation of the reference
279 material. Generally, the version format follows a typical software release pattern:

- 280 • *Major* version: changes to the Reference require current implementations to be modified.
- 281 • *Minor* version: changes include one or more new mappings, without the removal or
282 modification of existing mappings.
- 283 • *Administrative* version: changes are typographical or stylistic, for usability.

284 The field format is [major version].[minor version].[administrative version].

285 The initial submission of the Reference SHALL use “1.0.0”.

286 *Examples:* “1.0.0”; “1.1.3”; “2.0.1”.

287 **2.1.3 Web Address**

288 Web Address denotes the publicly available, online location of the Reference; it SHALL respond
289 to standard HTTP(S) GET requests.

290 *Examples:* <https://www.nist.gov/file/372651>; [https://cyber.securityframework.org/files/file/23-
291 uoc-framework-use-case/](https://cyber.securityframework.org/files/file/23-uoc-framework-use-case/).

292 **2.1.4 Cybersecurity Framework Version**

293 The Cybersecurity Framework Version is the version of the Cybersecurity Framework used for
294 the mapping. Developers SHALL use the most current version of the Cybersecurity Framework
295 at <https://www.nist.gov/cyberframework> when performing the mapping.

296 It is RECOMMENDED that developers begin with Framework version 1.1.

297 *Examples:* “1.0”; “1.1”.

298 **2.1.5 Mapping Summary**

299 The Mapping Summary should be a short description of the mapping exercise.

300 *For example:* “A mapping of Cybersecurity Framework version 1.1 Core to NIST Special
301 Publication 800-53 revision 4 controls”.

302 **2.1.6 Target Audience (Community)**

303 The Target Audience is the intended consuming audience of the Reference mapping. The
304 audience SHOULD be a critical infrastructure sector or community of interest. Multiple
305 audiences are denoted by populating this field with a value of “General.”

306 *Examples:* “Energy Sector”; “Legal Community”; “Restaurants”.

307 **2.1.7 Comprehensive**

308 The Comprehensive value indicates the completeness of the Reference, with respect to the
309 Cybersecurity Framework document. This field SHALL be marked as follows:

- 310 • “Yes”: *all* elements in the Reference document are mapped to the Cybersecurity
311 Framework document; otherwise,
- 312 • “No”: at least one element in the Reference document is *not* mapped to the Cybersecurity
313 Framework document.

314 **2.1.8 Reference Author**

315 The Reference Author is the person or organization that developed the Reference. For example,
316 a federal agency, product vendor or research academic may use a Reference Document (i.e.
317 SP800-53) and create references to the Cybersecurity Framework.

318 *Example:* “National Institute of Standards and Technology”; “John Doe”.

319 **2.1.9 Reference Document Author**

320 The Reference Document Author(s) refers to the author of the Reference document. For
321 example, NIST authored the SP800-53 and it may be used by a Reference Author to create
322 References to the Cybersecurity Framework.

323 *Examples:* “National Institute of Standards and Technology”; “ACME, Inc.”.

324 **2.1.10 Comments**

325 The Comments field can include information that (e.g., background knowledge, developers
326 notes, or customizations made to the Reference template) which the Reference developer would
327 like to provide NIST outside of the currently required information.

328 **2.1.11 Point of Contact**

329 The Point of Contact is a person within the Reference developer organization. The person named
330 within this field should have subject matter expertise with the Reference and be able to answer
331 questions related to the Reference. The format for this field is the following: [First Name] [Last
332 Name]\n+[country code] [area code]-[xxx]-[xxx]\n[email address].

333 *Example:*

334 Jane Doe
335 +1 555-555-5555
336 janedoe@acme.com.

337 **2.1.12 Dependency/Requirement**

338 The Dependency/Requirement refers to the ecosystem in which the Reference resides. If the
339 Reference being submitted is used in conjunction with another Reference, input the Reference
340 Name(s) of the Reference into the field, comma separated. Otherwise, leave the field blank.

341 **2.1.13 Citations**

342 The *Citations* field refers to documents which are supplementary to the Reference. These
343 documents may be standards, the Reference document, or other supporting material which would
344 prove useful to NIST or third parties. If no citations exist, leave this field blank.

345 *Examples:* “NIST Special Publication 800-53 Revision 4”; “ACME, Inc. Security Policy”.

346 **2.2 Completing the Relationships Tab**

347 Reference developers SHALL complete the Reference relationships to the Reference document.
348 This information is located on the second tab of the Reference template spreadsheet labeled
349 *Relationships*. Table 2 (below) describes column headers for this tab of the spreadsheet
350 workbook.

351 **Table 2: Relationships Tab Field Description**

Field Name	Description
Framework Element	The identifier of the Cybersecurity Framework Core element being mapped
Framework Element Description	The text explaining the Cybersecurity Framework Core element.
Rationale	The processes, principles, or methods used to map the Reference document element to the Cybersecurity Framework Core element
Relationship	The type of logical relationship the Reference document element asserts compared to the Cybersecurity Framework Core element target. This value may be one of 5 options {superset, subset, equivalent, intersects, no relationship}
Reference Document Element	The identifier of the Reference document element being mapped
Reference Document Element Description (optional)	The description of the Reference document element
Fulfilled By (Y/N)	Boolean value indicating whether a Reference document element fulfills the entirety of the Cybersecurity Framework Core element
Group Identifier (optional)	The designation given to a Reference document element when the element is part of a group of reference elements that correlates to a Cybersecurity Framework Core element
Comments (optional)	Additional information useful to NIST or the implementer of the Reference

352 The *Relationships* tab of the Reference template spreadsheet contains a row for each Function,
353 Category, and Subcategory of the Cybersecurity Framework Core. Reference developers SHALL
354 complete the mappings for each Framework element at an appropriate level to the Reference
355 document.

356 A Reference document element may map to a Function, Category, or Subcategory. If multiple
357 Reference document elements map to the same Framework element, the developer SHALL insert
358 a row into the spreadsheet and label the Framework element. Table 3 demonstrates how to
359 correctly complete the Reference template in this case.

360 Some Framework elements may not map to any Reference document elements (gaps in the
361 Reference document). In this case, leave these rows blank. This may occur due to the different
362 levels of abstraction and focus on Reference documents being compared.

363 Some Reference document elements may not map to any Framework elements (gaps in the
364 Framework). At the Reference developer's discretion, these elements can be added, a single row
365 for each element, to the bottom of the Reference template with a relationship of "no
366 relationship". In this scenario, the Reference developer should ensure that the Comprehensive
367 field on the *General Information* tab of the spreadsheet is marked "No."

368 **2.2.1 Framework Element**

369 The *Framework Element* refers to the Cybersecurity Framework Core element that is the target
370 of the Reference document mapping. The Reference template provides a row in the Relationships
371 tab of the spreadsheet for every Cybersecurity Framework element; where Function, Category,
372 and Subcategory are represented. These rows are provided for convenience only. If a Reference
373 has multiple mappings to the same Cybersecurity Framework Core element, additional rows
374 SHALL be added by the developer. Rows that are deemed unnecessary by the Reference
375 developer SHALL remain blank. The format of these fields corresponds to the Cybersecurity
376 Framework Core element identifiers found in Table 2 of the Cybersecurity Framework source
377 document.

378 *Examples:* "ID"; "PR"; "RC.CO"; "DE.AE-1".

379 **2.2.2 Framework Element Description**

380 The *Framework Element Description* refers to the text descriptions of the Cybersecurity
381 Framework Core element. These descriptions are fixed values that are for convenience and
382 readability. Developers shall copy this text if new rows are necessary to complete the Reference.
383 *Examples:* Data at rest is protected; impact of events is determined.

384 **2.2.3 Rationale**

385 The explanation of why a given Reference document element and Cybersecurity Framework
386 element are related is attributed to one of three basic reasons.

387 *Syntactic* – Analyzes the linguistic meaning of the two elements to develop the conceptual
388 comparison sets. Syntactic analysis uses literal analysis of (translates) the elements.

389 *Example 1:* A syntactic mapping might be established between the following phrases to
390 allow a Reference developer to assert “please pass me a tissue” and “pass me a tissue,
391 please.”

392 *Example 2:* A syntactic mapping might be established between the following common
393 phrases: “Make a copy of this paper” and “Copy this paper.”

394 *Semantic* – Analyzes the contextual meaning of the two elements to develop the conceptual
395 comparison sets. Semantic analysis interprets (transliterates) the language within the elements

396 *Example 1:* A semantic mapping might be established between the following phrases to
397 allow a Reference developer to assert “please pass me a tissue” and “please pass me a
398 Kleenex.”

399 *Example 2:* A semantic mapping might be established between the following common
400 phrases: “Use the copier machine” and “Use the XEROX machine.”

401 *Functional* – Analyzes (transposes) the functions of the two elements to develop the conceptual
402 comparison sets. Functional analysis may be akin to “subject matter expertise.”

403 *Example 1:* A functional mapping might be established between the following phrases to
404 allow a Reference developer to assert “I need a tissue” and “please pass me a Kleenex.”

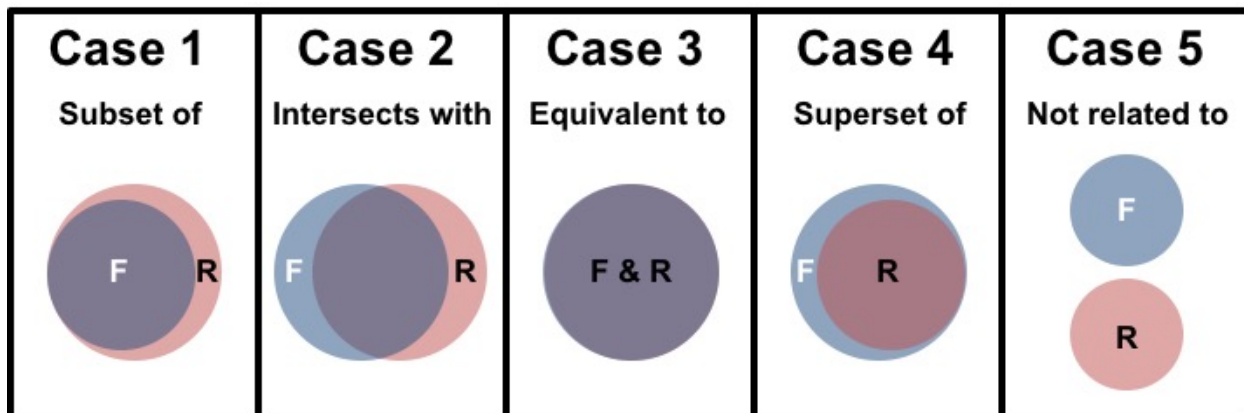
405 *Example 2:* A functional mapping might be established between the following common
406 phrases: “Make a copy of this paper” and “XEROX this paper.”

407 The corresponding *Rationale* field SHALL be populated with one of the three above
408 explanations – *syntactic*, *semantic*, or *functional*. The rationale SHOULD be considered in
409 identifying and describing the *Relationship*.

410 **2.2.4 Relationship**

411 The *Relationship* field refers to the logical comparison between Reference elements and the
412 Cybersecurity Framework Core elements. The relationships represent a one-way mapping from
413 the Reference document to the Framework which is read left to right. While this may seem
414 counterintuitive for the developer, it results in a more user-friendly and consumable finished
415 document.

416 Relationships can be described using one of five cases derived from a branch of mathematics
417 known as set theory. The relationship of Reference elements to Cybersecurity Framework Core
418 elements can be: *subset of*, *intersects with*, *equivalent to*, *superset of*, or *not related to*. Figure 1
419 depicts these relationships.



420

421

422

Figure 1 - Reference Relationship Types
(*F = Framework elements; R = Reference elements*)

423 Determining the relationship of a Reference element can employ multiple logical comparison
424 approaches that are defined in Section 2.2.4.1. The result of these comparative approaches is a
425 set of concepts for the Framework element and the Reference document element. These two sets
426 of concepts are compared to determine the value of the relationship field. The logic for
427 determining relationships depicted in Figure 1 is presented below:

428 *where F is the set of all Framework elements and R is the set of all Reference*
429 *document elements,*

430 *Framework element concepts = $C_F = \{m_1(f) \mid f \in F\}$*

431 *Reference document element concepts = $C_R = \{m_2(r) \mid r \in R\}$*

432 *Shared concepts = $C_S = C_F \cap C_R$*

433 Note that m_1, m_2 may be the same mapping function/process/procedure. It is recommended they
434 are the same.

435 Also note that all examples are derived from NIST SP 800-171 and all elements are referenced as
436 described in that publication.

437 **2.2.4.1 Case 1 – Subset of**

438 In Figure 1, the Venn Diagram in for Case 1 refers to the scenario where the Reference document
439 element contains unique concepts and shares concepts with the Framework element.

440 *if $C_S = C_F$ and $C_R - C_S \neq \emptyset$, then Relationship = "subset of"*

441 *Example*

442 Framework element: PR.AT-4 Senior executives understand their roles and responsibilities.

443 Reference document element: NIST SP 800-171 requirement 3.2.2 Ensure that organizational
444 personnel are adequately trained to carry out their assigned information security-related duties
445 and responsibilities.

$$446 \quad C_F = m(\text{PR.AT-4}) = \left\{ \begin{array}{c} \text{senior executives,} \\ \text{training,} \\ \text{roles,} \\ \text{responsibilities} \end{array} \right\}$$

$$447 \quad C_R = m(3.2.2) = \left\{ \begin{array}{c} \text{senior executives,} \\ \text{training,} \\ \text{roles,} \\ \text{responsibilities,} \\ \text{managers,} \\ \text{operational staff} \end{array} \right\}$$

$$448 \quad C_S = C_F \cap C_R = \left\{ \begin{array}{c} \text{senior executives,} \\ \text{training,} \\ \text{roles,} \\ \text{responsibilities} \end{array} \right\}$$

$$449 \quad C_S = C_F$$

$$450 \quad C_R - C_S = \left\{ \begin{array}{c} \text{managers,} \\ \text{operational staff} \end{array} \right\} \neq \emptyset \rightarrow \text{"subset of"}$$

451 This example assumes the Reference Author is using a functional mapping technique as
452 described in Section 2.2.4.1. PR.AT-4 suggests a specific group of users (Senior executives)
453 should be trained on their roles and responsibilities. SP 800-171 requirement 3.2.2 suggests all
454 users should be trained on their roles and responsibilities. Since all users contains Senior
455 executives and others, this relationship is a “subset of.”

456 **2.2.4.2 Case 2 – Intersects with**

457 In Figure 1, the Venn Diagram for Case 2 refers to the scenario in which the Framework element
458 contains unique concepts, the Reference document element contains unique concepts, and the
459 two elements share concepts.

460 *if $C_F - C_S \neq \emptyset$ and $C_R - C_S \neq \emptyset$, then Relationship = "intersects with"*

461 *Example*

462 Framework element: RS.CO-2 Incidents are reported consistent with established criteria.

463 Reference document element: NIST SP 800-171 requirement 3.6.2 Track, document, and report
464 incidents to appropriate organizational officials and/or authorities.

$$465 \quad C_F = m(RS.CO-2) = \left\{ \begin{array}{c} \text{incidents,} \\ \text{report,} \\ \text{established criteria} \end{array} \right\}$$

$$466 \quad C_R = m(3.6.2) = \left\{ \begin{array}{c} \text{track,} \\ \text{document,} \\ \text{incidents,} \\ \text{report,} \\ \text{appropriate organizational officials,} \\ \text{authorities} \end{array} \right\}$$

$$467 \quad C_S = \left\{ \begin{array}{c} \text{incidents,} \\ \text{report} \end{array} \right\}$$

$$468 \quad C_F - C_S = \{\text{established criteria}\} \neq \emptyset$$

$$469 \quad C_R - C_S = \left\{ \begin{array}{c} \text{track,} \\ \text{document,} \\ \text{appropriate organizational officials,} \\ \text{authorities} \end{array} \right\} \neq \emptyset \rightarrow \text{"intersects with"}$$

470 If the Reference Author is using a syntactic mapping as described in Section 2.2.4.1, the shared
471 concepts are incidents and reporting. However, RS.CO-2 contains the concept of “established
472 criteria” and NIST SP800-171 requirement 3.6.2 contains the concepts of “track,” “document,”
473 “appropriate organizational officials,” and “authorities.” Given that the elements being compared
474 share concepts in addition to each element possessing unique concepts, the relationship
475 designation results in a value of “intersects with.”

476 **2.2.4.3 Case 3 – Equivalent to**

477 In Figure 1, the Venn Diagram for Case 3 refers to the scenario in which the Framework element
478 and the Reference document element only share concepts.

479 *if $C_S = C_F = C_R$, then Relationship = "equivalent to"*

480 *Example*

481 Framework element: PR.PT-3 The principle of least functionality is incorporated by configuring
482 systems to provide only essential capabilities.

483 Reference document element: NIST SP 800-171 requirement 3.4.6 Employ the principle of least
484 functionality by configuring organizational systems to provide only essential capabilities.

$$485 \quad C_F = m(PR.PT-3) = \left\{ \begin{array}{c} \text{principle of least functionality,} \\ \text{configuring systems,} \\ \text{provide essential capabilities} \end{array} \right\}$$

486 $C_R = m(3.4.6) = \left\{ \begin{array}{l} \textit{principle of least functionality,} \\ \textit{configuring systems,} \\ \textit{provide essential capabilities} \end{array} \right\}$

487 $C_S = \left\{ \begin{array}{l} \textit{principle of least functionality,} \\ \textit{configuring systems,} \\ \textit{provide essential capabilities} \end{array} \right\}$

488 $C_S = C_F = C_R \rightarrow \textit{"Equivalent to"}$

489 This example shows two elements which are equivalent based on functional and semantic
 490 definitions described in Section 2.2.4.1.

491 **2.2.4.4 Case 4 – Superset of**

492 In Figure 1, the Venn Diagram for Case 4 refers to the scenario in which the Framework element
 493 contains unique concepts and shares concepts with the Reference document element.

494 *if $C_S = C_R$ and $C_F - C_S \neq \emptyset$, then Relationship = "superset of"*

495 *Example*

496 Framework element: PR.AC-1 Identities and credentials are issued, managed, verified, revoked,
 497 and audited for authorized devices, users and processes.

498 Reference document element: NIST SP 800-171 requirement 3.5.1 Identify system users,
 499 processes acting on behalf of users, and devices.

500 $C_F = m(PR.AC-1) = \left\{ \begin{array}{l} \textit{identities,} \\ \textit{credentials,} \\ \textit{identified,} \\ \textit{issued,} \\ \textit{managed,} \\ \textit{verified,} \\ \textit{revoked,} \\ \textit{audited,} \\ \textit{authorized users,} \\ \textit{authorized devices,} \\ \textit{authorized processes} \end{array} \right\}$

501 $C_R = m(3.5.1) = \left\{ \begin{array}{l} \textit{identified,} \\ \textit{authorized users,} \\ \textit{authorized devices} \end{array} \right\}$

502 $C_S = \left\{ \begin{array}{l} \textit{identified,} \\ \textit{authorized users,} \\ \textit{authorized devices} \end{array} \right\}$

$$503 \quad C_S = C_R$$

$$504 \quad C_F - C_S = \left\{ \begin{array}{l} \textit{identities,} \\ \textit{credentials,} \\ \textit{issued,} \\ \textit{managed,} \\ \textit{verified,} \\ \textit{revoked,} \\ \textit{audited,} \\ \textit{authorized processes} \end{array} \right\} \neq \emptyset \rightarrow \textit{"superset of "}$$

505 If the Reference Author was using a functional mapping technique, this example would be
506 marked as “superset of”. To issue a credential, a process or user would have to be identified.
507 While NIST SP 800-171 requirement 3.5.1 contains this identification, the management,
508 verification, revocation, and audit of the credential is also contained in the Framework element.

509 **2.2.4.5 Case 5 – Not related to**

510 In Figure 1, the Venn Diagram for Case 5 refers to the scenario in which the Framework element
511 and the Reference document element do not share any concepts. Some Reference document
512 elements may not relate to any Framework elements; these Reference document elements may be
513 omitted or marked “Not related to” with a blank Framework Element field. If the reference
514 element is omitted, it will be assumed to be not related.

515 *if $C_S \neq \emptyset$, then Relationship = "Not Related to"*

516 **2.2.5 Reference Document Element**

517 The *Reference Document Element* refers to the element being mapped from the Reference
518 document. This field represents the core text, or sections of text, from the Reference document.
519 This field should be populated with values relative to the structure of the Reference document
520 that captures the content being mapped. Reference developers may populate this field with
521 identifiers to signify sections of text relative to their Reference document. Reference developers
522 may choose to create identifiers for the Reference. In the latter case, Reference developers
523 SHALL clearly identify which sections of text are being related to the Cybersecurity Framework
524 Core element as described in Section 2.2.5. In other words, the Reference Document Element
525 Description becomes a mandatory field.

526 [Reference Document Element] where {Reference Element 1, Reference Element 2,
527 Reference Element 3... Reference Element n }, comprise the elements of the Reference
528 Document

529 Examples:

530 Pertaining to ISO 27001:

531 [A.6.3] - Designates A.6.3 as the element being mapped

532 Pertaining to SP 800-54 Revision 4

533 [AC-13] - Designates SP 800-53 Revision 4 AC-13 as the element being mapped.

534 Reference developers may choose to decompose Reference Document Elements into more
535 discrete parts. In this instance, Reference developers SHALL use additional Sequential
536 Identifiers to clearly identify which sections of text are being related to the Cybersecurity
537 Framework Core element as described in Section 2.2.5. In this instance, the Reference Document
538 Element Description becomes a mandatory field. Reference developers shall use the following
539 format when creating identifiers:

540 [Reference Document Element:Sequential Identifier] where {Reference Element 1, Reference
541 Element 2, Reference Element 3... Reference Element *n*}, comprise the elements of Reference
542 Document, and {1, 2, 3... *n*} describes the set of Group Sequential Elements.

543 Examples:

544 Pertaining to ISO 27001:

545 [A.6.3:1] - Designates the 1st element of A.6.3 being mapped

546 [A.6.3:2] - Designates the 2nd element of A.6.3 being mapped

547 Pertaining to SP 800-54 Revision 4

548 [AC-13:3] - Designates the 3rd element of SP 800-53 Revision 4 AC-13 being
549 mapped.

550 Note that only one colon “:” may be used in the identifier and specifically to separate the
551 Reference Document Element from the Sequential Identifier.

552 **2.2.6 (Optional) Reference Document Element Description**

553 The *Reference Document Element Description* field should be populated with the text of a given
554 Reference document element. This text is used when comparing the Reference Document to the
555 Cybersecurity Framework Core element. For some Reference developers, this text may be
556 protected under copyright and not included in the Reference.

557 This field is optional except when no native Reference Document Element identifier is available
558 or when Sequential Identifiers are used to decompose the Reference Document Element beyond
559 its native identifiers (see Section 2.2.4).

560 **2.2.7 Fulfilled By**

561 The *Fulfilled By* field refers to the completeness of a Reference document element in relation to
562 a Cybersecurity Framework Core element. Framework elements which are subsets or equivalent
563 to Reference document elements should be marked “Yes.” Framework elements which are
564 supersets of, intersect with, or are not related to Reference document elements SHALL be
565 marked “No.”

566 When populated in conjunction with groups (see section 2.2.7), the appropriate Yes/No value is
567 selected relative to the whole group, not the individual element. In these cases, all *Fulfilled By*
568 values for each element SHALL *be* populated with the collective Group value.

569 **2.2.8 (Optional) Group Identifier**

570 The *Group identifier* is a value defined by a Reference developer-defined. This value indicates
571 that individual Reference document elements are part of a group when mapped to the
572 Cybersecurity Framework element. The developer SHOULD create a Group Identifier to signify
573 a group of Reference document elements fulfill a Cybersecurity Framework Core element.
574 Group Identifiers SHALL use the following Group Identifier format:

$$575 \quad \textit{Group Identifier} = I = f:Gn \mid f \in F, n \in \mathbb{N}$$

576 [Framework Element: Group Sequential Identifier] where {ID, PR, DE, RS, RC} comprise the
577 elements of Framework Element, and {G1, G2, G3... Gn} describes the set of Group Sequential
578 Elements where \mathbb{N} represents all the natural numbers.

579 The Framework element is a member of the Framework Core and can correspond with any
580 Function, Category, or Subcategory. The Group Sequential Identifier is the literal “G” followed
581 by the sequential number which designates the position of the group. Examples:

582 ID.AM-1:G1 – Designates the 1st in the ID.BE-1 Group Identifier

583 ID.BE-3:G1 – Designates the 1st Group in the ID.-BE-3 Group Identifier

584 ID.BE-3:G2 – Designates the 2nd Group in the ID.BE-3 Group Identifier

585 RC.MI-1.G1 – Designates the 1st (and only Group) in the RC.MI-1 Group Identifier

586 See Table 3 in Section 2.2.10 for an example of a Group Identifier.

587 **2.2.9 (Optional) Comments**

588 The *Comments* field refers to any explanatory or background text that may help the implementer
589 to understand the developer’s logic. The Reference developer may wish to provide additional
590 information to the implementer or NIST to explain decisions made or implementation
591 considerations.

592 *Examples:* “Assets under consideration for this relationship are business systems.”, “Developers
593 used the DHS Critical Infrastructure definition.”

594 **2.2.10 Examples of Common Scenarios**

595 The examples in this section represent common scenarios for the Reference developer. These
596 examples illustrate well-formed relationship rows corresponding to a fictional Reference
597 document.

598 *Example 1 - Multiple Reference document elements relate to one Subcategory:* To designate

599 multiple Reference document elements **do not** entirely fulfill the Subcategory, multiple rows
600 SHALL *be* added as shown in Table 3. The grouping of Reference document elements indicates
601 a high degree of coupling. The GroupID is provided by the Reference developer and in this
602 example the GroupID is “RS.CO-4:G1”. Since the total of the concepts in the sets of the Refe
603 document elements are not greater than or equal to the total concepts in RS.CO-4, the Fulfilled
604 column is marked “No” for all rows.

605 **Table 3: Template Examples for Multiple References**

Framework Element	Framework Element Description	Rationale	Relationship	Reference Document Element	Reference Document Element Description (optional)	Fulfilled By (Y/N)	Group ID (optional)
RS.CO-4	Coordination with stakeholders occurs consistent with response plans	Syntactic	superset of	1.2.3	text	N	RS.CO-4:G1
RS.CO-4	Coordination with stakeholders occurs consistent with response plans	Semantic	intersects with	4.5.6	text	N	RS.CO-4:G1
RS.CO-4	Coordination with stakeholders occurs consistent with response plans	Functional	superset of	7.8.9	text	N	RS.CO-4:G1

606 *Example 2 – Single Reference document element fulfills a Framework element:* This example
607 illustrates how to document the use case when a single Reference document element fulfills a
608 Framework element. Although this specific example uses a Framework Category; any
609 Framework element can be used. Table 4 also depicts a *one-to-one* mapping in which a single
610 Framework element is equivalent to a Reference document element. This Relationship
611 designation indicates the Reference Document element entirely fulfills the Category.

612 **Table 4: Template Example for Single References**

Framework Element	Framework Element Description	Rationale	Relationship	Reference Document Element	Reference Document Element Description (optional)	Fulfilled By (Y/N)	Group ID (optional)
PR.DS	Information and records (data) are managed consistent with the organization’s risk strategy to protect the confidentiality, integrity, and availability of information.	Semantic	equivalent to	10.11.12	text	Y	

613

614 **Appendix A—Acronyms**

615 Selected acronyms and abbreviations used in this paper are defined below.

DE	Detect
DE.AE	Detect, Anomalies and Events
DHS	Department of Homeland Security
HIPAA	Health Insurance Portability and Accountability Act
ID	Identify
ISO	International Organization for Standardization
OLIR	Online Informative References
PR	Protect
PR.AC	Protect, Access Control
PR.AT	Protect, Awareness and Training
PR.DS	Protect, Data Security
PR.PT	Protect, Protective Technology
NIST	National Institute of Standards and Technology
RC	Recover
RC.CO	Recover, Communications
RS	Respond
RS.CO	Respond, Communications
SP	Special Publication
URL	Universal Resource Locator

616

617 **Appendix B—Glossary**

Informative reference	A well-formed, completed Reference template that was submitted to and accepted by NIST. These References map a Reference document to the Cybersecurity Framework.
Reference developer	A person, team, or organization that creates a Reference.
Reference document	The document compared to the Framework.
Reference template	The starting point for a Reference developer. This file contains the necessary fields to create a well-formed Reference for submission to the OLIR.

618

619

Appendix C—Bibliography

Cybersecurity Framework, National Institute of Standards and Technology [Web site], <https://www.nist.gov/cyberframework> [accessed 5/10/18]

Framework for Improving Critical Infrastructure Cybersecurity, Version 1.1, April 16, 2018. <https://doi.org/10.6028/NIST.CSWP.04162018> [accessed 5/10/18]

NIST Special Publication (SP) 800-53 Revision 4, *Security and Privacy Controls for Federal Information Systems and Organizations*, National Institute of Standards and Technology, Gaithersburg, Maryland, April 2013 (including updates as of January 15, 2014), 460pp. <https://doi.org/10.6028/NIST.SP.800-53r4> [accessed 5/10/18]

NIST Special Publication (SP) 800-171 Revision 1, *Protecting Controlled Unclassified Information in Nonfederal Systems and Organizations*, National Institute of Standards and Technology, Gaithersburg, Maryland, December 2016, 83pp. <https://doi.org/10.6028/NIST.SP.800-171r1> [accessed 5/10/18]

International Organization for Standardization/International Electrotechnical Commission, *Information technology – Security techniques – Information security management systems*, ISO/IEC 27001:2013, September 2013. <https://www.iso.org/standard/54534.html> [accessed 5/10/18]

620

621

Appendix D—General Information Example

Field Name	Field Value
Informative Reference Name	NIST SP 800-171 Reference
Reference Version	1.0.0
Web Address	nist.gov/files/xxxxxx
Cybersecurity Framework Version	1.1
Mapping Summary	The purpose of this Reference is to provide a relationship between the NIST SP 800-171 document and the Framework.
Target Audience (Community)	The intended audience for this Reference is security managers and those seeking to implement NIST SP 800-171 and the Framework.
Comprehensive (Y/N)	Yes
Reference Author	NIST
Reference Document Author	NIST
Comments	None
Point of Contact	Jane Doe 555-555-5555 example@nist.gov
Dependency/ Requirement	This Reference is a stand-alone Reference and does not have any dependencies.
Citations	None

622

Appendix E—Online CSF Informative Reference Participation Agreement**Online CSF Informative Reference Participation Agreement**

This document establishes the terms of agreement for participating in the NIST Online CSF Informative References Program. Prior to submission of a candidate Informative Reference (Reference) to NIST, Reference submitters should ensure they have the most recent version of participation agreement document. The most recent version is available as a separate file at <https://www.nist.gov/cyberframework>.



Participation Agreement
The NIST CSF Online Informative References Program

Version 1.1
February 12, 2018

The phrase “NIST Online CSF Informative References Program” is intended for use in association with specific documents for which a candidate Informative Reference (Reference) has been created and has met the requirements of the Program for final listing on the submission on the Reference repository. You may participate in the Program if you agree in writing to the following terms and conditions:

1. References are made publicly available and free of charge.
2. You will follow expectations of the Program as outlined in the NIST Operational Procedures for the NIST Online CSF Informative References Program (<https://www.nist.gov/cyberframework/reference-submission-page>).
3. You will respond to comments and issues raised by a public review of your Reference submission within 30 days of the end of the public review period. Any comments from reviewers and your responses may be made publicly available.
4. You agree to maintain the Reference and provide a timely response (within 10 business days) to requests from NIST for information or assistance regarding the contents or structure of the Reference.
5. You will hold NIST harmless in any subsequent litigation involving the Reference submission.

- 652 6. You may terminate your participation in the Program at any time. You will provide two
653 business weeks' notice to NIST of your intention to terminate participation. NIST may
654 terminate its consideration of Reference submission or your participation in the Program
655 at any time. NIST will contact you two business weeks prior to its intention to terminate
656 your participation. You may, within one business week, appeal the termination and
657 provide supporting evidence to rebut that termination.
- 658 7. You may not use the name of NIST or the Department of Commerce on any
659 advertisement, product, or service that is directly or indirectly related to this participation
660 agreement.
- 661 8. NIST does not directly or indirectly endorse any product or service provided, or to be
662 provided, by you, your successors, assignees, or licensees. You may not in any way
663 imply that participation in this Program is an endorsement of any such product or service.
- 664 9. Your permission for advertising participation in the Program is conditional on and
665 limited to those References and the specific Reference versions for which a Reference is
666 made currently available by NIST through the Program on its Final Informative
667 References List.
- 668 10. Your permission for advertising participation in the Program is conditional on and
669 limited to those Reference submitters who provide assistance and help to users of the
670 Reference with regard to proper use of the Reference and that the warranty for the
671 Reference and the specific Reference versions is not changed by use of the Reference.
- 672 11. NIST reserves the right to charge a participation fee in the future. No fee is required at
673 present. No fees will be made retroactive.
- 674 12. NIST may terminate the Program at its discretion. NIST may terminate your participation
675 in the Program for any violation of the terms and conditions of the program or for
676 statutory or regulatory reasons.

677 By signature below, the developer agrees to the terms and conditions contained herein.

678 _____
679 Organization or company name

680 _____
681 Name and title of organization authorized person

682 _____
683 Signature

684 _____
685 Date