
3 **An Introduction to Information Security**
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17 **C O M P U T E R S E C U R I T Y**
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NIST Special Publication 800-12 (DRAFT)
Revision 1

An Introduction to Information Security

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January 2017



U.S. Department of Commerce
Penny Pritzker, Secretary

National Institute of Standards and Technology
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66 National Institute of Standards and Technology Special Publication 800-12 Revision 1
67 Natl. Inst. Stand. Technol. Spec. Publ. 800-12 Rev. 1, 97 pages (January 2017)
68 CODEN: NSPUE2

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84 **Public comment period: *January 23, 2017* through *February 22, 2017***

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100 academic organizations.

101

Abstract

102 Organizations rely heavily on the use of information technology (IT) products and services to run
103 their day-to-day activities. Ensuring the security of these products and services is of the utmost
104 importance for the success of the organization. This publication provides an introduction to the
105 information security principles organizations may leverage in order to understand the
106 information security needs of their respective systems.

107

Keywords

108 assurance; computer security; information security; introduction; risk management; security
109 controls; security requirements

110

111

Acknowledgements

112 The authors would like to thank everyone who took the time to review and make comments on
113 the draft of this publication, specifically Celia Paulsen, Ned Goren, and Isabel Van Wyk of the
114 National Institute of Standards and Technology (NIST). The authors would also like to
115 acknowledge the original authors, Barbara Guttman and Edward A. Roback, as well as all those
116 individuals who contributed to the original version of this publication.

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257 **1 Introduction**

258 **1.1 Purpose**

259 This publication serves as a starting-point for those new to information security as well as those
260 unfamiliar with NIST information security publications and guidelines. The intention of this
261 special publication is to provide a high level overview of information security principles by
262 introducing related concepts and the security control families (as defined in NIST [SP 800-53](#),
263 *Security and Privacy Controls for Federal Information Systems and Organizations*) that
264 organizations can leverage to effectively secure their systems. To better understand the meaning
265 and intent of the security control families described later, this publication begins by familiarizing
266 the reader with various information security principles.

267
268 After the introduction of these security principles, the publication provides detailed descriptions
269 of multiple security control families as well as the benefits of each control family. The point is
270 not to impose requirements on organizations, but to explore available techniques for applying a
271 specific control family to an organizations system and to explain the benefit(s) of employing the
272 selected controls.

273
274 Since this publication serves as an introduction to information security, detailed steps as to how
275 these security controls are implemented or how to check for security control effectiveness are not
276 included. Rather, separate publications that may provide more detailed information about a
277 specific topic will be noted as a reference.

278 **1.2 Intended Audience**

279 The target audience for this publication is those new to the information security principles and
280 tenets needed to protect information and systems in a way that is commensurate with risk. This
281 publication will provide a basic foundation of concepts and ideas to any person tasked with or
282 interested in understanding how to secure systems.

283 The tips and techniques described in this publication may be applied to any type of information
284 or system in any type of organization. While there may be differences in the way federal
285 organizations, academia, and the private sector process, store, and disseminate information
286 within their respective systems, the basic principles of information security are applicable to all.
287 For that reason, this publication is a good resource for anyone looking to gain a better
288 understanding of information security basics or for those seeking a high level view on the topic.

289 **1.3 Organization**

290 This publication is organized as follows:

- 291 • Chapter 1 describes the purpose, target audience, important terms, the legal foundation
292 for information security, and a list of NIST publications related to information security
293 and information risk management.
- 294 • Chapter 2 lists eight major elements regarding information security.
- 295 • Chapter 3 outlines several roles, supporting roles, and the respective responsibilities
296 attributed to those roles on providing information security to the organization.

- 297 • Chapter 4 introduces threats and vulnerabilities, distinguishes the difference between the
298 two, and provides examples of different threat sources and events.
- 299 • Chapter 5 discusses information security policy and the differences between Program
300 Policy, Issue-Specific Policy, and System-Specific Policy.
- 301 • Chapter 6 considers how to manage risk and briefly describes the six steps of the NIST
302 Risk Management Framework (RMF).
- 303 • Chapter 7 focuses on assurance, specifically information assurance, and what measures
304 can be taken to protect information and systems.
- 305 • Chapter 8 introduces system support and operations, which collectively function to run a
306 system.
- 307 • Chapter 9 provides a brief overview of cryptography as well as several NIST 800-series
308 Publications that contain additional, more detailed information on specific cryptographic
309 technologies.
- 310 • Chapter 10 introduces the 17 information security control families as well as the Project
311 Management (PM) family suite of controls.
- 312 • Appendix A provides a list of References.
- 313 • Appendix B provides a Glossary of terms used throughout the document.
- 314 • Appendix C provides a list of Acronyms used throughout the document.

315 **1.4 Important Terminology**

316 The term *Information System* is defined by 44 U.S.C., Sec. 3502 as “a discrete set of information
317 resources organized for the collection, processing, maintenance, use, sharing, dissemination, or
318 disposition of information.” For this publication, the term is used to denote any set of technology
319 used to process data, including hardware, firmware, software, and sensors or other support
320 systems. Some other key terms to be familiar with are¹:

- 321 • Information – (1) Facts or ideas, which can be represented (encoded) as various forms of
322 data; (2) Knowledge (e.g., data, instructions) in any medium or form that can be
323 communicated between system entities.
- 324 • Information Security – The protection of information and information systems from
325 unauthorized access, use, disclosure, disruption, modification, or destruction in order to
326 ensure confidentiality, integrity, and availability.
- 327 • Confidentiality – Preserving authorized restrictions on information access and disclosure,
328 including means for protecting personal privacy and proprietary information.
- 329 • Integrity – Guarding against improper information modification or destruction and
330 ensuring information non-repudiation and authenticity.
 - 331 ○ Data Integrity – The property that data has not been altered in an unauthorized
332 manner. Data integrity covers data in storage, during processing, and while in

¹ These terms and definitions were retrieved from CNSSI 4009, *Committee on National Security Systems (CNSS) Glossary*, dated April 6, 2015.

- 333 transit.
- 334 ○ System Integrity – The quality that a system has when it performs its intended
335 function in an unimpaired manner, free from unauthorized manipulation of the
336 system, whether intentional or accidental.
- 337 • Availability – Ensuring timely and reliable access to and use of information.
- 338 • Security Controls – The safeguards or countermeasures prescribed for an information
339 system to protect the confidentiality, integrity, and availability of the system and its
340 information.

341 1.5 Legal Foundation for Federal Information Security Programs

342 Within the Federal Government, a number of laws and regulations mandate that federal
343 departments and agencies protect their systems, the information they process, and related
344 technology resources (e.g., telecommunications). A sampling of these laws and regulations are
345 listed below.

- 346 • The [Computer Security Act of 1987](#) required agencies to identify sensitive systems,
347 conduct computer security training, and develop computer security plans. The *Computer*
348 *Security Act of 1987* was superseded by the *Federal Information Security Management*
349 *Act of 2002 (FISMA)*, described below.
- 350 • The *Federal Information Resource Management Regulation (FIRMR)* was the primary
351 regulation for the use, management, and acquisition of computer resources in the Federal
352 Government. The law was abolished pursuant to the *Information Technology*
353 *Management Reform Act of 1996 (ITMRA)*, redesignated the [Clinger-Cohen Act](#).
- 354 • The [E-Government Act of 2002](#) is intended to enhance the management and promotion of
355 electronic government services and processes by establishing a Federal Chief Information
356 Officer (CIO) within the Office of Management and Budget (OMB), and by establishing
357 a broad framework of measures that require the use of Internet-based information
358 technology to enhance citizens' access to government information, services, and for
359 purposes.
- 360 • The [Federal Information Security Management Act \(FISMA\)](#) was enacted as part of the
361 *E-Government Act of 2002* to address specific information security needs, which include,
362 but are not limited to, providing: a comprehensive framework for ensuring the
363 effectiveness of information security controls over information resources that support
364 federal operations and assets; and the development and maintenance of minimum
365 controls required to protect federal information and systems (as written in SEC. 301 of
366 Public Law 107-347).
- 367 • The [Federal Information Security Modernization Act of 2014](#) was an amendment to
368 FISMA that made several modifications to modernize federal security practices as well as
369 promote and strengthen the use of continuous monitoring.
- 370 • [OMB Circular A-130](#), *Management of Federal Information Resources*, requires that
371 federal agencies establish information security and privacy programs containing specified
372 elements.

- 373 • [OMB Memo 06-16](#), *Protection of Sensitive Agency Information*, describes important
374 security controls that agencies can use to protect sensitive agency information and
375 includes a NIST checklist for remote access.
- 376 • [OMB Memo 04-04](#), *E-Authentication Guidance for Federal Agencies*, requires agencies
377 to review new and existing electronic transactions to ensure that authentication processes
378 provide the appropriate level of assurance.
- 379 • [OMB Memo 14-03](#), *Enhancing the Security of Federal Information and Information*
380 *Systems*, provides agencies with guidance for managing information security risk on a
381 continuous basis and builds upon efforts to achieve the cybersecurity Cross Agency
382 Priority (CAP) goal.
- 383 • [OMB Memo 06-15](#), *Safeguarding Personally Identifiable Information*, directs Senior
384 Officials for Privacy to conduct a review of agency policies and processes and take
385 necessary corrective action to prevent intentional or negligent misuse of, or unauthorized
386 access to, PII.
- 387 • [OMB Memo 06-19](#), *Reporting Incidents Involving Personally Identifiable Information*
388 *and Incorporating the Cost for Security in Agency Information Technology*, provides
389 updated guidance for reporting security incidents involving PII.

390 This is not a comprehensive list of laws and regulations related to federal systems. There are
391 more specific requirements imposed on federal agencies depending on the type of information
392 they store, process, and disseminate. Additionally, some existing laws that affect non-
393 government organizations were not included on this list. Examples of these laws include: The
394 Health Insurance Portability and Accountability (HIPPA) Act, which protects the privacy and
395 security of health information; and The Sarbanes-Oxley (SOX) Act, which provides protections
396 to the general public from accounting errors and fraudulent practices in financial systems.

397 Federal managers are responsible for familiarizing themselves and complying with applicable
398 legal requirements. However, laws and regulations do not typically provide detailed instructions
399 for protecting information. Instead, they specify broad, flexible requirements such as restricting
400 the availability of personal data to authorized users. For example, [OMB Memo 06-16](#),
401 recommends that departments take specific action(s) to compensate for limited physical security
402 controls applied to information that is removed or accessed from outside of the organization.
403 This publication provides guidance on developing an effective, overall information security
404 approach to meet applicable laws or policies.

405 **1.6 Related NIST Publications**

406 When it comes to information security and risk management, there are a specific set of Federal
407 Information Processing Standards (FIPS) and NIST Special Publications (SPs) that apply. They
408 include:

- 409 • [FIPS 199](#) – *Standards for Security Categorization of Federal Information and*
410 *Information Systems*, lists standards for the categorization of information and systems,
411 which in turn provides a common framework and understanding of expressing security in
412 a way that promotes effective management and consistent reporting.

413

- 414 • [FIPS 200](#) – *Minimum Security Requirements for Federal Information and Information*
415 *Systems*, specifies minimum security requirements for information and systems that
416 support the executive agencies of the Federal Government as well as a risk-based process
417 for selecting the security controls necessary to satisfy the minimum security
418 requirements.
419
- 420 • [SP 800-18](#) – *Guide for Developing Security Plans for Federal Information Systems*,
421 describes the procedures for developing a system security plan, provides an overview of
422 the security requirements of the system, and describes the controls in place or planned for
423 meeting those requirements.
424
- 425 • [SP 800-30](#) – *Guide for Conducting Risk Assessments*, provides guidance for conducting
426 risk assessments of federal systems and organizations.
427
- 428 • [SP 800-34](#) – *Contingency Planning Guide for Federal Information Systems*, assists
429 organizations in understanding the purpose, process, and format of information system
430 contingency plans (ISCPs) development with practical, real-world guidelines.
431
- 432 • [SP 800-37](#) – *Guide for Applying the Risk Management Framework to Federal*
433 *Information Systems: A Security Life Cycle Approach*, provides guidelines for applying
434 the Risk Management Framework to federal systems, to including conducting the
435 activities of security categorization, security control selection and implementation,
436 security control assessment, system authorization, and security control monitoring.
437
- 438 • [SP 800-39](#) – *Managing Information Security Risk: Organization, Mission, and*
439 *Information System View*, provides guidelines to establish an integrated, organization-
440 wide program for managing information security risk to organizational operations (e.g.,
441 mission, functions, image, and reputation), assets, individuals, other organizations, and
442 the Nation resulting from the operation and use of federal systems.
443
- 444 • [SP 800-53](#) – *Security and Privacy Controls for Federal Information Systems and*
445 *Organizations*, provides guidelines for selecting and specifying security controls for
446 organizations and systems supporting the executive agencies of the Federal Government
447 to meet the requirements of FIPS Publication 200.
448
- 449 • [SP 800-53A](#) – *Assessing Security and Privacy Controls in Federal Information Systems*
450 *and Organizations: Building Effective Assessment Plans*, provides (i) guidelines for
451 building effective security assessment plans and privacy assessment plans; and (ii) a
452 comprehensive set of procedures for assessing the effectiveness of security controls and
453 privacy controls employed in systems and organizations supporting the executive
454 agencies of the Federal Government.
455
- 456 • [SP 800-60](#) – *Guide for Mapping Types of Information and Information Systems to*
457 *Security Categories*, assists agencies in consistently mapping security impact levels to
458 types of: (i) information (e.g., privacy, medical, proprietary, financial, contractor

- 459 sensitive, trade secret, investigation); and (ii) systems (e.g., mission critical, mission
460 support, administrative).
461
- 462 • [SP 800-128](#) – *Guide for Security-Focused Configuration Management of Information*
463 *Systems*, provides guidance for organizations responsible for managing and
464 administrating the security of federal systems and associated environments of operation.
465
 - 466 • [SP 800-137](#) – *Information Security Continuous Monitoring (ISCM) for Federal*
467 *Information Systems and Organizations*, assists organizations in the development of an
468 ISCM strategy and the implementation of an ISCM program, which provide awareness of
469 threats and vulnerabilities, visibility into organizational assets, and the effectiveness of
470 deployed security controls.
471
- 472

473 **2 Elements of Information Security**

474 This publication addresses eight major elements regarding information security in order for the
475 reader to gain a better understanding of how the security requirements and controls discussed in
476 Chapter 10 support the overall operations of the organization. These eight concepts are:

- 477 1. Information security supports the mission of the organization.
- 478 2. Information security is an integral element of sound management.
- 479 3. Information security protections are implemented so as to be commensurate with risk.
- 480 4. Information security responsibilities and accountability are made explicit.
- 481 5. System owners have information security responsibilities outside their own organizations.
- 482 6. Information security requires a comprehensive and integrated approach.
- 483 7. Information security is assessed regularly.
- 484 8. Information security is constrained by societal factors.

485 **2.1 Information Security Supports the Mission of the Organization**

486 In Chapter 1, information security was defined as the protection of information and systems from
487 unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide
488 confidentiality, integrity, and availability. The careful implementation of information security
489 controls is vital to protecting an organization's information assets as well as its reputation, legal
490 position, personnel, and other tangible or intangible assets.

491 Unfortunately, security is sometimes viewed as thwarting the mission of the organization by
492 imposing poorly selected, burdensome rules and procedures on users, managers, and systems. On
493 the contrary, well-chosen security rules and procedures do not exist for their own sake but are
494 put in place to protect important assets and thereby support the overall organizational mission. In
495 today's environment of malware, IT system breaches, and insider threats, publicized security
496 issues can have dire consequences, especially to profitability and to the reputation of the
497 organization. Private and public sector organizations would be able to improve both profits and
498 services with the appropriate security in place. Security, therefore, is a means to an end and not
499 an end in itself.

500
501 To act on this, managers need to understand both their organizational mission and how each
502 system supports that mission. After a system's role has been defined, the security requirements
503 implicit in that role can also be defined. Security can then be explicitly stated in terms of the
504 organization's mission.

505
506 The roles and functions of a system may not be constrained to a single organization. In an inter-
507 organizational system, each organization benefits from securing the system. For example, for
508 electronic commerce to be successful, each of the participants requires security controls to
509 protect their resources. However, good security on the buyer's system also benefits the seller; the
510 buyer's system is less likely to be used for fraud, to become unavailable, or to otherwise
511 negatively affect the seller. (The reverse is also true.)
512
513

514 2.2 Information Security is an Integral Element of Sound Management

515 It is vital for systems and related processes to have the ability to protect information, financial
516 assets, physical assets, and employees, while also taking resource availability into consideration.
517 Since information security risk cannot be completely eliminated, the objective is to find the
518 optimal balance between protecting the information or system and utilizing available resources.
519 Management personnel are ultimately responsible for determining the level of acceptable risk for
520 a specific system and the organization as a whole, taking into account the cost of security
521 controls.

522
523 When an organization's information and systems are linked with external systems, management's
524 responsibilities extend beyond organizational boundaries. This may require that management (1)
525 know what general level or type of security is employed on the external system(s), or (2) seek
526 assurance that the external system provides adequate security for the. For example, Cloud
527 Service Providers (CSPs) and cloud supply chain participants may assume the management role
528 for storing, processing, and transmitting organizational information. However, that does not
529 leave the organization² free of any security related responsibility. It is up to the organization to
530 ensure that the CSPs and cloud supply chain participants provide an appropriate level of security
531 for the information being stored, processed, and transmitted.

532 2.3 Information Security is Implemented so as to be Commensurate with Risk

533 Risk to a system can never be completely eliminated. Therefore, it is crucial to manage risk by
534 striking a balance between the usability and the implementation of security controls. The primary
535 objective of risk management is to implement security protections that are commensurate with
536 risk. Applying unnecessary controls may waste resources and make a systems more difficult to
537 use and maintain. Conversely, not applying controls needed to protect the system may leave it
538 and its information vulnerable to breaches in confidentiality, integrity, and availability, all of
539 which could impede or even halt the mission of the organization.

540 Federal organizations use categories of high, moderate, and low to identify the impact that a loss
541 of confidentiality, integrity, or availability of information and/or a system may have on the
542 organization's operations and allow them to identify appropriate controls. The accurate
543 categorization of information and systems is integral in determining how to protect information
544 commensurate with risk. Security categories convey the impact that a loss of confidentiality,
545 integrity, or availability may have on the mission of the organization. To determine the impact
546 level of a system, organizations may refer to the guidance in [FIPS 199](#), NIST [SP 800-30](#), and
547 NIST [SP 800-60](#).

548 An accurate determination of the system impact level results in the selection of an appropriate set
549 of security controls from NIST [SP 800-53](#). Part of this assessment includes the costs to
550 implement and maintain the security controls and the expected security benefits (i.e., risk

² An entity of any size, complexity, or positioning within an organizational structure (e.g., a federal agency or, as appropriate, any of its operational elements).

551 reduction) from applying those controls.

552 Security benefits, however, do have both direct and indirect costs. Direct costs include
553 purchasing, installing, and administering security measures (e.g., access control software or fire-
554 suppression systems). Additionally, security measures can sometimes affect system performance,
555 employee morale, or retraining requirements. In many cases, these additional costs may well
556 exceed the initial cost of the control. Organizational management is responsible for weighing the
557 cost versus benefit of the security control implementation and making risk-based decisions.

558 **2.4 Information Security Roles and Responsibilities are made Explicit**

559 The roles and responsibilities of information system owners, common control providers,
560 information security officers, users, and others are clear and documented. If the responsibilities
561 are not made explicit, holding personnel accountable could be a difficult task.

562 Documenting information security responsibilities is not dependent on the size of the
563 organization. Even small organizations can prepare a document that states the organizational
564 policy and identifies the information security responsibilities for a system or for the entire
565 organization.

566 Roles and responsibilities are discussed briefly in Chapter 3 of this publication. For more
567 detailed information, specific to key information security participants, refer to Appendix D of
568 NIST [SP 800-37](#).

569 **2.5 System Owners have Information Security Responsibilities Outside their own** 570 **Organization**

571 Users of a system are not always located within the boundary of the system they use or have
572 access to. For example, when a system interconnection between two or more systems is in place,
573 information security responsibilities might be shared amongst the participating organizations.
574 When such is the case, the system owners are responsible for sharing the security measures used
575 by the organization to provide confidence to the user that the system is adequately secure and
576 capable of meeting security requirements. In addition to sharing security-related information,
577 managers have a duty to respond to security incidents in a timely fashion in order to prevent
578 damage to the organization, personnel, and other organizations.

579 **2.6 Information Security Requires a Comprehensive and Integrated Approach**

580 Providing effective information security requires a comprehensive approach that considers a
581 variety of areas both within and outside of the information security field. This approach applies
582 throughout the entire information life cycle.

583 For example, defense in depth is a method used to secure organizational information and systems
584 from malicious activity by using complex, multi-layered security countermeasures. Defense in
585 depth utilizes security technologies such as intrusion detection systems, firewalls, and antivirus
586 software in tandem with physical security defenses (e.g., gates, guards) to minimize the
587 probability of a successful attack on the system. These measures not only help reduce the
588 likelihood that a security breach will compromise access to system assets or have detrimental

589 effects on confidentiality, integrity, or availability, but also give the organization more time to
590 respond once an attack has been detected.

591 **2.6.1 Interdependencies of Security Controls**

592 Security controls are seldom put in place as a stand-alone solution to a problem. They are
593 typically more effective when paired with another control or set of controls. Security controls,
594 when selected properly, can have a synergistic effect on the overall security of a system.

595 Not understanding these interdependencies can be detrimental to the system. For example,
596 without proper training on how and when to use a virus-detection package, the user may apply
597 the package incorrectly and, therefore, ineffectively. As a result, the user may mistakenly believe
598 that the system will always be virus-free and may inadvertently spread a virus.

599 **2.6.2 Other Interdependencies**

600 Interdependencies between and amongst security controls are not the only factor that can
601 influence the effectiveness of security controls. System management, legal constraints, quality
602 assurance, privacy concerns, and internal and management controls can also affect the
603 functionality of the selected controls. System managers must be able to recognize how
604 information security relates to other security disciplines like physical and environmental security.
605 Understanding how those relationships work together will prove beneficial when implementing a
606 more holistic security strategy. NIST [SP 800-160](#), *Systems Security Engineering: Considerations
607 for a Multidisciplinary Approach in the Engineering of Trustworthy Secure Systems*, provides
608 much more detailed information of considerations to engineering a trustworthy system.

609 Understanding the relationships between security controls is especially important when systems
610 are connected to other systems or interconnected to a globally distributed supply chain
611 ecosystem. Supply chains consist of public and private sector entities and use geographically
612 diverse routes to provide a highly refined, cost-effective, reusable information and
613 communications technology (ICT) solution. For more information on supply chain risk
614 management, see NIST [SP 800-161](#), *Supply Chain Risk Management Practices for Federal
615 Information Systems and Organizations*.

616 **2.7 Information Security is Assessed Regularly**

617 Information security is not a static process and requires continuous monitoring and management
618 to protect the confidentiality, integrity, and availability of information as well as to ensure that
619 new vulnerabilities and evolving threats are quickly identified and responded to accordingly. In
620 the presence of a constantly evolving workforce and technological environment it is essential
621 that organizations provide timely and accurate information while operating at an acceptable level
622 of risk.

623 Information Security Continuous Monitoring (ISCM) is defined in NIST [SP 800-137](#) as the
624 maintenance of ongoing awareness of information security, vulnerabilities, and threats to support
625 organizational risk management decisions. ISCM provides a clear understanding of
626 organizational risk tolerance to assist officials in setting priorities and managing risk throughout
627 the organization in a consistent manor. ISCM ensures that the selected security controls remain

628 effective and maintains organizational awareness of threats and vulnerabilities.

629 For more detailed information on continuous monitoring fundamentals and the continuous
630 monitoring process, refer to NIST [SP 800-137](#). NIST [SP 800-53A](#) can also be leveraged to
631 provide insight on assessment procedures.

632 **2.8 Information Security is Constrained by Societal Factors**

633 Societal factors influence how individuals understand and use systems which consequently
634 impacts the information security of the system and organization. Individuals perceive, reason,
635 and make risk-based decisions in different ways. To address this, organizations make
636 information security functions transparent, easy to use, and understandable. Additionally,
637 providing regularly scheduled security awareness training also mitigates individual differences of
638 risk perception.

639 It is incumbent on organizations to find a balance between information security requirements and
640 usability. Organizations can leverage a variety of tools that meet the security requirements of
641 their system(s) without unduly burdening the user. For example, consider a system that requires a
642 user to input their username and password multiple times to access different applications during
643 a single session. In that scenario, organizations can choose which types of applications, if any,
644 will permit password and password hash storage based on a consideration of the risks versus the
645 convenience of the users. Privacy was once considered to be unrelated to information security;
646 the two functions were discussed as if they could not co-exist in a system. Today, a symbiotic
647 relationship between privacy and information security is essential. Organizations cannot have
648 effective privacy without a basic foundation of information security. However, privacy is more
649 than security as it also relates to problems that individuals may experience as a result of the
650 authorized processing of their information throughout the data life cycle. Protecting the privacy
651 of individuals is a fundamental responsibility of organizations that collect, use, maintain, share,
652 and dispose of personally identifiable information (PII)³. For more detailed privacy information
653 see [NISTIR 8062](#), *An Introduction to Privacy Engineering and Risk Management in Federal*
654 *Systems*.

655 Overall, the relationship between security and societal norms need not necessarily be
656 antagonistic. Societal norms can have both a positive and negative impact on information
657 security. For example, a negative impact on information security can be seen in the form of a
658 user writing down passwords and keeping them near their computer. A positive impact can be
659 seen by a broader implementation of two factor authentication—where in order for a user to reset
660 a password, more than one form of authentication is required (e.g. text message to user, physical
661 token). Security can enhance the access and flow of data and information by providing more
662 accurate and reliable information as well as greater availability of systems. Security mechanisms
663 can also enhance individuals' privacy (like encryption). There are some security mechanisms

³ Personally Identifiable Information (PII), as defined in OMB Circular A-130, is information that can be used to distinguish or trace an individual's identity, either alone or when combined with other information that is linked or linkable to a specific individual. This definition is broad and extends beyond commonly understood biographical information to include any information that can be linked to an individual, including behavioral or transactional information.

664 though that may present new risks (like monitoring). Thus, it is important to consider how to
665 implement security solutions in ways that optimize broader societal goals.

666 Societal norms change and so to must the information security protections placed on systems.
667 Security controls that are presently sufficient will not always keep pace with the constantly
668 changing computing environment. The culture and security environment of the organization also
669 plays an important role in the employees' perception of risk. Insufficient or non-existent security
670 standards will undoubtedly lead to the degradation of the organization's security posture.
671 Providing constant and recurring training on what is and what is not an acceptable use of
672 organizational systems safeguards the overall security of the system.
673

674 **3 Roles and Responsibilities**

675 The following chapter outlines specific organizational roles and their respective responsibilities.
676 Clearly defined roles and responsibilities help the organization and its employees work in a more
677 efficient manner by designating who is responsible for performing certain tasks. In a large
678 organization, this will help by ensuring that no task is overlooked. In a small, less structured
679 organization, the workload can be more evenly distributed as an employee may be required to
680 take on more than one task.

681 The list provided below is not intended to be a comprehensive list of all the possible roles within
682 an organization. Each organization may define their own specific roles or have a different
683 naming convention based on their mission or organizational structure. However, the basic
684 functions remain the same. For a more detailed description of the responsibilities assigned to
685 each role, see Appendix D in NIST [SP 800-37](#).

686 **3.1 Risk Executive Function (Senior Management)**

687 The Risk Executive Function is an individual or group (e.g. board members, CEO, CIO) within
688 an organization responsible for ensuring that: (i) risk-related considerations for individual
689 systems are viewed from an organization-wide perspective, taking into consideration the overall
690 strategic goals of the organization in carrying out its core missions and business functions, and
691 (ii) the management of system-related security risks is consistent across the organization, reflects
692 organizational risk tolerance, and is considered along with other types of risks in order to ensure
693 mission/business success.

694 Responsibilities include, but are not limited to:

- 695 • Defining a holistic approach to addressing risk across the entire organization
- 696 • Developing an organization-wide risk management strategy
- 697 • Supporting information-sharing amongst authorizing officials and other senior leaders
698 within the organization
- 699 • Overseeing risk-management related activities across the organization

700 **3.2 Chief Executive Officer (CEO)**

701 The Chief Executive Officer is the highest-level senior official or executive in an organization
702 with the overall responsibility to provide information security protections commensurate with the
703 risk and magnitude of harm (i.e. impact) to organizational operations assets, individuals, other
704 organizations, and the Nation that may result from unauthorized access, use, disclosure,
705 disruption, modification, or destruction of: (i) information collected or maintained by or on
706 behalf of the agency; and (ii) systems used or operated by an agency, or by a contractor of an
707 agency, or another organization on behalf of an agency.

708 Responsibilities include, but are not limited to:

- 709 • Ensuring the integration of information security management processes with strategic and
710 operational planning processes

- 711 • Making sure that the information and systems used to support organizational operations
- 712 have proper information security safeguards
- 713 • Confirming that trained personnel are complying with related information security
- 714 legislation, policies, directives, instructions, standards, and guidelines

715 **3.3 Chief Information Officer (CIO)**

716 The Chief Information Officer is an organizational official responsible for: (i) designating a
717 senior information security officer; (ii) developing and maintaining security policies, procedures,
718 and control techniques to address all applicable requirements; (iii) overseeing personnel with
719 significant responsibilities for information security and ensuring that personnel are adequately
720 trained; (iv) assisting senior organizational officials with their security responsibilities; and (v) in
721 coordination with other senior officials, reporting annually on the overall effectiveness of the
722 organization's information security program, including progress of remedial actions.

723 Responsibilities include, but are not limited to:

- 724 • Allocating resources dedicated to the protection of the systems supporting the
- 725 organization's mission and business functions
- 726 • Ensuring that systems are protected by approved security plans and are authorized to
- 727 operate
- 728 • Making sure that there is an organization-wide information security program that is being
- 729 effectively implemented

730 **3.4 Information Owner/Steward**

731 The Information Owner/Steward is an organizational official with statutory, management, or
732 operational authority for specified information who is responsible for establishing the policies
733 and procedures governing its generation, collection, processing, dissemination, and disposal.

734 Responsibilities include, but are not limited to:

- 735 • Establishing the rules for the appropriate use and protection of the subject information
- 736 • Providing input to system owners regarding the security requirements and security
- 737 controls for their system(s)

738 **3.5 Senior Information Security Officer (SISO)**

739 The Senior Information Security Officer is an organizational official responsible for: (i) carrying
740 out the chief information officer security responsibilities under FISMA; and (ii) serving as the
741 primary liaison between the chief information officer and the organization's authorizing officials,
742 system owners, common control providers, and information security officers. In some
743 organizations, this role might also be known as the Chief Information Security Officer (CISO).

744 Responsibilities include, but are not limited to:

- 745 • Assuming the role of authorizing official designated representative or security control
- 746 assessor when needed

747 **3.6 Authorizing Official (AO)**

748 The Authorizing Official is a senior official or executive with the authority to formally assume
749 responsibility for operating a system at an acceptable level of risk to organizational operations
750 and assets, individuals, and other organizations.

751 Responsibilities include, but are not limited to:

- 752 • Approving security plans, memorandums of agreement or understanding, plans of action
753 and milestones, as well as determining whether significant changes in the system or
754 environments of operation require reauthorization
- 755 • Ensuring that authorizing official designated representatives carry out all activities and
756 functions associated with security authorization.

757 **3.7 Authorizing Official Designated Representative**

758 The Authorizing Official Designated Representative is an organizational official who acts on
759 behalf of an authorizing official to coordinate and conduct the required day-to-day activities
760 associated by the security authorization process. The designated representative carries out the
761 functions of the AO, but cannot accept risk for the system.

762 Responsibilities include, but are not limited to:

- 763 • Carrying out the duties of the Authorizing Official as assigned
- 764 • Making certain decisions with regard to the planning and resourcing of the security
765 authorization process, approval of the security plan, approving and monitoring the
766 implementation of plans of action and milestones, and the assessment and/or
767 determination of risk
- 768 • Preparing the final authorization package, obtaining the authorizing official's signature
769 on the authorization decision document, and transmitting the authorization package to
770 appropriate organizational officials

771 **3.8 Senior Agency Official for Privacy (SAOP)**

772 The Senior Agency Official for Privacy is a senior organizational official who has the overall
773 responsibility and accountability for ensuring the agency's implementation of information
774 privacy protections, including the agency's full compliance with federal laws, regulations, and
775 policies relating to information privacy, such as the Privacy Act. The SAOP Responsibilities
776 include, but are not limited to:

- 777 • Overseeing, coordinating, and facilitating the agency's compliance efforts
- 778 • Reviewing the agency's information privacy procedures to ensure that they are
779 comprehensive and up-to-date
- 780 • Ensure the agency's employees and contractors receive appropriate training and
781 education programs regarding the information privacy laws, regulations, policies, and
782 procedures governing the agency's handling of personal information.

783 **3.9 Common Control Provider**

784 The Common Control Provider is an individual, group, or organization responsible for the
785 development, implementation, assessment, and monitoring of common controls (i.e. security
786 controls inherited by systems).

787 Responsibilities include, but are not limited to:

- 788 • Documenting the organization-identified common controls in a security plan (or
789 equivalent document prescribed by the organization)
- 790 • Ensuring that required assessments of common controls are carried out by qualified
791 assessors with an appropriate level of independence defined by the organization

792 **3.10 Information System Owner**

793 The Information System Owner is an organizational official responsible for the procurement,
794 development, integration, modification, operation, maintenance, and disposal of a system.

795 Responsibilities include, but are not limited to:

- 796 • Addressing the operational interests of the user community (i.e., users who require access
797 to the system to satisfy mission, business, or operational requirements)
- 798 • Ensuring compliance with information security requirements
- 799 • Developing and maintaining the security plan and ensuring that the system is deployed
800 and operated in accordance with the agreed-upon security controls

801 **3.11 Information Security Officer (ISO)**

802 The Information Security Officer is responsible for ensuring that an appropriate operational
803 security posture is maintained for a system and as such, works in close collaboration with the
804 information system owner.

805 Responsibilities include, but are not limited to:

- 806 • Overseeing the day-to-day security operations of a system
- 807 • Assisting in the development of the security policies and procedures and to ensuring
808 compliance with those policies and procedures

809 **3.12 Information Security Architect**

810 The Information Security Architect is an individual, group, or organization responsible for
811 ensuring that the information security requirements necessary to protect the organization's core
812 missions and business processes are adequately addressed in all aspects of enterprise
813 architecture, including reference models, segment and solution models, and the resulting systems
814 supporting those missions and business processes.

815 Responsibilities include, but are not limited to:

- 816 • Serving as the liaison between the enterprise architect and the information security
817 engineer
- 818 • Coordinating with information system owners, common control providers, and
819 information security officers on the allocation of security controls as system-specific,
820 hybrid, or common controls

821 **3.13 Information Security Engineer (ISE)**

822 The Information Security Engineer is an individual, group, or organization responsible for
823 conducting system security engineering activities.

824 Responsibilities include, but are not limited to:

- 825 • Designing and developing organizational systems or upgrading legacy systems
- 826 • Coordinating security-related activities with information security architects, senior
827 information security officers, information system owners, common control providers, and
828 information security officers

829 **3.14 Security Control Assessor**

830 The Security Control Assessor is an individual, group, or organization responsible for conducting
831 a comprehensive assessment of the managerial, operational, and technical security controls and
832 control enhancements employed within or inherited by a system to determine the overall
833 effectiveness of the controls (i.e. the extent to which the controls are implemented correctly,
834 operating as intended, and producing the desired outcome with respect to meeting the security
835 requirements for the system).

836 Responsibilities include, but are not limited to:

- 837 • Providing an assessment of the severity of weaknesses or deficiencies discovered in the
838 system and its environment of operation
- 839 • Recommending corrective actions to address identified vulnerabilities
- 840 • Preparing the final security assessment report containing the results and findings from the
841 assessment

842 **3.15 System Administrator**

844 The System Administrator is an individual, group, or organization responsible for setting up and
845 maintaining a system or specific components of a system.

846 Responsibilities include, but are not limited to:

- 847 • Installing, configuring, and updating hardware and software
- 848 • Establishing and managing user accounts
- 849 • Overseeing backup and recovery tasks

850 3.16 User

851 The User is an individual, group, or organization granted access to organizational information in
852 order to perform the duties specifically assigned to them.

853 Responsibilities include, but are not limited to:

- 854 • Adhering to policies that govern acceptable use of organizational systems
- 855 • Using the organization-provided IT resources for defined purposes only
- 856 • Reporting anomalies or suspicious system behavior

857 3.17 Supporting Roles

858 • *Audit.* Auditors are responsible for examining systems to determine: (i) whether the
859 system is meeting stated security requirements and organization policies; and (ii) whether
860 security controls are appropriate. Informal audits can be performed by those operating the
861 system under review or by impartial third-party auditors.

862
863 • *Physical Security.* The physical security office is responsible for developing and
864 enforcing appropriate physical security controls, often in consultation with information
865 security management, program and functional managers, and others. Physical security
866 addresses central system installations, backup facilities, and office environments. In the
867 government, this office is often responsible for processing personnel background checks
868 and security clearances.

869
870 • *Disaster Recovery/Contingency Planning Staff.* Some organizations have a separate
871 disaster recovery/contingency planning staff. In such cases, the staff is typically
872 responsible for contingency planning for the organization as a whole and work with
873 program and functional managers/application owners, the information security staff, and
874 others to obtain additional contingency planning support, as needed.

875
876 • *Quality Assurance.* Many organizations have established a quality assurance program to
877 improve the products and services they provide to their customers. The quality officer
878 should have a working knowledge of information security and how it can be used to
879 enhance the quality of the program (e.g. ensuring the integrity of computer-based
880 information, the availability of services, and the confidentiality of customer information).

881
882 • *Procurement.* The procurement office is responsible for ensuring that organizational
883 procurements have been reviewed by appropriate officials. While the procurement office
884 lacks the technical expertise to guarantee that goods and services meet information
885 security expectation it should nevertheless be knowledgeable of information security
886 standards and should bring them to the attention of those requesting such technology.

887
888 • *Training Office.* The organization determines whether the primary responsibility for
889 training users, operators, and managers in information security rests with the training
890 office or the information security program office. In either case, the two organizations
891 should work together to develop an effective training program.

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- *Human Resources.* The Human Resource office is often the first point-of-contact for managers who require assistance in determining whether or not a security background investigation is necessary for a particular position. The personnel and security offices generally work closely on issues involving background investigations. The personnel office may also be responsible for explaining security-related exit procedures when employees leave an organization.
 - *Risk Management/Planning Staff.* Some organizations employ a full-time staff devoted to analyzing all manner of risks to which the organization may be exposed. Although this office normally focuses on “macro” issues, it should also consider information security-related risks. Risk analyses for specific systems are not typically performed by this office.
 - *Physical Plant.* This office is responsible for ensuring the provision of the services necessary for the safe and secure operation of an organization's systems (e.g. electrical power and environmental controls). The office is often augmented by separate medical, fire, hazardous waste, or life safety personnel.
 - *Privacy.* This office is responsible for maintaining a comprehensive privacy program that ensures compliance with applicable privacy requirements, develops and evaluates privacy policy, and manages privacy risks. This office includes a Senior Authorizing Official for Privacy, privacy compliance and risk assessment specialists, legal specialists, and other professionals focused on managing privacy risks, and particularly with respect to this publication those that may arise from information security measures.

917 **4 Threats and Vulnerabilities: A Brief Overview**

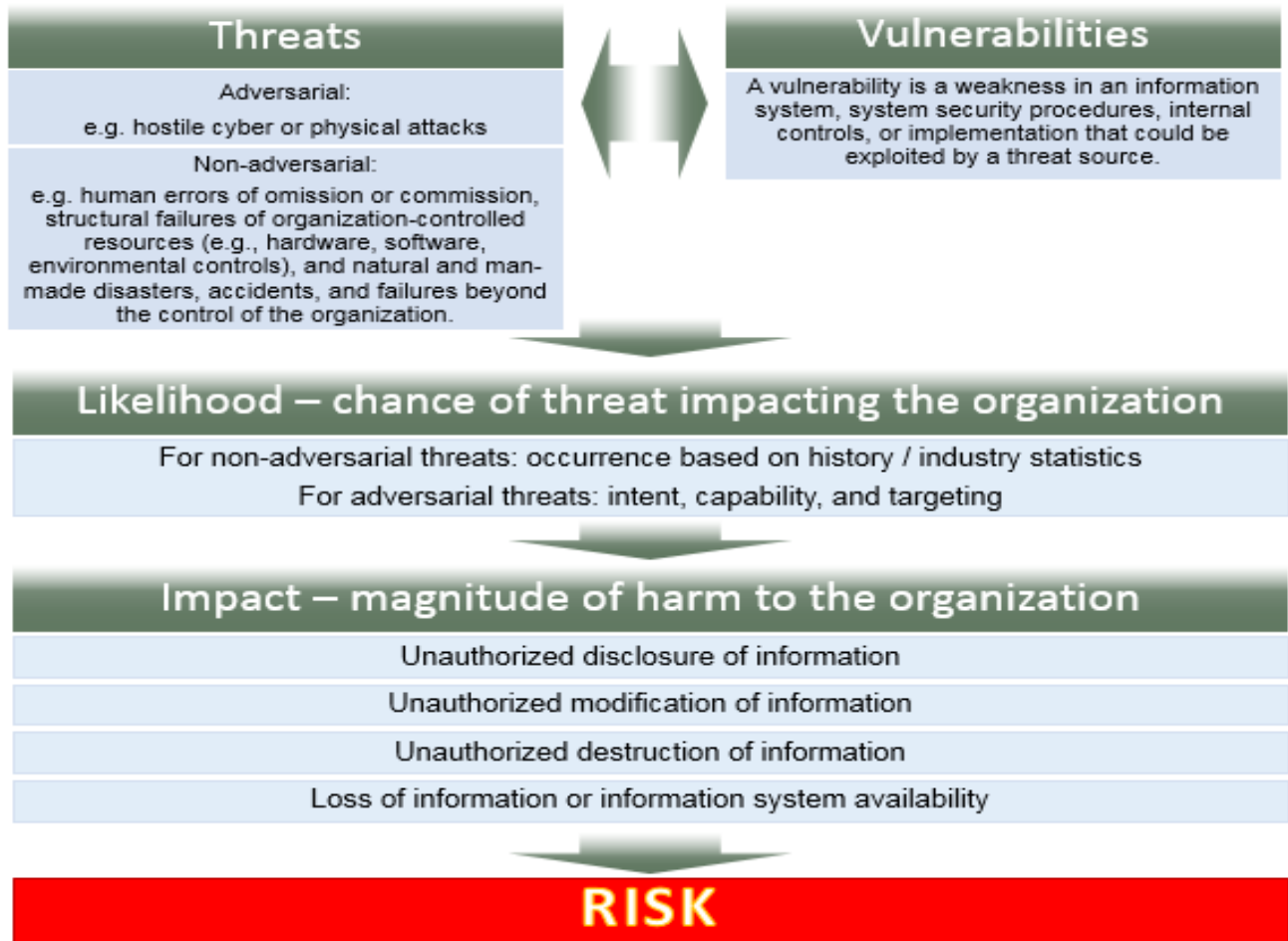
918 Vulnerabilities leave systems susceptible to a multitude of activities that can result in significant
919 and sometimes irreversible losses to an individual, group, or organization. These can range from
920 a single damaged file on a laptop to entire databases at an operations center being compromised.
921 With the right tools and knowledge, an adversary can exploit system vulnerabilities and gain
922 access to the information stored on them. The damage inflicted on compromised systems can
923 vary depending on the threat source.

924 A threat source can be adversarial or non-adversarial. Adversarial threat sources are individuals,
925 groups, organizations, or states that seek to exploit an organization's dependence on cyber
926 resources. Even employees, privileged users, and trusted users have been known to defraud
927 organizational systems. Non-adversarial threat sources refer to natural disasters or erroneous
928 actions taken by individuals in the course of executing their everyday responsibilities.

929 Threat sources can lead to threat events. A threat event is an incident or situation that could
930 potentially cause undesirable consequences or impacts. An example of a threat source leading to
931 a threat event would be a hacker installing a keystroke monitor on an organizational system. The
932 damage that these vulnerabilities can cause on systems varies considerably. Some affect the
933 confidentiality and integrity of the information stored in a system while others only affect the
934 availability of the system. For more information on threat sources and threat events, see NIST [SP](#)
935 [800-30](#).

936 This chapter presents a broad overview of the environment in which systems operate today and
937 may prove valuable to organizations seeking a better understanding of their specific threat
938 environment. The list provided herein is not intended to be an all-inclusive list. The scope of the
939 information provided here may be too broad, and threats against specific systems could be quite
940 different from what is discussed in this chapter.

941 In order to protect a system from risk and to implement the most cost-effective security
942 measures, information system owners, managers, and users need to know and understand the
943 vulnerabilities of the system as well as the threat sources and events that may exploit them. If a
944 vulnerability exists, but there is no threat to take advantage of it, little or nothing is gained by
945 expending resources to correct that vulnerability. See Chapter 6, *Information Security Risk*
946 *Management*, for more detailed information on how threats, vulnerabilities, safeguard selection
947 and risk mitigation are related.



948

949

Figure 1 - Risk Assessment Model

950 **4.1 Examples of Adversarial Threat Sources and Events**

951 The previous section defined threat sources and threat events. This section provides several
 952 examples of each followed by a description.

953 **4.1.1 Fraud and Theft**

954 Systems can be exploited for fraud and theft by “automating” traditional methods of fraud or by
 955 utilizing new methods. System fraud and theft can be committed by insiders (i.e. authorized
 956 users) and outsiders. Authorized system administrators and users with access to and familiarity
 957 with the system (e.g. resources it controls, flaws) are responsible for the majority of fraud. An
 958 organization’s former employees also pose a threat given their knowledge of the organization’s
 959 operations particularly if their access is not terminated promptly.

960 It has been successfully proven that individuals were able to skim small amounts of money from
 961 a large number of financial accounts. Financial gain is one of the chief motivators behind fraud
 962 and theft, but financial systems are not the only systems at risk. There are several techniques that
 963 an individual can use to gather information they would otherwise not have had access to. Some

964 of these techniques include:

- 965 • *Social Media*. The ubiquity of social media has allowed cyber criminals to exploit the
966 platform in order to conduct targeted attacks. Using easily-made, fake, and unverified
967 social media accounts, cyber criminals can impersonate co-workers, customer service
968 representatives, or other trusted individuals in order to send malware links that steal
969 personal or sensitive organizational information. Social media exacerbates the ongoing
970 issue of fraud, and organizations should see it is a serious concern when implementing
971 systems.
- 972 • *Social Engineering*. Social engineering, in the context of information security, is a
973 technique that relies heavily on human interaction to influence an individual to violate
974 their normal security protocol and encourages the individual to divulge confidential
975 information. These types of attacks are commonly committed via phone or online.
976 Attacks perpetrated over the phone are the most basic social engineering attacks being
977 committed. For example, an attacker will fool a company into believing they are a
978 customer and have that company divulge information about the customer they are
979 impersonating. Online, this technique is called phishing—an attack intended to trick
980 individuals into revealing login credentials, passwords, or other personal information.
981 Social engineering online attacks can also be accomplished by the use of attachments that
982 contain malware, which target an individual’s address book. The information obtained
983 allows the attacker to send the malicious file to all of the contacts in that person’s address
984 book, propagating the damage of the initial attack.
- 985 • *Advanced Persistent Threat (APT)*. An advanced persistent threat is a long-term, covert
986 attack that often employs a social engineering technique to gain access to a network. To
987 maintain access, the attacker constantly rewrites the code to avoid being discovered by an
988 intrusion detection system (IDS). Once enough information about the network has been
989 gathered, the attacker can create a back door, which is a way of bypassing security
990 mechanisms in systems, and gain undetected access to the network. An external
991 command and control system is then used by the attacker to continuously monitor the
992 system to extract information.

993 **4.1.2 Insider Threat**

994 Employees can represent an insider threat to an organization given their familiarity with the
995 employer’s systems and applications as well as what actions may cause the most damage,
996 mischief, or disorder. Employee sabotage—often instigated by knowledge or threat of
997 termination—is a critical issue for organizations and their systems. In an effort to mitigate the
998 potential damage caused by employee sabotage, the terminated employee’s access to IT
999 infrastructure should be immediately disabled, and the individual should be escorted off
1000 company premises.

1001 Examples of system-related employee sabotage include:

- 1002 • Destroying hardware or facilities
- 1003 • Planting logic bombs that destroy programs or data

- 1004 • Entering data incorrectly, holding data, or deleting data
- 1005 • Crashing systems

1006 **4.1.3 Malicious Hacker**

1007 Malicious hacker is a term used to describe an individual or group who use an advanced
1008 understanding of systems, networking, and programming to illegally access systems, cause
1009 damage, or steal information. Understanding the motivation that drives a malicious hacker can
1010 help an organization implement the proper security controls to prevent the likelihood of a system
1011 breach. Malicious hacker is a broad category of adversarial threats that can be broken out into
1012 smaller categories depending on the specific actions or intent of the malicious hacker. Some of
1013 the sub-categories described in NIST [SP 800-82](#), *Guide to Industrial Control Systems (ICS)*
1014 *Security*, include:

- 1015 • *Attackers*. Attackers break into networks for the thrill and challenge or for bragging rights
1016 in the attacker community. While remote hacking once required considerable skills or
1017 computer knowledge, attackers can now download attack scripts and protocols from the
1018 Internet and launch them against victim sites. These attack tools have become both more
1019 sophisticated and easier to use. Many attackers do not have the requisite expertise to
1020 threaten difficult targets such as critical government networks. Nevertheless, the
1021 worldwide population of attackers poses a relatively high threat of isolated or brief
1022 disruptions that could cause serious damage to business or infrastructure.
- 1023 • *Bot-Network Operators*. Bot-network operators assume control of multiple systems to
1024 coordinate attacks and distribute phishing schemes, spam, and malware. The services of
1025 compromised systems and networks can be found in underground markets online (e.g.,
1026 purchasing a denial of service attack, using servers to relay spam or phishing attacks).
- 1027 • *Criminal Groups*. Criminal groups seek to attack systems for monetary gain. Specifically,
1028 organized crime groups use spam, phishing, and spyware/malware to commit identity
1029 theft and online fraud. International corporate spies and organized crime organizations
1030 also pose threats to the Nation based on their ability to conduct industrial espionage,
1031 large-scale monetary theft, and the recruitment of new attackers. Some criminal groups
1032 may try to extort money from an organization by threatening a cyber-attack.
- 1033 • *Foreign Intelligence Services*. Foreign intelligence services use cyber tools as part of
1034 their information gathering and espionage activities. In addition, several nations are
1035 aggressively working to develop information warfare doctrines, programs, and
1036 capabilities. Such capabilities enable a single entity to have a significant and serious
1037 impact by disrupting the supply, communications, and economic infrastructures that
1038 support military power – impacts that could affect the daily lives of U.S. citizens.
- 1039 • *Insiders*. The disgruntled insider is a principal source of computer crime. Insiders may
1040 not require in-depth knowledge of computer intrusions because their knowledge of a
1041 target system often allows them unrestricted access to cause damage to the system or to
1042 steal system data. Insiders may be employees, contractors, business partners, or
1043 outsourced vendors who accidentally introduce malware into systems.

1044 Inadequate policies, procedures, and testing can—and have—led to ICS impacts. Impacts
1045 have ranged from trivial to significant damage to the ICS and field devices. Unintentional
1046 impacts from insiders represent some of the highest probability occurrences.
1047

1048 • *Phishers*. Phishers are individuals or small groups that execute phishing schemes in an
1049 attempt to steal identities or information for monetary gain. Phishers may also use spam
1050 and spyware/malware to accomplish their objectives.

1051 • *Spammers*. Spammers are individuals or organizations that distribute unsolicited e-mail
1052 with hidden or false information to sell products, conduct phishing schemes, distribute
1053 spyware/malware, or attack organizations (e.g., DoS).

1054 • *Spyware/Malware Authors*. Individuals or organizations who maliciously carry out
1055 attacks against users by producing and distributing spyware and malware. Destructive
1056 computer viruses and worms have that harmed files and hard drives include the Melissa
1057 Macro Virus, the Explore.Zip worm, the CIH (Chernobyl) Virus, Nimda, Code Red,
1058 Slammer, and Blaster.

1059 • *Terrorists*. Terrorists seek to destroy, incapacitate, or exploit critical infrastructures to
1060 threaten national security, cause mass casualties, weaken the U.S. economy, and damage
1061 public morale and confidence. Terrorists may use phishing schemes or spyware/malware
1062 to generate funds or gather sensitive information. They may also attack one target to
1063 divert attention or resources from other targets.

1064 • *Industrial Spies*. Industrial espionage seeks to acquire intellectual property and know-
1065 how using clandestine methods.

1066 **4.1.4 Malicious Code**

1067 Malicious code refers to viruses, Trojan horses, worms, logic bombs, and any other foreign
1068 software that can be used to attack a platform.

1069 • *Virus*. A code segment that replicates by attaching copies of itself to existing executables.
1070 The new copy of the virus is executed when a user executes the new host program. The
1071 virus may include an additional "payload" that triggers when specific conditions are met.
1072 For example, some viruses display a text string on a particular date. There are many types
1073 of viruses, including variants, overwriting, resident, stealth, and polymorphic.

1074 • *Trojan Horse*. A program that performs a desired task, but that also includes unexpected
1075 and undesirable functions. For example, consider an editing program for a multiuser
1076 system. This program could be modified to randomly and unexpectedly delete a user's
1077 files each time they perform a useful function (e.g. editing).

1078 • *Worm*. A self-replicating program that is self-contained and does not require a host
1079 program or user intervention. Worms commonly use network services to propagate to
1080 other host systems.

- 1081 • *Logic Bomb*. This type of malicious code is a set of instructions secretly and intentionally
1082 inserted into a program or software system to carry out a malicious function at a
1083 predisposed time and date or when a specific condition is met.

1084 **4.1.5 Foreign Government Espionage**

1085 In some instances, threats posed by foreign government intelligence services may be present. In
1086 addition to possible economic espionage, foreign intelligence services may target unclassified
1087 systems to further their intelligence missions. Some unclassified information that may be of
1088 interest includes travel plans of senior officials, civil defense and emergency preparedness,
1089 manufacturing technologies, satellite data, personnel and payroll data, and law enforcement,
1090 investigative, and security files.

1091 **4.2 Examples of Non-Adversarial Threat Sources and Events**

1092 **4.2.1 Errors and Omissions**

1093 Errors and omissions can be inadvertently caused by system operators who process hundreds of
1094 transactions daily or by users who create and edit data on organizational systems. These errors
1095 and omissions can degrade data and system integrity. Software applications, regardless of the
1096 level of sophistication, are not capable of detecting all types of input errors and omissions.
1097 Therefore, it is the responsibility of the organization to establish a sound awareness and training
1098 program to reduce the number and severity of errors and omissions.

1099 Errors by users, system operators, or programmers may occur throughout the life cycle of a
1100 system and may directly or indirectly contribute to security problems. In some cases, the error is
1101 a threat, such as a data entry error or a programming error that crashes a system. In other cases,
1102 the errors cause vulnerabilities. Programming and development errors, often referred to as
1103 “bugs,” can range from benign to catastrophic.

1104 **4.2.2 Loss of Physical and Infrastructure Support**

1105 The loss of supporting infrastructure includes power failures (e.g., outages, spikes, brownouts),
1106 loss of communications, water outages and leaks, sewer malfunctions, disruption of
1107 transportation services, fire, flood, civil unrest, and strikes. A loss of infrastructure often results
1108 in system downtime in unexpected ways. For example, employees may not be able to get to work
1109 during a winter storm, although the systems at the work site may be functioning as normal.
1110 Additional information can be found in section 10.11, *Physical and Environmental Protection*.

1111 **4.2.3 Impacts to Personal Privacy of Information Sharing**

1112 The accumulation of vast amounts of PII by government and private organizations has created a
1113 number of opportunities for individuals to experience privacy problems as a byproduct or
1114 unintended consequence of a breach in security. For example, migrating information to a cloud
1115 server has become a viable option that many individuals and organizations utilize. The ease of
1116 accessing data from the cloud has made it a more attractive solution for long term storage.
1117 Everything that is written, uploaded, or posted is stored in a cloud server that individuals do not
1118 control. However, unbeknownst to the cloud service user, personal information can be accessed

1119 by a stranger with the right tools and technical skill sets.

1120 Individuals' increased, voluntary sharing of PII through social media has also contributed to new
1121 threats that allow malicious hackers to use that information for social engineering or to bypass
1122 common authentication measures. Linking all of this information and technology together,
1123 malicious hackers with criminal intentions have the ability to create accounts using someone
1124 else's information or gain access to networks.

1125 Organizations may share information about cyberthreats that includes PII. These disclosures
1126 could lead to unanticipated uses of such information, including surveillance or other law
1127 enforcement actions.

1128 **5 Information Security Policy**

1129 The term policy has more than one definition when discussing information security. NIST [SP](#)
1130 [800-95](#), *Guide to Secure Web Services*, defines policy as "statements, rules or assertions that
1131 specify the correct or expected behavior of an entity." For example, an authorization policy
1132 might specify the correct access control rules for a software component. The term policy can also
1133 refer to specific security rules for a particular system or even the specific managerial decisions
1134 that dictate an organization's e-mail privacy policy or remote access security policy.

1135 Information security policy is defined as an aggregate of directives, regulations, rules, and
1136 practices that prescribes how an organization manages, protects, and distributes information. In
1137 making these decisions, managers face difficult decisions with regard to resource allocation,
1138 competing objectives, and organizational strategy, all of which relate to protecting technical and
1139 information resources as well as guiding employee behavior. Managers at all levels make choices
1140 that can affect policy, with the scope of the policy's applicability varying according to the scope
1141 of the manager's authority.

1142 Managerial decisions on information security issues vary greatly. To differentiate various kinds
1143 of policy, this chapter categorizes them into three basic types: Program Policy, Issue-specific
1144 Policy, and System-specific Policy.

1145 Policy controls are addressed by the -1 controls for every security control family found in NIST
1146 [SP 800-53](#). The -1 controls establish policy and procedures for the effective implementation of
1147 the selected security control and control enhancement.

1148 **5.1 Standards, Guidelines, and Procedures**

1149 Because policy is written at a broad level, organizations also develop standards, guidelines, and
1150 procedures that offer users, managers, and others a clearer approach to implementing policy and
1151 meeting organizational goals. Standards and guidelines specify technologies and methodologies
1152 to be used to secure systems. Procedures are yet more detailed steps to be followed to
1153 accomplish particular security-related tasks. Standards, guidelines, and procedures may be
1154 promulgated throughout an organization via handbooks, regulations, or manuals.

1155 Organizational standards (not to be confused with American National Standards, FIPS, Federal
1156 Standards, or other national or international standards) specify uniform use of specific

1157 technologies, parameters, or procedures when such uniform use will benefit an organization.
1158 Standardization of organization-wide identification badges is a typical example, providing ease
1159 of employee mobility and automation of entry/exit systems. Standards are normally compulsory
1160 within an organization.

1161 Guidelines assist users, systems personnel, and others in effectively securing their systems. The
1162 nature of guidelines, however, immediately recognizes that systems vary considerably, and
1163 imposition of standards is not always achievable, appropriate, or cost-effective. For example, an
1164 organizational guideline may be used to help develop system-specific standard procedures.
1165 Guidelines are often used to help ensure that specific security measures are not overlooked,
1166 although they can be implemented, and correctly so, in more than one way.

1167 Procedures normally assist in complying with applicable security policies, standards, and
1168 guidelines. They are detailed steps to be followed by users, system operations personnel, or
1169 others to accomplish a particular task (e.g. preparing new user accounts and assigning the
1170 appropriate privileges).

1171 Some organizations issue overall information security manuals, regulations, handbooks, or
1172 similar documents. These may mix policy, guidelines, standards, and procedures, since they are
1173 closely linked. While manuals and regulations can serve as important tools, it is often useful if
1174 they clearly distinguish between policy and its implementation. This can help in promoting
1175 flexibility and cost-effectiveness by offering alternative implementation approaches to achieving
1176 policy goals.

1177 **5.2 Program Policy**

1178 Program policy is used to create an organization's information security program. Program
1179 policies set the strategic direction for security and assign resources for its implementation within
1180 the organization. A management official—typically the SISO/CISO—issues program policy to
1181 establish or restructure the organization's information security program. This high-level policy
1182 defines the purpose of the program and its scope within the organization, addresses compliance
1183 issues, and assigns responsibility to the information security organization for direct program
1184 implementation as well as other related responsibilities.

1185 **5.2.1 Basic Components of Program Policy**

1186 Program policy addresses the following:

- 1187 • *Purpose.* Program policy often includes a statement describing the purpose and goals of
1188 the program. Security-related needs such as integrity, availability, and confidentiality can
1189 form the basis of organizational goals established in the policy. For instance, in an
1190 organization responsible for maintaining large mission-critical databases, a reduction in
1191 errors, data loss, data corruption, and recovery might be specifically stressed. However,
1192 in an organization responsible for maintaining confidential personal data, goals might
1193 emphasize stronger protection against unauthorized disclosure.
- 1194 • *Scope.* Program policies are clear as to which resources (e.g., facilities, hardware and
1195 software, information, and personnel) the information security program protects. In many

1196 cases, the program will encompass all systems and organizational personnel, while in
1197 others, it might be appropriate for an organization's information security program to be
1198 more limited in scope. For example, a policy intended to protect information stored on a
1199 classified or high impact system will be much more stringent than that of a policy
1200 intended to secure a system deemed to be low impact.

- 1201 • *Responsibilities.* Once the information security program is established, its management is
1202 normally assigned to either a newly created or existing office. The responsibilities of
1203 officials and offices throughout the organization also need to be addressed. This section
1204 of the policy statement, for example, would distinguish between the responsibilities of
1205 information service providers and the managers of applications using the provided
1206 services. The policy would also establish operational security offices for major systems,
1207 particularly those at high risk or that are most critical to organizational operations. It can
1208 also serve as the basis for establishing employee accountability. Role and responsibilities
1209 were addressed in [Chapter 3](#) of this publication.
- 1210 • *Compliance.* Program policy typically addresses two compliance issues:
 - 1211 1. General compliance to ensure meeting the requirements to establish a program and
1212 the responsibilities assigned therein to various organizational components. Often an
1213 oversight (e.g. the Inspector General) is assigned responsibility for monitoring
1214 compliance, including how well the organization is implementing management's
1215 priorities for the program.
 - 1216 2. The use of specified penalties and disciplinary actions. Since the security policy is a
1217 high-level document, specific penalties for various infractions are not normally
1218 detailed here. Instead, the policy may authorize the creation of compliance structures
1219 that include violations and specific disciplinary actions.

1220 An important aspect of developing compliance policy is to remember that an employee's
1221 violation of policy may be unintentional. For example, nonconformance can often be to the result
1222 of a lack of knowledge or training. The need to obtain guidance from appropriate legal counsel is
1223 critical when addressing issues involving penalties and disciplinary action for individuals. The
1224 policy does not need to restate penalties already addresses by law, although they can be listed if
1225 the policy will also be used as an awareness or training document.

1226 **5.3 Issue-Specific Policy**

1227 Based on the guidance from the information security policy, issue-specific policies are developed
1228 to address areas of current relevance and concern to an organization. The intent is to provide
1229 specific guidance and instructions on proper usage of systems to employees within the
1230 organization. An issue-specific policy is meant for every technology the organization uses and is
1231 written in such a way that it will be clear to users. Unlike program policies, issue-specific
1232 policies must be reviewed on a regular basis due to frequent technological changes in an
1233 organization.

1234 **5.3.1 Example Topics for Issue-Specific Policy**

1235 There are many areas for which issue-specific policy may be appropriate. New technologies and
1236 the discovery of new threats often require the creation of an issue-specific policy. Examples of

1237 issue-specific policy include:

- 1238 • *Internet Access*. Connecting to the Internet yields many benefits as well as many
1239 problems. Some issues an Internet access policy may address include identifying who
1240 will have access, what types of systems may be connected to the network, what types of
1241 information may be transmitted via the network, requirements for user authentication for
1242 Internet-connected systems, and the use of firewalls.
- 1243 • *E-mail Privacy*. This policy will clarify what information is collected and stored and the
1244 way the information is being used. Management may wish to monitor the employee to
1245 ensure that they are only using organizational systems for business purposes, or to
1246 determine if the employee is distributing viruses, sending offensive email, or disclosing
1247 private business information. Users may be accorded a certain level of privacy in regard
1248 to email, and this policy addresses what level of privacy they can expect as well as the
1249 circumstances under which their e-mail may be read.
- 1250 • *Bring Your Own Device (BYOD)*. Allows individuals to use their personal devices in the
1251 workplace. Allowing BYOD can increase productivity and decrease costs to the
1252 organization. However, introducing different operating systems and user configurations
1253 to the organizations network can be challenging, not only to the security of the
1254 organizations information, but also to the privacy of the employee. A comprehensive
1255 BYOD policy will have specific considerations for the device and the user as well as
1256 rules of behavior which must be adhered to in order to access organizational resources
1257 using personal devices.
- 1258 • *Social Media*. Even if the organization does not have a social media presence, chances
1259 are their users will. Having a social media policy is crucial for protecting the organization
1260 and its employees. A social media policy provides guidelines for users that delineate
1261 expected behavior when using different social media platforms. Depending on the
1262 organization, the policy can be strict—not allowing the use of social media on
1263 organization provided resources—or a lenient policy that allows social media access
1264 within organization specified limitations.

1265 Other topics that are candidates for issue-specific policy include, but are not limited to: approach
1266 to risk management and contingency planning, protection of confidential/proprietary
1267 information, unauthorized software, unauthorized use of equipment, violations of policy, use of
1268 external storage, rights of privacy, and physical emergencies.

1269 **5.3.2 Basic Components of Issue-Specific Policy**

1270 An issue-specific policy can be broken down into the following components:

- 1271 • *Issue statement*. To formulate a policy on an issue, information owner/steward first define
1272 the issue with any relevant terms, distinctions, and conditions included. It is often useful
1273 to specify the goal or justification for the policy in an effort to ensure compliance. For
1274 example, an organization might want to develop an issue-specific policy on the use of
1275 "unofficial software," which might be defined to mean any software not approved,
1276 purchased, screened, managed, or owned by the organization. Additionally, the

- 1277 applicable distinctions and conditions might then need to be included for some software,
1278 such as that for software privately owned by employees but approved for use at work, or
1279 owned and used by other businesses under contract to the organization.
- 1280 • *Statements of the Organization's Position.* Once the issue is stated and related terms and
1281 conditions are discussed, this section is used to clearly state the organization's position
1282 (i.e., management's decision) on the issue. To continue the previous example, this would
1283 mean stating whether the use of unofficial software as defined is prohibited in all or some
1284 cases, whether there are further guidelines for approval and use, or whether case-by-case
1285 exceptions will be granted, by whom, and on what basis.
 - 1286 • *Applicability.* Issue-specific policies also need to include statements of applicability. This
1287 means clarifying where, how, when, to whom, and to what a particular policy applies. For
1288 example, it could be that the hypothetical policy on unofficial software is intended to
1289 apply only to the organization's own on-site resources and employees and not to
1290 contractors with offices at other locations. Additionally, the policy's applicability might
1291 need to be clarified as it pertains to employees travelling among different sites, working
1292 from home, or who need to transport and use disks at multiple sites.
 - 1293 • *Roles and Responsibilities.* The assignment of roles and responsibilities is also usually
1294 included in issue-specific policies. For example, if the policy permits employees to use
1295 privately owned, unofficial software at work with the appropriate approvals, then the
1296 approval authority granting such permission would need to be stated. (Policy would
1297 stipulate, who, by position, has such authority.) Likewise, it would need to be clarified
1298 who would be responsible for ensuring that only approved software is used on
1299 organizational system resources and, possibly, for monitoring users in regard to unofficial
1300 software.
 - 1301 • *Compliance.* For some types of policy, it may be appropriate to describe unacceptable
1302 infractions and the consequences of such behavior in greater detail. Penalties may be
1303 explicitly stated and consistent with organizational personnel policies and practices.
1304 When used, they can be coordinated with appropriate officials, offices, and even
1305 employee bargaining units. It may also be desirable to task a specific office in the
1306 organization with monitoring compliance.
 - 1307 • *Points of Contact and Supplementary Information.* For any issue-specific policy, indicate
1308 the appropriate individuals to contact in the organization for further information,
1309 guidance, and compliance. Since positions tend to change less often than the individuals
1310 occupying them, specific positions may be preferable as the point of contact. For
1311 example, for some issues the point of contact might be a line manager; for other issues it
1312 might be a facility manager, technical support person, system administrator, or security
1313 program representative. Using the above example once more, employees would need to
1314 know whether the point of contact for questions and procedural information would be
1315 their immediate superior, a system administrator, or an information security official.

1316 **5.4 System-Specific Policy**

1317 Program and issue-specific policies are broad, high-level policies written to encompass the entire
1318 organization where system-specific policies provide information and direction on what actions

1319 are permitted on a particular system. These policies are similar to issue-specific policies in that
1320 they relate to specific technologies throughout the organization. However, system-specific
1321 policies dictate the appropriate security configurations to the personnel responsible for
1322 implementing the required security controls in order to meet the organization's information
1323 security needs.

1324 To develop a cohesive and comprehensive set of security policies, officials may use a
1325 management process that derives security rules from security goals. It is helpful to consider a
1326 two-level model for system security policy: security objectives and operational security rules.
1327 Closely linked and often difficult to distinguish, however, is the implementation of the policy in
1328 technology. Similar to issue-specific policies, it is recommended that system-specific policies be
1329 reviewed frequently to ensure conformance to the most current security procedures.

1330 **5.4.1 Security Objectives**

1331 The first step in the management process is to define security objectives commensurate with risk
1332 for the specific system. Although this process may begin with an analysis of the need for
1333 integrity, confidentiality, and availability, it may not stop there. A security objective needs to be
1334 specific, concrete, well defined, and stated in such a way that it is a clearly achievable objective.
1335 Stakeholders play an important role in developing comprehensive yet practical policy. Therefore,
1336 it is imperative to remember that policy is not created by management personnel only.

1337 **5.4.2 Operational Security Rules**

1338 After management determines the security objectives, rules for managing and operating a system
1339 can be identified and documented. For example, the rules may define authorized modifications—
1340 specifying individuals allowed to take certain actions under particular conditions with regard to
1341 specific classes and records of information. The degree of specificity needed for operational
1342 security vary from system-to-system. The more detailed the rules are, the easier it is for
1343 administrators to determine when a violation has occurred. A detailed description can also
1344 streamline automating policy enforcement.

1345 In addition to deciding the level of detail, management determines the degree of formality in
1346 documenting the system-specific policy. Once again, the more formal the documentation, the
1347 easier it is to enforce and to follow the policy. For example, a helpful practice would be to draft a
1348 statement of the access privileges for a system as well as the assignment of security
1349 responsibilities. The rules for system usage and the consequences of noncompliance should also
1350 be addressed. Documenting access controls policy can make it substantially easier to follow and
1351 to enforce.

1352 Policy decisions in other areas of information security, such as those described in this
1353 publication, are often documented in the risk analysis, accreditation statements, or procedural
1354 manuals. However, any controversial, atypical, or uncommon policies will also need formal
1355 statements. Atypical policies may include areas in which the system policy varies from
1356 organizational policy or from normal practice within the organization. The documentation for a
1357 typical policy contains a statement explaining the reason for deviation from the organization's
1358 standard policy.

1359 5.4.3 System-Specific Policy Implementation

1360 Technology plays an important role in enforcing system-specific policies but it is not solely
1361 responsible for meeting an organization's security needs. When technology is used to enforce
1362 policy, it is important to consider nontechnology-based methods. For example, technical system-
1363 based controls could be used to limit the printing of confidential reports to a particular printer.
1364 However, corresponding physical security measures would also have to be in place to limit
1365 access to the printer output or the desired security objective would not be achieved.

1366 Technical methods frequently used to implement system-security policy are likely to include the
1367 use of logical access controls. Some examples of access controls would be: separation of duties,
1368 which is a control designed to address the potential for abuse of authorized privileges and helps
1369 reduce the risk of malevolent activity without collusion; and least privilege, which allows only
1370 authorized access for users or processes acting on behalf of users that is necessary to accomplish
1371 assigned tasks in accordance with organizational missions and business functions. However,
1372 there are other automated means of enforcing or supporting security policy that typically
1373 supplement logical access controls. For example, technology intrusion detection software can
1374 alert system administrators to suspicious activity or even take action to stop such activity.

1375 Technology-based enforcement of system-security policy has both advantages and
1376 disadvantages. A system, properly designed, programmed, installed, configured, and maintained,
1377 consistently enforces policy within the system, although no system can force users to follow all
1378 procedures. Management controls also play an important role in policy enforcement, so
1379 neglecting them would be detrimental to the organization. In addition, deviations from the policy
1380 may sometimes be necessary and appropriate; such deviations may be difficult to implement
1381 easily with some technical controls. This situation occurs frequently if implementation of the
1382 security policy is too rigid, which can occur when the system analysts fail to anticipate
1383 contingencies and prepare for them.

1384 5.5 Interdependencies

1385 Policy is related to many of the topics covered in this publication:

- 1386 • *Program Management.* Policy is used to establish an organization's information security
1387 program and is therefore closely tied to program management and administration. Both
1388 program and system-specific policy may be established in any of the areas covered in this
1389 publication. For example, an organization may wish to have a consistent approach to
1390 contingency planning for all its systems and would issue appropriate program policy to
1391 do so. On the other hand, it may decide that its systems are sufficiently independent of
1392 each other that system owners can deal with incidents on an individual basis.
- 1393 • *Access Controls.* System-specific policy is often implemented through the use of access
1394 controls. For example, it may be a policy decision that only two individuals in an
1395 organization are authorized to run a check-printing program. Access controls are used by
1396 the system to implement or enforce this policy.
- 1397 • *Links to Broader Organizational Policies.* This chapter has focused on the types and
1398 components of information security policy. However, it is important to understand that

1399 information security policies are often extensions of organizational policies in other
1400 forms (e.g., paper documents). For example, an organization's email policy would likely
1401 be relevant to its broader policy on privacy. Information security policies may also be
1402 extensions of other policies, such as those regarding the appropriate use of equipment and
1403 facilities.

1404 **5.6 Cost Considerations**

1405 A number of potential costs are associated with developing and implementing information
1406 security policies. The most significant costs are implementing the policy and addressing its
1407 subsequent impacts on the organization, its resources, and personnel. The establishment of an
1408 information security program, accomplished through policy, does not come at negligible cost.

1409 Other costs may be those incurred through the policy development process. Numerous
1410 administrative and management activities may be required for drafting, reviewing, coordinating,
1411 clearing, disseminating, and publicizing policies. In many organizations, successful policy
1412 implementation may require additional staffing and training. In general, the costs to an
1413 organization for information security policy development and implementation will be dependent
1414 upon how extensive the change must be in order for management to decide that an acceptable
1415 level of risk has been reached.

1416 The cost of securing information and systems is unavoidable. The objective is to ensure that
1417 security protections are commensurate with risk by striking a balance between the protections
1418 required to meet the security objectives of the organization and the cost of such protections.

1419

1420 **6 Information Security Risk Management**

1421 Risk is a measure of the extent an entity is threatened by a potential circumstance or event, and
1422 typically a function of: (i) the adverse impacts that would arise if the circumstance or event
1423 occurs; and (ii) the likelihood of occurrence. Individuals manage risks every day, though they
1424 may not be aware of it. Actions as routine as buckling a car safety belt, carrying an umbrella
1425 when rain is forecasted, or writing down a list of things to do rather than trusting to memory all
1426 fall under the purview of risk management. Individuals recognize various threats to their best
1427 interests and take precautions to guard against them or to minimize their effects.

1428 Both government and industry routinely manage a myriad of risks. For example, to maximize
1429 their return on investments, businesses must often choose between growth investment plans that
1430 are aggressive and high-risk or slow and secure. These decisions require analysis or risk relative
1431 to potential benefits, consideration of alternatives, and, finally, the implementation of what
1432 management determines to be the best course of action.

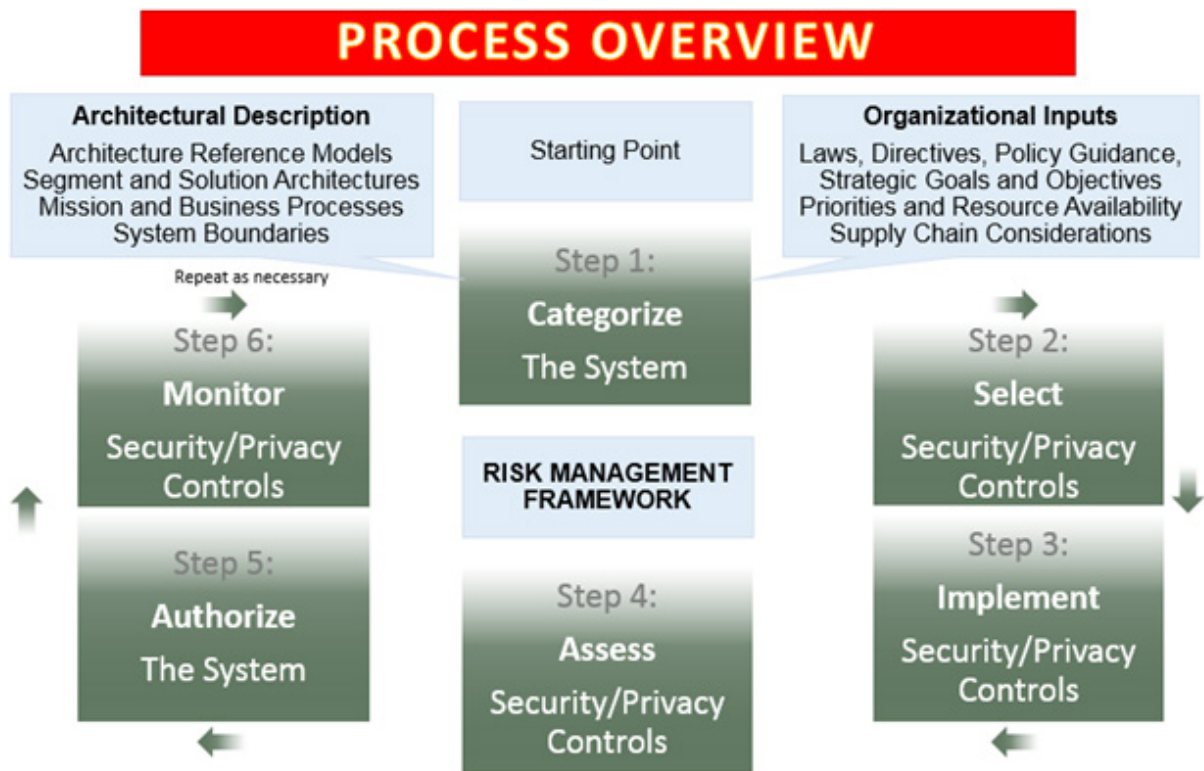
1433 With respect to information security, risk management is the process of minimizing risks to
1434 organizational operations (e.g., mission, functions, image, and reputation), organizational assets,
1435 individuals, other organizations, and the Nation resulting from the operation of a system. NIST
1436 [SP 800-39](#) identifies four distinct steps for risk management. Risk management requires
1437 organizations to (i) frame risk, (ii) assess risk, (iii) respond to risk, and (iv) monitor risk.

- 1438 (i) Risk Framing – describes how organizations establish a risk context for the
1439 environment in which risk-based decisions are made. The purpose of the risk
1440 framing component is to produce a risk management strategy that addresses how
1441 organizations intend to assess, respond to, and monitor risk—while making
1442 explicit and transparent the risk perceptions that organizations routinely use in
1443 making both investment and operational decisions.
- 1444 (ii) Assessing Risk – describes how organizations analyze risk within the context of
1445 the organizational risk frame. The purpose of the risk assessment component is to
1446 identify: (i) threats to organizations (i.e., operations, assets, or individuals) or
1447 threats directed at organizations or the Nation; (ii) internal and external
1448 vulnerabilities of organizations; (iii) the harm (i.e., consequences/impact) to
1449 organizations that may occur given the potential for threats exploiting
1450 vulnerabilities; and (iv) the likelihood that harm will occur.
- 1451 (iii) Responding to Risk – addresses how organizations respond to risk once that risk
1452 is determined based on the results of risk assessments. The purpose of the risk
1453 response component is to provide a consistent, organization-wide response to risk
1454 in accordance with the organizational risk frame by: (i) developing alternative
1455 courses of action for responding to risk; (ii) evaluating the alternative courses of
1456 action; (iii) determining appropriate courses of action consistent with
1457 organizational risk tolerance; and (iv) implementing risk responses based on
1458 selected courses of action.
- 1459 (iv) Monitoring Risk – addresses how organizations monitor risk over time. The
1460 purpose of the risk monitoring component is to: (i) verify that planned risk

1461 response measures are implemented and that information security requirements
 1462 derived from/traceable to organizational missions/business functions, federal
 1463 legislation, directives, regulations, policies, standards, and guidelines are
 1464 satisfied; (ii) determine the ongoing effectiveness of risk response measures
 1465 following implementation; and (iii) identify risk-impacting changes to
 1466 organizational systems and the environments in which the systems operate.

1467 To help organizations manage information security risk at the system level, NIST developed the
 1468 Risk Management Framework (RMF). The RMF promotes the concept of near real-time risk
 1469 management and ongoing system authorization through the implementation of robust continuous
 1470 monitoring processes. The RMF also provides senior leaders the necessary information to make
 1471 cost-effective, risk-based decisions with regard to the organizational systems supporting their
 1472 core missions and business functions, and integrates information security into the enterprise
 1473 architecture and system development life cycle. The six steps that comprise the RMF include:

- 1474 1. Security Categorization
- 1475 2. Security Control Selection
- 1476 3. Security Control Implementation
- 1477 4. Security Control Assessment
- 1478 5. System Authorization
- 1479 6. Security Control Monitoring



1480
 1481 **Figure 2 - Risk Management Framework (RMF) Overview**

1482 **6.1 Categorize**

1483 The first step of the RMF focuses on the categorization of the system. Here, organizations
1484 categorize the system and the information processed, stored, and transmitted by that system
1485 based on an impact analysis. Security categorization guidance for non-national security systems
1486 can be found in [FIPS 199](#) and NIST [SP 800-60](#).

1487 **6.2 Select**

1488 The second step of the RMF process involves selecting an initial set of baseline security controls
1489 for the system based on the security categorization as well as tailoring and supplementing the
1490 security control baseline as needed based on an organizational assessment of risk and local
1491 conditions. Security control selection guidance is provided in NIST [SP 800-53](#) and in [FIPS 200](#).

1492 **6.3 Implement**

1493 In the third step, the organization is responsible for implementing security controls and
1494 describing how the controls are employed within the system and its environment of operation.
1495 Many NIST publications with information on security control implementation are available for
1496 reference on the [Computer Security Resource Center](#) website.

1497 **6.4 Assess**

1498 The fourth step ensures that the organization assesses the security controls using appropriate
1499 assessment procedures and to determine the extent to which the controls are implemented
1500 correctly, operating as intended, and producing the desired outcome with respect to meeting the
1501 security requirements for the system. NIST [SP 800-53A](#) provides guidelines for the development
1502 of assessment methods and procedures to determine security control effectiveness in federal
1503 systems and for reporting assessment findings in the security assessment report.

1504 **6.5 Authorize**

1505 In the fifth step, management officially authorizes a system to operate or continue to operate
1506 based on the results of a complete and thorough security control assessment. This decision is
1507 based on a determination of the risk to organizational operations and assets, individuals, other
1508 organizations, and the Nation resulting from the operation of the system and the decision that this
1509 risk is acceptable.

1510 **6.6 Monitor**

1511 The sixth step of the RMF is to continuously monitor the security controls in the system to
1512 ensure that they are effective over time as changes occur in the system and the environment in
1513 which the system operates. Organizations monitor the security controls in the system on an
1514 ongoing basis, including assessing control effectiveness, documenting changes to the system or
1515 its environment of operation, conducting security impact analyses of the associated changes, and
1516 reporting the security state of the system to designated organizational officials. Specific guidance
1517 on continuous monitoring can be found in NIST [SP 800-137](#).

1518 **7 Assurance**

1519 Information assurance is the degree of confidence one has that security measures protect and
1520 defend information and systems by ensuring their availability, integrity, authentication,
1521 confidentiality, and non-repudiation. These measures include providing for restoration of
1522 systems by incorporating protection, detection, and reaction capabilities.

1523 Assurance is not, however, an absolute guarantee that the measures will work as intended.
1524 Understanding this distinction is crucial as quantifying the security of a system can be daunting.
1525 Nevertheless, it is something individuals expect and obtain, often without realizing it. For
1526 example, an individual may routinely receive product recommendations from colleagues but may
1527 not consider such recommendations as providing assurance.

1528 This chapter discusses planning for assurance and presents two categories of assurance methods
1529 and tools: the design and subsequent implementation of assurance and operational assurance
1530 (further categorized into audits and monitoring). The division between the two categories can be
1531 ambiguous at times as there is significant overlap. While such issues as configuration
1532 management or audits are discussed under operational assurance, they may also be vital during a
1533 system's development. The discussion tends to focus more on technical issues during design and
1534 implementation assurance and is a mixture of management, operational, and technical issues
1535 under operational assurance.

1536 **7.1 Authorization**

1537 Authorization is the official management decision to authorize the operation of a system. The
1538 [authorizing official](#) (a senior organizational executive) explicitly accepts the risk of operating the
1539 system to organizational operations (e.g., mission, functions, image, reputation), organizational
1540 assets, individuals, other organizations, and the Nation based on the implementation of an
1541 agreed-upon set of security and privacy controls. There is a need for a collaborative relationship
1542 between the authorizing official and the SAOP. OMB A-130 gives SAOPs review and approval
1543 of privacy plans prior to authorization, and review of authorization packages for systems with
1544 PII. Therefore, before making risk determination and acceptance decisions, the authorizing
1545 official communicates with the SAOP to address any privacy related concerns before the final
1546 authorization decision is made. The authorization process requires managers and technical staff
1547 to work together to find practical, cost-effective solutions given security needs, technical and
1548 operational constraints, requirements of other system quality attributes such as privacy, and
1549 mission or business requirements.

1550 To facilitate sound risk-based decision making, decisions are based on reliable and current
1551 information about the implementation and effectiveness of both technical and nontechnical
1552 safeguards. These include:

- 1553 • Technical features (Do they operate as intended?)
- 1554 • Operational policies and practices (Is the system operated according to stated policies and
1555 practices?)
- 1556 • Overall security (Are there threats that the safeguards do not address?)

- 1557 • Remaining risk (Is residual risk⁴ at an acceptable level?)

1558 The Authorizing Official is responsible for authorizing the system before it is allowed to operate
1559 and have a plan in place for how that system will be continuously monitored.

1560 **7.1.1 Authorization and Assurance**

1561 Assurance is an integral element in making the decision to authorize a system to operate.

1562 Assurance addresses whether the technical measures and procedures are operating according to a
1563 set of security requirements and specifications as well as general quality principles.

1564 **7.1.2 Selecting Assurance Methods**

1565 The authorizing official makes the final decision on how much and what types of assurance are
1566 needed for a system. In order to make a sound decision, the authorizing official considers the
1567 [system categorization/impact level](#) and reviews the results of risk assessments. The authorizing
1568 official analyzes the benefits and disadvantages of the cost of assurance, cost of controls, and
1569 risks to the organization. When the authorization process is complete, it is the responsibility of
1570 the authorizing official to accept the residual risk in the system.

1571 **7.1.3 Authorization of Products to Operate in Similar Situation**

1572 The authorization of another product or system to operate in a similar situation can be used to
1573 provide some assurance. However, it is important to realize that an authorization is specific to
1574 the environment and the system. Since authorization balances risks and advantages, the same
1575 product may be appropriately authorized for one environment but not for another, even by the
1576 same authorizing official. For instance, an authorizing official might approve the use of cloud
1577 storage for research data but not for human resource data under the purview of the same system.

1578 **7.2 Security Engineering**

1579 The size and complexity of today's systems make building a trustworthy system a priority.

1580 Systems security engineering provides an elementary approach for building dependable systems
1581 in today's complex computing environment. For more information on security engineering, refer
1582 to NIST [SP 800-160](#).

1583 **7.2.1 Planning and Assurance**

1584 For new systems or for system upgrades, assurance requirements begin during the planning
1585 phase of the system life cycle. Planning for assurance as part of system requirements also is
1586 practical and helps authorizing officials make cost-effective decisions when building a system or
1587 when purchasing the components/equipment required to provide assurance for an older system.

⁴ Residual Risk is the portion of risk remaining after security measures have been applied.

1588 **7.2.2 Design and Implementation Assurance**

1589 Design and implementation assurance addresses a system's design as well as whether the
1590 features of a system, application, or component meet security requirements and specifications.
1591 Design and implementation assurance examines system design, development, and installation
1592 and is usually associated with the development/acquisition and implementation phase of the
1593 system life cycle. However, it may also be considered throughout the life cycle as the system is
1594 modified.

1595 **7.2.2.1 Use of Advanced or Trusted Development**

1596 In the development of both commercial off-the-shelf (COTS) products and customized systems,
1597 the use of advanced or trusted system architectures, development methodologies, or software
1598 engineering techniques can provide assurance. Examples include security design and
1599 development reviews, formal modeling, mathematical proofs, ISO 9000 quality techniques, ISO
1600 15288 a systems engineering standard, or the use of security architecture concepts, such as a
1601 trusted computing base (TCB) or reference monitor.

1602 Since assurance in information technology products cannot be fully guaranteed, there are
1603 recognized evaluation processes available to establish a level of confidence that the security
1604 functionality of these IT products and the assurance measures applied to these IT products meet
1605 certain requirements. Common Criteria (CC) allows for the comparability of results between
1606 independent evaluations. CC is useful as a guide for the development, evaluation, and
1607 procurement of IT products with security functionality. For more information about CC, see
1608 <http://www.commoncriteriaportal.org> or [https://buildsecurityin.us-cert.gov/articles/best-](https://buildsecurityin.us-cert.gov/articles/best-practices/requirements-engineering/the-common-criteria)
1609 [practices/requirements-engineering/the-common-criteria](https://buildsecurityin.us-cert.gov/articles/best-practices/requirements-engineering/the-common-criteria).

1610 **7.2.2.2 Use of Reliable Architecture**

1611 Some system architectures are intrinsically more reliable, such as systems that use fault-
1612 tolerance, redundancy, shadowing, or redundant array of inexpensive disks (RAID) features.
1613 These examples are primarily associated with system availability.

1614 **7.2.2.3 Use of Reliable Security**

1615 One factor in reliable security is the concept of ease of safe use, which postulates that a system
1616 that is easier to secure is more likely to actually *be* secure. Security features may be more likely
1617 utilized when the initial system defaults to the "most secure" option. In addition, a system's
1618 security may be deemed more reliable if it refrains from using new technology that has yet to be
1619 tested in the "real" world (often called "bleeding-edge" technology). Conversely, a system that
1620 uses older, well-tested software may be less likely to contain bugs.

1621 **7.2.2.4 Evaluations**

1622 A product evaluation normally includes testing. Evaluations can be performed by many types of
1623 organizations, including: domestic and foreign government agencies; independent organizations
1624 such as trade and professional organizations; other vendors or commercial groups; or individual
1625 users or user consortia. Product reviews in trade literature are a form of evaluation, as are more

1626 formal reviews made against specific criteria. Important factors to consider when using
1627 evaluations are the degree of independence of the evaluating group, whether the evaluation
1628 criteria reflect needed security features, the rigor of the testing, the testing environment, the age
1629 of the evaluation, the competence of the evaluating organization, and the limitations placed on
1630 the evaluations by the evaluating group (e.g., assumptions about the threat or operating
1631 environment).

1632 **7.2.2.5 Assurance Documentation**

1633 The ability to describe security requirements and how they were met can reflect the degree to
1634 which a system or product designer understands applicable security issues. Without a
1635 comprehensive understanding of the requirements, it is unlikely that the designer will be able to
1636 meet them.

1637 Assurance documentation can address the security for a system or for specific components.
1638 System-level documentation describes the system's security requirements and how they have
1639 been implemented, including interrelationships among applications, the operating system, or
1640 networks. System-level documentation addresses more than just the operating system, the
1641 security system, and applications; it describes the system as integrated and implemented in a
1642 particular environment. Component documentation will generally be an off-the-shelf product,
1643 whereas the system designer or implementer will typically develop system documentation.

1644 **7.2.2.6 Warranties, Integrity Statements, and Liabilities**

1645 Warranties are an additional source of assurance. A manufacturer, producer, system developer,
1646 or integrator that is willing to correct errors within certain time frames or by the next release,
1647 gives the system manager a sense of commitment to the product and also speaks to the product's
1648 quality. An integrity statement is a formal declaration or certification of the product. It can be
1649 augmented by a promise to (a) fix the item (i.e., warranty) or (b) pay for losses (i.e., liability) if
1650 the product does not conform to the integrity statement.

1651 **7.2.2.7 Manufacturer's Published Assertions**

1652 The published assertion or formal declarations of a manufacturer or developer provide a limited
1653 amount of assurance based on reputation. When there is a contract in place, reputation alone will
1654 be insufficient given the legal liabilities imposed on the manufacturer.

1655 **7.2.2.8 Distribution Assurance**

1656 It is often important to know that software has arrived unmodified, especially if it is distributed
1657 electronically. In such cases, check bits or digital signatures can provide high assurance that code
1658 has not been modified. Anti-virus software can be used to check software that comes from
1659 sources with unknown reliability (e.g., internet forum).

1660 **7.3 Operational Assurance**

1661 Design and implementation assurance addresses the quality of security features built into
1662 systems. Operational assurance addresses whether the system's technical features are being

1663 bypassed or have vulnerabilities and whether required procedures are being followed. It does not
1664 address changes in the system's security requirements, which could be caused by changes to the
1665 system and its operating or threat environment. (These changes are addressed in section 10.15).

1666 Security tends to degrade during the operational phase of the system life cycle. System users and
1667 operators discover new ways to intentionally or unintentionally bypass or subvert security,
1668 especially if there is a perception that bypassing security improves functionality or that there will
1669 be no repercussions to them or their systems. Strict adherence to procedures is rare. Policy
1670 becomes outdated, and errors in the system's administration commonly occur.

1671 Organizations use three basic methods to maintain operational assurance:

- 1672 • *System assessment*. An event or a continuous process to evaluate security. An assessment
1673 can vary widely in scope: it may examine an entire system for the purpose of
1674 authorization or it may investigate a single anomalous event.
- 1675 • *System audit*. An independent review and examination of records and activities to assess
1676 the adequacy of system controls and to ensure compliance with established policies and
1677 operational procedures.
- 1678 • *System monitoring*. A process for maintaining ongoing awareness of information security,
1679 vulnerabilities, and threats to support organizational risk management decisions.

1680 In general, the more "real-time" an activity is, the more it falls into the category of monitoring.
1681 This distinction can create some unnecessary linguistic hairsplitting, especially concerning
1682 system generated audit trails. Daily or weekly reviewing of the audit trail for unauthorized access
1683 attempts is generally considered to be monitoring, while a historical review of several months'
1684 worth of the trail (e.g., tracing the actions of a specific user) is generally considered an audit.
1685 Overall, though, the specific terms applied to assurance-related activities are much less important
1686 than the real work of actually maintaining operational assurance.

1687 **7.3.1 Assessments**

1688 Assessments can address the quality of the system as built, implemented, or operated.
1689 Assessments can be performed throughout the development cycle, after system installation, and
1690 throughout its operational phase. Assessment methods include interviews, examinations, and
1691 testing. Some common testing techniques feature functional testing (to see if a given function
1692 works according to its requirements) or penetration testing (to see if security can be bypassed).
1693 These techniques can range from trying several test cases to in-depth studies using metrics,
1694 automated tools, or multiple detailed test cases. See NIST [SP 800-53A](#) for assessment guidance.

1695 **7.3.2 Audit Methods and Tools**

1696 An audit conducted to support operational assurance examines whether the system is meeting
1697 stated or implied security requirements as well as system and organization policies. Some audits
1698 also examine whether security requirements are appropriate, though this is outside of the scope
1699 of operational assurance. (See section 10.15.) Less formal audits are often called security
1700 reviews.

1701 Audits can be self-administered or independent (either internal or external). Both types can
1702 provide excellent information about technical, procedural, managerial, or other aspects of
1703 security. The essential difference between a self-audit and an independent audit is objectivity.
1704 Reviews conducted by system management staff—often called self-audits/assessments—present
1705 an inherent conflict of interest. The system management staff may have little incentive to report
1706 that the system was poorly designed or is carelessly operated. On the other hand, they may be
1707 motivated by a strong desire to improve the security of their system. In addition, they are
1708 knowledgeable about the system and may be able to find hidden problems.

1709 The independent auditor, by contrast, has no professional stake in the system. A person who
1710 performs an independent audit is organizationally independent and free from personal or external
1711 constraints that may impair their independence. An independent audit may be performed by a
1712 professional audit staff in accordance with generally accepted auditing standards.

1713 There are numerous methods and tools that can be used to audit, some of which are described
1714 here. Several of them overlap.

1715 **7.3.2.1 Automated Tools**

1716 Even for small multiuser systems, manually reviewing security features may require significant
1717 resources. Automated tools make it feasible to review even large systems for a variety of security
1718 flaws.

1719 There are two types of automated tools: (1) active tools, which find vulnerabilities by trying to
1720 exploit them; and (2) passive tests, which only examine the system and infer the existence of
1721 problems from the state of the system.

1722 Automated tools can be used to help uncover a variety of threats and vulnerabilities, such as
1723 improper access controls or access control configurations, weak passwords, lack of system
1724 software integrity, or not using all relevant software updates and patches. These tools are often
1725 very successful at finding vulnerabilities and are sometimes used by hackers to break into
1726 systems. Not taking advantage of these tools puts system administrators at a disadvantage. Many
1727 of the tools are simple to use. However, some programs (e.g., access-control auditing tools for
1728 large mainframe systems) require specialized skill to use and interpret.

1729 **7.3.2.2 Internal Controls Audit**

1730 An auditor can review controls in place and determine whether they are effective. The auditor
1731 will often analyze both system and non-system based controls. Techniques used include inquiry,
1732 observation, and testing of both the data and the controls themselves. The audit can also detect
1733 illegal acts, errors, irregularities, or a lack of compliance with laws and regulations. System
1734 Security Plans and penetration testing, discussed below, may be used.

1735 **7.3.2.3 Using the System Security Plan (SSP)**

1736 The system security plan provides implementation details against which the system can be
1737 audited. This plan, discussed in section 10.12, outlines the major security considerations for a
1738 system, including management, operational, and technical issues. One advantage of using a

1739 system security plan is that it reflects the unique security environment of the system, rather than
1740 a generic list of controls. Security control sets can be developed, including national or
1741 organizational security policies and practices (often referred to as baselines). The SSP is also
1742 used for historical purposes and, in such instances where a system interconnection exists, may
1743 need to be shared with other organizations.

1744
1745 Baselines are the starting point of the security control selection process for systems. Three
1746 security control baselines have been identified corresponding to the low-impact, moderate-
1747 impact, and high-impact systems using the high water mark⁵ defined in [FIPS 200](#) to provide an
1748 initial set of security controls for each impact level. Once a security control baseline is selected,
1749 organizations use the tailoring guidance in NIST [SP 800-53](#) to remove controls from the baseline
1750 (with a justification based on risk) or to add compensating or supplemental controls to strengthen
1751 the security posture of a specific system.

1752
1753 Care needs to be taken to ensure that deviations from the baseline are based on an assessment of
1754 the associated risk as the changes may be appropriate for the system's particular environment or
1755 technical constraints.

1756 **7.3.2.4 Penetration Testing**

1757 Penetration testing can use many methods to attempt a system break-in. In addition to using
1758 active automated tools as described above, penetration testing can be done "manually." The most
1759 useful type of penetration testing involves the use of methods that might actually be used against
1760 the system. For hosts on the Internet, this would certainly include automated tools. For many
1761 systems, lax procedures or a lack of internal controls on applications are common vulnerabilities
1762 that penetration testing can target. Another method is social engineering, which involves
1763 deceiving users or administrators into divulging information about systems, including their
1764 passwords.

1765 **7.3.3 Monitoring Methods and Tools**

1766 Security monitoring is an ongoing activity that seeks out vulnerabilities and security problems.
1767 Many of the methods are similar to those used for audits but are done more regularly or, for
1768 some automated tools, in real time.

1769 **7.3.3.1 Review of System Logs**

1770 A periodic review of system-generated logs can detect security problems, including attempts to
1771 exceed access authority or gain system access during unusual hours (see section 10.15).

⁵ High Water Mark—For a system, the potential impact values assigned to the respective security objectives (confidentiality, integrity, availability) shall be the highest values from among those security categories that have been determined for each type of information resident on the system (retrieved from FIPS 199).

1772 7.3.3.2 Automated Tools

1773 Several types of automated tools monitor a system for security problems. Some examples follow:

- 1774 • Virus scanners are a popular means of checking for virus infections. These programs test
1775 for the presence of viruses in executable program files.
- 1776 • Check-sums presume that program files are not changed between updates. They work by
1777 generating a mathematical value based on the contents of a particular file. When the
1778 integrity of the file is being verified, the checksum is generated on the current file and
1779 compared with the previously generated value. If the two values are equal, the integrity of
1780 the file is verified. Running check-sums on programs can detect viruses, Trojan horses,
1781 accidental changes to files caused by hardware failures, and other changes to files.
1782 However, they may be subject to covert replacement by a system intruder. Digital
1783 signatures can also be used.
- 1784 • Password strength checkers test passwords against a dictionary (either a "regular"
1785 dictionary or a specialized one with easy-to-guess passwords) and also check if
1786 passwords are common permutations of the user ID. Examples of special dictionary
1787 entries could be the names of regional sports teams and stars. Common permutations
1788 could be the user ID spelled backwards. System administrators can use this tool to
1789 measure the strength of users' passwords.
- 1790 • Integrity verification programs can be used by applications to look for evidence of data
1791 tampering, errors, and omissions. Techniques include consistency and reasonableness
1792 checks and validation during data entry and processing. These techniques can check data
1793 elements—as input or as processed—against expected values or ranges of values; analyze
1794 transactions for proper flow, sequencing, and authorization; or examine data elements for
1795 expected relationships. Integrity verification programs comprise a crucial set of processes
1796 meant to assure individuals that inappropriate actions, whether accidental or intentional,
1797 will be caught. Many integrity verification programs rely on logging individual user
1798 activities.
- 1799 • Intrusion detectors analyze the system audit trail for activity that could represent
1800 unauthorized activity, particularly logons, connections, operating systems calls, and
1801 various command parameters. Intrusion detection is covered in sections 10.1 and 10.3.
- 1802 • System performance monitoring analyzes system performance logs in real time to look
1803 for availability problems, including active attacks, system and network slowdowns, and
1804 crashes.
- 1805 • [EINSTEIN](#) is a system managed by the Department of Homeland Security (DHS) that
1806 provides monitoring for a specified set of security controls and issues across the federal
1807 civilian executive branch. EINSTEIN helps manage information security risk by
1808 detecting and blocking attacks from compromising federal agencies as well as by
1809 providing DHS with situational awareness of threat information detected on one system
1810 to help protect other systems within the Government and private sector.

1811 **7.3.3.3 Configuration Management**

1812 Configuration management provides assurance that the system in operation has been configured
1813 to organizational needs and standards, that any changes to be made are reviewed for security
1814 implications, and that such changes have been approved by management prior to
1815 implementation. Configuration management can be used to help ensure that changes take place
1816 in an identifiable and controlled environment and that they do not unintentionally harm any of
1817 the system's properties, including its security. Some organizations, particularly those with very
1818 large systems (e.g., the Federal Government), use a configuration control board for configuration
1819 management. When such a board exists, it is crucial for an information security expert to
1820 participate.

1821 Changes to the system can have security implications. Such changes may introduce or mitigate
1822 vulnerabilities and may require updating the contingency plan, risk analysis, or authorization.
1823 For more details on configuration management, see section 10.5.

1824 **7.3.3.4 Trade Literature/Publications/Electronic News**

1825 In addition to monitoring the system, it is useful to monitor external sources for information.
1826 Such sources as trade literature, both printed and electronic, have information about security
1827 vulnerabilities, patches, and other areas that impact security. The Forum of Incident Response
1828 Teams (FIRST) has an electronic mailing list that receives information on threats, vulnerabilities,
1829 and patches. The National Vulnerability Database (NVD) is a repository of standards based
1830 vulnerability management data represented using the Security Content Automation
1831 Protocol (SCAP). This data enables automation of vulnerability management, security
1832 measurement, and compliance. NVD includes databases of security checklists, security related
1833 software flaws, misconfigurations, product names, and impact metrics. Also, the United States
1834 Computer Emergency Readiness Team (US-CERT), a DHS component, responds to major
1835 incidents, analyzes threats, and exchanges critical cybersecurity information with trusted partners
1836 around the world

1837 **7.4 Interdependencies**

1838 Assurance is an issue for every control and safeguard discussed in this publication. Are user IDs
1839 and access privileges kept up to date? Has the contingency plan been tested? Can the audit trail
1840 be tampered with? One important point to reemphasize here is that assurance is not only for
1841 technical controls but for operational controls as well. Although the chapter focused on systems
1842 assurance, it is also important to have assurance that management controls are working properly.
1843 Is the security program effective? Are policies understood and followed? As noted in the
1844 introduction to this chapter, the need for assurance is more widespread than individuals often
1845 realize.

1846 Assurance is closely linked to planning for security in the system life cycle. Systems can be
1847 designed to facilitate various kinds of testing against specified security requirements. By
1848 planning for such testing early in the process, costs can be reduced. In some certain cases, some
1849 kinds of assurance cannot be obtained without proper planning.

1850 7.5 Cost Considerations

1851 There are many methods of obtaining assurance that security features work as anticipated. Since
1852 assurance methods tend to be qualitative rather than quantitative, they will need to be evaluated.
1853 Assurance can also be quite expensive, especially if extensive testing is done. It is useful to
1854 evaluate the amount of assurance received for the cost to make a best-value decision. In general,
1855 personnel costs drive up the cost of assurance. Automated tools are generally limited to
1856 addressing specific problems, but they tend to be less expensive.

1857 **8 Security Considerations in System Support and Operations**

1858 System support and operations refers to all aspects involved in running a system. This includes
1859 both system administration and tasks external to the system that support its operation (e.g.,
1860 maintaining documentation). It does not include system planning or design. The support and
1861 operation of any system—from a three-person local area network to a worldwide application
1862 serving thousands of users—is critical to maintaining the security of a system. Support and
1863 operations are routine activities that enable systems to function correctly. These include fixing
1864 software or hardware problems, installing and maintaining software, and helping users resolve
1865 problems.

1866 The failure to consider security as part of the support and operations of systems, can be
1867 detrimental to the organization. Information security system literature includes examples of how
1868 organizations undermined their often expensive security measures with poor documentation, old
1869 user accounts, conflicting software, or poor control of maintenance accounts. An organization's
1870 policies and procedures often fail to address many of these important issues. Some major
1871 categories include:

- 1872 • User support
- 1873 • Software support
- 1874 • Configuration management
- 1875 • Backups
- 1876 • Media controls
- 1877 • Documentation
- 1878 • Maintenance

1879 Even though the goals of system support and operation and information security are closely
1880 related, there is a distinction between the two. The primary goal of system support and
1881 operations is the continued and correct operation of the system, whereas the information security
1882 goals of a system include confidentiality, availability, and integrity.

1883 This chapter addresses the support and operations activities directly related to security. Every
1884 control discussed in this publication relies, in one way or another, on system support and
1885 operations. However, this chapter, focuses on areas not covered in other chapters. For example,
1886 operations personnel normally create user accounts on the system. This topic is covered in
1887 section 10.7 so is therefore not discussed here. Similarly, the input from support and operations
1888 staff to the security awareness and training program is covered in section 10.2.

1889 **8.1 User Support**

1890 In many organizations, user support takes place through a Help Desk. Help Desks can support an
1891 entire organization, a subunit, a specific system, or a combination of these. For smaller systems,
1892 the system administrator typically provides direct user support. Experienced users provide
1893 informal user support on most systems. It is not unusual for user support to be closely linked to
1894 the organization's ability to handle incident response.

1895 An important security consideration for user support personnel is being able to recognize which

1896 problems (brought to their attention by users) are security-related. For example, users' inability
1897 to log on to a system may result from the disabling of their accounts due to too many failed
1898 access attempts. This could indicate the presence of malicious users trying to guess a user's
1899 password.

1900 In general, system support and operations staff need to be able to identify security problems,
1901 respond accordingly, and inform appropriate individuals. A wide range of possible security
1902 problems may exist; some will be internal to custom applications, while others apply to off-the-
1903 shelf products. Additionally, problems can be software- or hardware-based.

1904 The more responsive and knowledgeable system support and operation staff personnel are; the
1905 less user support will be provided informally. The support other users provide can be valuable,
1906 but they may not be aware of all the issues across the organization or how they are related.

1907 **8.2 Software Support**

1908 Software is the heart of an organization's system operations, whatever the size and complexity of
1909 the system. Therefore, it is essential that software function correctly and be protected from
1910 corruption. There are many elements of software support.

1911 The first element is controlling what software is used on a system. If users or systems personnel
1912 can install and execute any software on a system, the system is more vulnerable to viruses,
1913 unexpected software interactions, and software that may subvert or bypass security controls. One
1914 method of controlling software is to inspect or test software before it is installed (e.g., determine
1915 compatibility with custom applications, identify other unforeseen interactions). This can apply to
1916 new software packages, upgrades, off-the-shelf products, or to custom software, as deemed
1917 appropriate. In addition to controlling the installation and execution of new software,
1918 organizations also oversee the configuration and use of powerful system utilities. System utilities
1919 can compromise the integrity of operating systems and logical access controls.

1920 The second element in software support can be to ensure that software has not been modified
1921 without proper authorization. This involves the protection of software and backup copies and can
1922 be done with a combination of logical and physical access controls.

1923 Many organizations also include a program to ensure that software is properly licensed, as
1924 required. For example, an organization may audit systems for illegal copies of copyrighted
1925 software. This problem is primarily associated with PCs and LANs, but can apply to any type of
1926 system.

1927 **8.3 Configuration Management**

1928 Closely related to software support is configuration management—the process of tracking and
1929 approving changes to the system. Configuration management can be formal or informal and
1930 normally addresses hardware, software, networking, and other changes. The primary security
1931 goal of configuration management is to ensure that changes to the system do not unintentionally
1932 or unknowingly diminish security. Some of the methods discussed under software support (e.g.,
1933 such as inspecting and testing software changes) can be used. Chapter 7 discusses other methods.

1934 Note that the security goal is to know what changes occur, not to prevent security from being
1935 changed. There may be circumstances under which reducing security is deemed an acceptable
1936 risk due to the need to accomplish the mission. In such cases, the decrease in security is based on
1937 a decision by the authorizing official who considered all appropriate factors. Furthermore, the
1938 resulting increase in risk is monitored on an ongoing basis.

1939 A second security goal of configuration management is to ensure that changes to the system are
1940 reflected in other documentation, such as the contingency plan. If the change is major, it may be
1941 necessary to reanalyze some or all of the security of the system. This is discussed in section
1942 10.15.

1943 **8.4 Backups**

1944 Support and operations personnel and sometimes users back up software and data. This function
1945 is critical to contingency planning. The frequency of backups depends on how often data changes
1946 and how important those changes are. Consult with system administrator to determine what
1947 backup schedule is appropriate. Also, it is important to test that backup copies are actually
1948 usable. Finally, store backups securely (discussed below).

1949 **8.5 Media Controls**

1950 Media controls include a variety of measures to provide physical and environmental protection
1951 and accountability for digital and non-digital media. Example of digital media include diskettes,
1952 magnetic tapes, external/removable hard disk drives, flash drives, compact disks, and digital
1953 video disks. Examples of non-digital media include paper and microfilm. From a security
1954 perspective, media controls are designed to prevent the loss of confidentiality, integrity, or
1955 availability of information, including data or software, when stored or disseminated outside of
1956 the system. This can include storage of information before it is input into the system and after it
1957 is output.

1958 The extent of media control depends on many factors, including the type of data, the quantity of
1959 media, and the nature of the user environment. Physical and environmental protection is used to
1960 prevent unauthorized individuals from accessing the media and protects against such factors as
1961 heat, cold, or harmful magnetic fields. When necessary, logging the use of individual media
1962 (e.g., a tape cartridge) provides detailed accountability –so that the organizations may hold
1963 authorized individuals responsible for their actions. For more information on media protection,
1964 see section 10.10.

1965 **8.6 Documentation**

1966 Documentation of all aspects of system support and operations is important to ensure continuity
1967 and consistency. Formalizing operational practices and procedures with sufficient detail helps to
1968 eliminate security lapses and oversights, gives new personnel sufficiently detailed instructions,
1969 and provides a quality assurance function to help ensure that operations are performed correctly
1970 and efficiently.

1971 The specific security implementation details of a system are also documented. This includes
1972 many types of documentation, such as security plans, contingency plans, risk analyses, and

1973 security policies and procedures. Much of this information, particularly risk and threat analyses,
 1974 has to be protected against unauthorized disclosure. Security documentation also needs to be
 1975 both current and accessible. Accessibility takes special factors into consideration such as the
 1976 need to find the contingency plan during a disaster.

1977 Some security documentation may need to be designed to fulfill the needs of different system
 1978 roles. For this reason, many organizations separate documentation into policy and procedures. A
 1979 security procedures manual may be written to inform system users on how to do their jobs
 1980 securely. For systems operations and support staff, a security procedures manual may address a
 1981 wide variety of technical and operational concerns in considerable detail.

1982 **8.7 Maintenance**

1983 System maintenance requires either physical or logical access to the system. Support and
 1984 operations staff, hardware or software vendors, or third-party service providers may maintain a
 1985 system. Maintenance may be performed on-site or remotely via communications connections. It
 1986 may also be necessary to move equipment to a repair site for maintenance. If someone who does
 1987 not typically have access to the system performs maintenance, then a security vulnerability is
 1988 introduced.

1989 In some circumstances, it may be necessary to take additional precautions (e.g., background
 1990 investigation of service personnel) to prevent some problems such as "snooping around" the
 1991 physical area. However, once someone has access to the system, it is very difficult for
 1992 supervision to prevent damage done through the maintenance process.

1993 Many systems provide maintenance accounts. These special login accounts are normally
 1994 preconfigured at the factory with pre-set, widely known passwords. It is critical to change these
 1995 passwords or otherwise disable or block/limit access to the accounts until they are needed.
 1996 Develop procedures to ensure that only authorized maintenance personnel have access to the
 1997 preconfigured accounts. If the account is to be used remotely, authentication of the maintenance
 1998 provider can be performed using call-back confirmation. This helps ensure that remote
 1999 diagnostic activities actually originate from an established phone number at the vendor's site.
 2000 Other helpful techniques include encryption and decryption of diagnostic communications,
 2001 strong identification and authentication techniques such as tokens, and remote disconnect
 2002 verification.

2003 Manufacturers of larger systems and third-party providers may offer more diagnostic and support
 2004 services, and larger systems may have diagnostic ports. It is critical to ensure that these ports are
 2005 only used by authorized personnel and cannot be accessed by malicious users.

2006 **8.8 Interdependencies**

2007 There are support and operations components in most of the controls discussed in this
 2008 publication

- 2009 • *Personnel.* Most support and operations staff have special access to the system. Some
 2010 organizations conduct background checks on individuals in these positions. (See section
 2011 10.13).

- 2012 • *Incident Handling.* Support and operations may include an organization's incident
2013 handling staff. Even if they are separate organizations, they need to work together to
2014 recognize and respond to incidents. (See section 10.8).
- 2015 • *Contingency Planning.* Support and operations normally provides technical input to
2016 contingency planning and carries out the activities of creating backups, updating
2017 documentation, and practicing responses to contingencies. (See section 10.6).
- 2018 • *Security Awareness, Training, and Education.* Support and operations staff are trained in
2019 security procedures and aware of the importance of security. In addition, they provide
2020 technical expertise needed to teach users how to secure their systems. (See section 10.2).
- 2021 • *Physical and Environmental.* Support and operations staff often control the immediate
2022 physical area around the system. (See section 10.11).
- 2023 • *Technical Controls.* The technical controls are installed, maintained, and used by support
2024 and operations staff. They create the user accounts, add users to access control lists,
2025 review audit logs for unusual activity, control bulk encryption over telecommunications
2026 links, and perform the countless operational tasks needed to use technical controls
2027 effectively. In addition, support and operations staff provide needed input to the selection
2028 of controls based on their knowledge of system capabilities and operational constraints.
- 2029 • *Assurance.* Support and operations staff ensure that changes to a system do not introduce
2030 security vulnerabilities by using assurance methods to evaluate or test the changes and
2031 their effects on the system. Operational assurance is normally performed by support and
2032 operations staff. (See Chapter 7).

2033 **8.9 Cost Considerations**

2034 The cost of ensuring adequate security in day-to-day support and operations is largely dependent
2035 upon the size and characteristics of the operating environment and the nature of the processing
2036 being performed. It is usually not necessary to hire additional support and operations security
2037 specialists. If sufficient support personnel are already available, it is important that they be
2038 trained in the security aspects of their assigned jobs. Initial and ongoing training is a cost of
2039 successfully incorporating security measures into support and operations activities.

2040 Another cost is that associated with creating and updating documentation to ensure that security
2041 concerns are appropriately reflected in support and operations policies, procedures, and duties.

2042

2043 **9 Cryptography**

2044 Cryptography is a branch of mathematics based on the transformation of data. It is an important
2045 tool for protecting information and is used in many aspects of information security. For example,
2046 cryptography can help provide data confidentiality, integrity, electronic signatures, and advanced
2047 user authentication. Although modern cryptography relies upon advanced mathematics, users can
2048 reap its benefits without understanding its mathematical underpinnings.

2049 NIST has published an array of Special Publications (SPs) and Federal Information Processing
2050 Standards (FIPS) that are applicable to the use of cryptography within the Federal Government.
2051 A list of such SPs and FIPS can be found in Appendix A of NIST [SP 800-175B](#), *Guideline for*
2052 *Using Crypto Standards: Cryptographic Mechanisms*. Public Laws, Presidential Executive
2053 Orders and Directives, and other guidance from organizations in the Executive Office of the
2054 President drive the SPs and FIPS written by NIST. Legislative mandates, policies, and directives
2055 specific to cryptography are introduced in NIST [SP 800-175A](#), *Guideline for Using Crypto*
2056 *Standards: Directives, Mandates, and Policies*.

2057 Cryptography alone will not satisfy the information assurance needs of any organization. Rather,
2058 when combined with other security measures, cryptography is a useful tool for satisfying a wide
2059 spectrum of information security needs and requirements. This chapter describes fundamental
2060 aspects of the basic cryptographic technologies and some specific ways cryptography can be
2061 applied to improve security. The chapter also explores some of the important issues to be
2062 considered when incorporating cryptography into systems.

2063 **9.1 Uses of Cryptography**

2064 Cryptography is used to protect data both inside and outside the boundaries of a system. Data
2065 within a system may be sufficiently protected with logical and physical access controls (perhaps
2066 supplemented by cryptography). However, outside of the system, cryptography is sometimes the
2067 only way to protect data. For instance, data cannot be protected by the originator's logical or
2068 physical access controls when in transit across communications lines or resident on another
2069 system. Cryptography provides a solution by protecting data even when the data is no longer in
2070 the control of the originator.

2071 **9.1.1 Data Encryption**

2072 One of the best ways to obtain cost-effective data confidentiality is through the use of
2073 encryption. Encryption transforms intelligible data, called plaintext, into an unintelligible form,
2074 called cipher text. This is reversed through the process of decryption. Once data is encrypted, the
2075 cipher text does not have to be protected against disclosure. However, if cipher text is modified,
2076 it will not decrypt correctly.

2077 Both secret and public key cryptography can be used for data encryption although not all public
2078 key algorithms provide for data encryption. To use a secret key algorithm, data is encrypted
2079 using a specific key. The same key must be used to decrypt the data. When public key
2080 cryptography is used for encryption, any party may use any other party's public key to encrypt a
2081 message. However, only the party with the corresponding private key can decrypt, and thus read,

2082 the message. There are several reason to choose one form of cryptography over the other. For
2083 example, an organization may decide to go with public key cryptography because it is more
2084 secure and convenient to use since private keys do not have to be transmitted to anyone. In order
2085 for secret-key cryptography to function, the secret keys must be transmitted due to the fact that
2086 the same key is used for the encryption and decryption of that specific data. More detailed
2087 guidance on public key infrastructure (PKI) is available in NIST [SP 800-32](#), *Introduction to*
2088 *Public Key Technology and the Federal PKI Infrastructure*, NIST [SP 800-57 Part 3](#),
2089 *Recommendation for Key Management: Part 3 – Application Specific Key Management*
2090 *Guidance*, NIST [SP 800-152](#), *A Profile for U.S. Federal Cryptographic Key Management*
2091 *Systems (CKMS)*.

2092 **9.1.2 Integrity**

2093 Integrity is a property whereby data has not been altered in an unauthorized manner since it was
2094 created, transmitted, or stored. In systems, it is not always possible for humans to scan
2095 information to determine if data has been erased, added, or modified. Even if scanning were
2096 possible, the individual may have no way of knowing what the correct data is supposed to be.
2097 For example, "do" may be changed to "do not," or \$1,000 may be changed to \$10,000. It is
2098 therefore desirable to have an automated means of detecting both intentional and unintentional
2099 modifications of data.

2100 While error detection codes have long been used in communications protocols (e.g., parity bits),
2101 these are more effective in detecting and correcting unintentional modifications. Cryptography
2102 can effectively detect both intentional and unintentional modification. However, error detection
2103 codes, such as parity bits, do not protect files from being modified.

2104

2105 **9.1.3 Electronic Signatures**

2106 Today's systems store and process documents in electronic form. Having documents in electronic
2107 form permits rapid processing and transmission and improves overall efficiency. The approval of
2108 a paper document has traditionally been indicated by a written signature. What is needed,
2109 therefore, is the electronic equivalent of a written signature that can be recognized as having the
2110 same legal status as a written signature. In addition, to the integrity protections discussed above,
2111 cryptography can provide a means of linking a document with a particular person, as is done
2112 with a written signature. Electronic signatures can use either secret key or public key
2113 cryptography. However, public key methods are generally easier to use.

2114 Simply taking a digital picture of a written signature does not provide adequate security. Such a
2115 digitized written signature could easily be copied from one electronic document to another with
2116 no way to determine whether it is legitimate. Electronic signatures, on the other hand, are unique
2117 to the message being signed and will not verify if they are copied to another document.

2118 **9.1.3.1 Secret Key Electronic Signatures**

2119 An electronic signature can be implemented using secret key message authentication codes, or
2120 MACs. For example, if two parties share a secret key, and one party receives data with a MAC
2121 that is correctly verified using the shared key, that party may assume that the other party signed
2122 the data. This also assumes that the two parties trust each other. Through the use of a MAC, data

2123 integrity and a form of electronic signature are obtained. Using additional controls, such as key
2124 notarization⁶ and key attributes⁷, it is possible to provide an electronic signature even if the two
2125 parties do not trust each other.

2126 **9.1.3.2 Public Key Electronic Signatures**

2127 Another type of electronic signature is called a digital signature and is implemented using public
2128 key cryptography. Data is electronically signed by applying the originator's private key to the
2129 data. (The exact mathematical process for doing this is not important for this discussion.) To
2130 increase the speed of the process, the private key is applied to a shorter form of the data, called a
2131 "hash" or "message digest," rather than to the entire set of data. The resulting digital signature
2132 can be stored or transmitted along with the data. The signature can be verified by any party using
2133 the public key of the signer. This feature is very useful, for example, when distributing signed
2134 copies of virus-free software. Any recipient can verify that the program remains virus-free. If the
2135 signature verifies properly, then the verifier has confidence that the data was not modified after
2136 being signed and that the owner of the public key was the signer.

2137 NIST has published standards for a digital signature and a secure hash for use by the federal
2138 government in [FIPS 186-4](#), *Digital Signature Standard* and [FIPS 180-4](#), *Secure Hash Standard*.

2139 **9.1.4 User Authentication**

2140 Authentication is a process that provides assurance of the source of information to a receiving
2141 entity. Cryptography can increase security in user authentication techniques. As discussed in
2142 section 10.7, cryptography is the basis for several advanced authentication methods. Instead of
2143 communicating passwords over an open network, authentication can be performed by
2144 demonstrating knowledge of a cryptographic key. Using these methods, a one-time password,
2145 which is not susceptible to eavesdropping, can be used. User authentication can use either secret
2146 or public key cryptography.

2147 **9.2 Implementation Issues**

2148 This section explores several important issues to consider when using (e.g., designing,
2149 implementing, integrating) cryptography in a system. NIST has developed several FIPS and SPs
2150 that apply to the implementation of cryptography in federal information and federal systems. A
2151 list of these FIPS and SPs is located in Appendix A of NIST [SP 800-175B](#).

2152 **9.2.1 Selecting Design and Implementation Standards**

2153 NIST and other organizations have developed numerous standards for designing, implementing,
2154 and using cryptography and for integrating it into automated systems. By using these standards,

⁶ Key Notarization – is a method, in conjunction with cryptographic facilities (called Key Notarization Facilities), that applies additional security to keys by identifying the sender and recipient, thus, providing assurance on the authenticity of the exchanged keys.

⁷ Key Attributes – is a distinct identifier of an entity.

2155 organizations can reduce costs and protect their investments in technology. Standards provide
2156 solutions that have been accepted by a wide community and reviewed by experts in relevant
2157 areas. Standards help ensure interoperability among different vendors' equipment, thus allowing
2158 an organization to select from various products in order to find cost-effective equipment.

2159 Managers and users of systems choose the appropriate cryptographic standard based on a cost-
2160 effectiveness analysis, trends in the standard's acceptance, and interoperability requirements. In
2161 addition, each standard is carefully analyzed to determine if it is applicable to the organization
2162 and the desired application.

2163 **9.2.2 Deciding between Hardware, Software, or Firmware Implementations**

2164 The trade-offs among security, cost, simplicity, efficiency, and ease of implementation need to
2165 be studied by managers acquiring various security products meeting a standard. Cryptography
2166 can be implemented in hardware, software, or firmware. Each has its related costs and benefits.

2167 In general, software is less expensive and slower than hardware, although for large applications,
2168 hardware may be less expensive. In addition, software may be less secure, since it is more easily
2169 modified or bypassed than equivalent hardware products. Tamper resistance in hardware is
2170 usually considered more reliable.

2171 In many cases, cryptography is implemented in a hardware device (e.g., electronic chip, ROM-
2172 protected processor) but is controlled by software. This software requires integrity protection to
2173 ensure that the hardware device is provided with correct information (e.g., controls, data) and is
2174 not bypassed. Thus, a hybrid solution is generally provided, even when the basic cryptography is
2175 implemented in hardware. Effective security requires correct management of the entire hybrid
2176 solution.

2177 Firmware can be found in nearly every piece of technology used today, including cell phones,
2178 smart TVs, and even in USB keyboards. Thus, securing firmware implementations is critical.
2179 One way to protect your system is by purchasing hardware with built-in protection that prevents
2180 malicious firmware modification. For more information on hardening firmware, refer to NIST [SP](#)
2181 [800-147](#), *BIOS Protection Guidelines*, and NIST [SP 800-155](#) (DRAFT), *BIOS Integrity*
2182 *Measurement Guidelines*.

2183 **9.2.3 Managing Keys**

2184 The security of information protected by cryptography directly depends upon the protection
2185 afforded to keys. All keys need to be protected against modification, and secret and private keys
2186 require protection against unauthorized disclosure. Key management involves the procedures and
2187 protocols, both manual and automated, used throughout the entire life cycle of the keys. This
2188 includes the generation, distribution, storage, entry, use, destruction, and archiving of
2189 cryptographic keys.

2190 In a small community of users, public keys and their "owners" can be strongly bound by simply
2191 exchanging public keys (e.g., putting them on a CD-ROM or other media). However, conducting
2192 electronic business on a larger scale—potentially involving geographically and organizationally
2193 distributed users—necessitates a means for obtaining public keys electronically with a high

2194 degree of confidence in their integrity and binding to individuals. The support for the binding
2195 between a key and its owner is generally referred to as a public key infrastructure.

2196 Users also need the ability to enter the community of key holders, generate keys (or have them
2197 generated on their behalf), disseminate public keys, revoke keys (for example, in case of
2198 compromise of the private key), and change keys. In addition, it may be necessary to incorporate
2199 time/date stamping and to archive keys for verification of old signatures.

2200 For more information on key management, see NIST [SP 800-57 Part 1](#), *Recommendation for Key*
2201 *Management, part 1: General*, NIST [SP 800-57 Part 2](#), *Recommendation for Key Management,*
2202 *Part 2: Best Practices for Key Management Organization*, and NIST [SP 800-57 Part 3](#),
2203 *Recommendation for Key Management, part 3: Application-Specific Key Management Guidance*.

2204 **9.2.4 Security of Cryptographic Modules**

2205 Cryptography is typically implemented in a module of software, firmware, hardware, or some
2206 combination thereof. This module contains the cryptographic algorithm(s), certain control
2207 parameters, and temporary storage facilities for the key(s) being used by the algorithm(s). The
2208 proper functioning of cryptography requires the secure design, implementation, and use of the
2209 cryptographic module. This includes protecting the module against tampering.

2210 Conformance to standards can be important for many reasons, including interoperability or
2211 strength of security provided. NIST established the [Cryptographic Module Validation Program](#)
2212 [\(CMVP\)](#) which validates cryptographic modules to Federal Information Processing Standards
2213 (FIPS) 140-2, *Security Requirements for Cryptographic Modules*. The goal of the CMVP is to
2214 promote the use of validated cryptographic modules and provide federal agencies with a security
2215 metric to use in procuring equipment containing validated cryptographic modules. A list of
2216 [modules](#) that have been validated by NIST is available on the Computer Security Resource
2217 Center (CSRC) website.

2218 [FIPS 140-2](#) specifies the security requirements that will be satisfied by a cryptographic module
2219 utilized within a security system protecting sensitive but unclassified information. The standard
2220 defines four security levels for cryptographic modules, with each level providing a significant
2221 increase in security over the preceding level. The four levels allow for cost-effective solutions
2222 that are appropriate for varying degrees of data sensitivity and different application
2223 environments. The user can select the best module for any given application or system, avoiding
2224 the cost of unnecessary security features.

2225 **9.2.5 Applying Cryptography to Networks**

2226 The use of cryptography within networking applications often requires special considerations. In
2227 these applications, the suitability of a cryptographic module may depend on its capability for
2228 handling special requirements imposed by locally attached communications equipment or by the
2229 network protocols and software.

2230 Encrypted information, MACs, or digital signatures may require transparent communications
2231 protocols or equipment to avoid being misinterpreted by the communications equipment or
2232 software as control information. It may be necessary to format the encrypted information, MAC,

2233 or digital signature to ensure that it does not confuse the communications equipment or software.
2234 It is essential that cryptography satisfy the requirements imposed by the communications
2235 equipment and does not interfere with the proper and efficient operation of the network.

2236 Data is encrypted on a network using either link encryption or end-to-end encryption. In general,
2237 link encryption is performed by service providers, such as a data communications provider. Link
2238 encryption encrypts all of the data along a communications path (e.g., a satellite link, telephone
2239 circuit, T3 line). Since link encryption also encrypts routing data, communications nodes need to
2240 decrypt the data to continue routing. In end-to-end encryption, data is encrypted when being
2241 passed through a network, but routing information remains visible. End-to-end encryption is
2242 generally performed by the end user organization. Some examples of modern usage of end-to-
2243 end encryption include Pretty Good Privacy (PGP) and Secure/Multipurpose Internal Mail
2244 Extensions (S/MIME) for email. It is possible to combine both types of encryption.

2245 **9.2.6 Complying with Export Rules**

2246 The U.S. Government controls the export of cryptographic implementations. The rules governing
2247 export can be quite complex since they consider multiple factors. Additionally, cryptography is a
2248 rapidly evolving field, and rules may change from time to time. Address questions concerning
2249 the export of a particular implementation to the appropriate legal counsel.

2250 **9.3 Interdependencies**

2251 There are many interdependencies among cryptography and other security controls highlighted
2252 in this publication. Cryptography both depends on other security safeguards and assists in
2253 providing them. For example,

- 2254 • *Physical Security.* Physical protection of a cryptographic module is required to prevent—
2255 or at least detect—physical replacement or modification of the cryptographic system and
2256 the keys within it. In many environments (e.g., open offices, laptops), the cryptographic
2257 module itself has to provide the desired levels of physical security. In other environments
2258 (e.g., closed communications facilities, steel-encased Cash-Issuing Terminals), a
2259 cryptographic module may be safely employed within a secured facility.
- 2260 • *User Authentication.* Cryptography can be used both to protect passwords that are stored
2261 in systems and to protect passwords that are communicated between systems.
2262 Furthermore, cryptographic-based authentication techniques may be used in conjunction
2263 with or in place of password-based techniques to provide stronger authentication of users.
- 2264 • *Logical Access Control.* In many cases, cryptographic software may be embedded within
2265 a host system, and it may not be feasible to provide extensive physical protection to the
2266 host system. In these cases, logical access control may provide a means of isolating the
2267 cryptographic software from other parts of the host system, protect the cryptographic
2268 software from tampering, and safeguard the keys from replacement or disclosure. The use
2269 of such controls provides the equivalent of physical protection.
- 2270 • *Audit Trails.* Cryptography may play a useful role in audit trails, which are used to help
2271 support electronic signatures. Audit records may require signatures, and cryptography

2272 may be needed to protect audit records stored on systems from disclosure or
2273 modification.

- 2274 • *Assurance*. Assurance that a cryptographic module is properly and securely implemented
2275 is essential to the effective use of cryptography. NIST maintains validation programs for
2276 several of its standards for cryptography (see section 9.2.4). Vendors can have their
2277 products validated for conformance to the standard through a rigorous set of tests. Such
2278 testing provides increased assurance that a module meets stated standards, and system
2279 designers, integrators, and users can have greater confidence that validated products
2280 conform to accepted standards.

2281 Cryptographic systems are monitored and periodically audited to ensure that they are still
2282 satisfying their security objectives. All parameters associated with correct operation of the
2283 cryptographic system are reviewed; operation of the system itself is periodically tested; and the
2284 results are audited. Certain information, such as secret keys or private keys in public key
2285 systems, are not subject to audit. However, non-secret or non-private keys could be used in a
2286 simulated audit procedure.

2287 **9.4 Cost Considerations**

2288 Using cryptography to protect information has both direct and indirect costs, which are
2289 determined in part by product availability. A wide variety of products exist for implementing
2290 cryptography in integrated circuits, add-on boards or adapters, and stand-alone units.

2291 **9.4.1 Direct Costs**

2292 The direct costs of cryptography include:

- 2293 • Acquiring or implementing the cryptographic module and integrating it into the system.
2294 The medium (i.e., hardware, software, firmware, or a combination thereof) and various
2295 other issues such as level of security, logical and physical configuration, and special
2296 processing requirements will have an impact on cost.
- 2297 • Managing the cryptography and the cryptographic keys generation, distribution,
2298 archiving, and disposition as well as security measures to protect the keys.

2299 **9.4.2 Indirect Costs**

2300 The indirect costs of cryptography include:

- 2301 • A decrease in system or network performance, resulting from the additional overhead of
2302 applying cryptographic protection to stored or communicated data.
- 2303 • Changes in the way users interact with the system, resulting from more stringent security
2304 enforcement. However, cryptography can be made nearly transparent to the users so that
2305 the impact is minimal.

2306

2307 **10 Control Families**

2308 To ensure the protection of confidentiality, integrity, and availability, FIPS 200 specifies
2309 minimum security requirements in seventeen security-related areas. The areas, which are
2310 introduced below, represent a broad-based, balanced information security program that addresses
2311 the management, operational, and technical aspects of protecting federal information and
2312 systems.

2313 The intent of this section is to provide a brief description of each security control family. Each
2314 family has a list of controls that address a specific security goal. To view the complete security
2315 control catalog and a description of all controls, refer to NIST [SP 800-53](#).

2316 **10.1 Access Control (AC)**

2317 On many multiuser systems, requirements for using—and prohibitions against the use of—
2318 various system resources vary considerably. For example, some information must be accessible
2319 to all users, some may be needed by several groups or departments, and some may be accessed
2320 by only a few individuals. While users must have access to specific information needed to
2321 perform their jobs, denial of access to non-job-related information may be required. It may also
2322 be important to control the kind of access that is permitted (e.g., the ability for the average user
2323 to execute, but not change, system programs). These types of access restrictions enforce policy
2324 and help ensure that unauthorized actions are not taken.

2325 Access is the ability to make use of any system resource. Access control is the process of
2326 granting or denying specific requests to: 1) obtain and use information and related information
2327 processing services; and 2) enter specific physical facilities (e.g., federal buildings, military
2328 establishments, border crossing entrances). System-based access controls are called logical
2329 access controls. Logical access controls can prescribe not only who or what (in the case of a
2330 process) is to have access to a specific system resource but also the type of access that is
2331 permitted. These controls may be built into the operating system, incorporated into applications
2332 programs or major utilities (e.g., database management systems, communications systems), or
2333 implemented through add-on security packages. Logical access controls may be implemented
2334 internally to the system being protected or in external devices.

2335 Examples of access control security controls include: account management, separation of duties,
2336 least privilege, session lock, information flow enforcement, and session termination.

2337 Organizations limit: (i) system access to authorized users; (ii) processes acting on behalf of
2338 authorized users; (iii) devices, including other systems; and (iv) the types of transactions and
2339 functions that authorized users are permitted to exercise.

2340 **10.2 Awareness and Training (AT)**

2341 Often, it is the user community that is recognized as being the weakest link in securing systems.
2342 Making system users aware of their security responsibilities and teaching them correct practices
2343 helps change their behavior. It also supports individual accountability, which is one of the most
2344 important ways to improve information security. Without knowing the necessary security
2345 measures or to how to use them, users cannot be truly accountable for their actions. The

2346 importance of this training is emphasized in the Computer Security Act, which requires training
2347 for those involved with the management, use, and operation of federal systems.

2348 The purpose of information security awareness, training, and education is to enhance security by
2349 (i) raising awareness of the need to protect system resources; (ii) developing skills and
2350 knowledge so system users can perform their jobs more securely; and (iii) building in-depth
2351 knowledge as needed to design, implement, or operate security programs for organizations and
2352 systems. The organization is responsible for making sure that managers and users are aware of
2353 the security risks associated with their activities and that organizational personnel are adequately
2354 trained to carry out their information security-related duties and responsibilities.

2355 Examples of awareness and training security controls include: security awareness training, role-
2356 based security training, and security training records.

2357 Organizations: (i) ensure that managers and users of organizational systems are made aware of
2358 the security risks associated with their activities and of the applicable laws, executive orders,
2359 directives, policies, standards, instructions, regulations, or procedures related to the security of
2360 organizational systems; and (ii) ensure that organizational personnel are adequately trained to
2361 carry out their assigned information security-related duties and responsibilities.

2362 **10.3 Audit and Accountability (AU)**

2363 An audit is an independent review and examination of records and activities to assess the
2364 adequacy of system controls and ensure compliance with established policies and operational
2365 procedures. An audit trail is a record of individuals who have accessed a system as well as what
2366 operations the user has performed during a given period. Audit trails maintain a record of system
2367 activity both by system and application processes and by user activity of systems and
2368 applications. In conjunction with appropriate tools and procedures, audit trails can assist in
2369 detecting security violations, performance issues, and flaws in applications.

2370 Audit trails may be used as a support for regular system operations, a kind of insurance policy, or
2371 both. As insurance, audit trails are maintained but not used unless needed (e.g., after a system
2372 outage). As a support for operations, audit trails are used to help system administrators ensure
2373 that the system or resources have not been harmed by hackers, insiders, or technical problems.

2374 Examples of audit and accountability controls include: audit events, time stamps, non-
2375 repudiation, protection of audit information, audit record retention, and session audit.

2376 Organizations: (i) create, protect, and retain system audit records to the extent needed to enable
2377 the monitoring, analysis, investigation, and reporting of unlawful, unauthorized, or inappropriate
2378 system activity; and (ii) ensure that the actions of individual system users can be uniquely traced
2379 to those users so they can be held accountable.

2380 **10.4 Security Assessment and Authorization (CA)**

2381 A security control assessment is the testing and/or evaluation of the management, operational,
2382 and technical security controls in a system to determine the extent to which the controls are
2383 implemented correctly, operating as intended, and producing the desired outcome with respect to

2384 meeting the security requirements for the system. The assessment also helps determine if the
2385 implemented controls are the most effective and cost-efficient solution for the function they are
2386 intended to serve. Assessment of the security controls is done on a continuous basis to support a
2387 near real-time analysis of the organizations current security posture.

2388 Following a complete and thorough security control assessment, the authorizing official makes
2389 the decision to authorize the system to operate or to continue to operate.

2390 Examples of security assessment and authorization controls include: security assessments system
2391 interconnections, plans of action and milestones, and continuous monitoring.

2392 Organizations: (i) periodically assess the security controls in organizational systems to determine
2393 if the controls are effective in their application; (ii) develop and implement plans of action
2394 designed to correct deficiencies and reduce or eliminate vulnerabilities in organizational systems;
2395 (iii) authorize the operation of organizational systems and any associated system connections;
2396 and (iv) monitor security controls on an ongoing basis to ensure the continued effectiveness of
2397 the controls.

2398 **10.5 Configuration Management (CM)**

2399 Configuration management is a collection of activities focused on establishing and maintaining
2400 the integrity of information technology products and systems through the control of processes for
2401 initializing, changing, and monitoring the configurations of those products and systems
2402 throughout the system development life cycle (CNSSI 4009). Configuration management
2403 consists of determining and documenting the appropriate specific settings for a system,
2404 conducting security impact analyses, and managing changes through a change control board. It
2405 allows the entire system to be reviewed to help ensure that a change made on one system does
2406 not have adverse effects on another system. For more information on configuration management,
2407 see NIST [SP 800-128](#).

2408 Checklists can also be used to verify that changes to the system have been reviewed from a
2409 security point-of-view. A common audit examines the system's configuration to see if major
2410 changes (such as connecting to the Internet) have occurred that have not yet been analyzed. The
2411 [NIST checklist repository](#), maintained as part of the [National Vulnerability Database \(NVD\)](#),
2412 provides multiple checklists which can be used to check compliance with the secure
2413 configuration specified in the system security plan. The checklists can be accessed at
2414 <https://web.nvd.nist.gov/view/ncp/repository>.

2415 Examples of configuration management controls include: baseline configuration, configuration
2416 change control, security impact analysis, least functionality, and software usage restrictions.

2417 Organizations: (i) establish and maintain baseline configurations and inventories of
2418 organizational systems, including hardware, software, firmware, and documentation throughout
2419 the respective system development life cycles; and (ii) establish and enforce security
2420 configuration settings for information technology products employed in organizational systems.

2421 **10.6 Contingency Planning (CP)**

2422 An information security contingency is an event with the potential to disrupt system operations,
2423 thereby disrupting critical mission and business functions. Such an event could be a power
2424 outage, hardware failure, fire, or storm. Particularly destructive events are often referred to as
2425 disasters. To avert potential contingencies and disasters or minimize the damage they cause,
2426 organizations can take early steps to control the event. Generally, this activity is called
2427 contingency planning.

2428 A contingency plan is a management policy and procedure used to guide organizational response
2429 to a perceived loss of mission capability. The Information System Contingency Plan (ISCP) is
2430 used by risk managers to determine what happened, why, and what to do. The ISCP may point to
2431 the Continuity of Operations Plan (COOP) or Disaster Recovery Plan (DRP) for major
2432 disruptions. Contingency planning involves more than planning for a move offsite after a disaster
2433 destroys a data center. It also addresses how to keep an organization's critical functions
2434 operational in the event of disruptions, both large and small. This broader perspective on
2435 contingency planning is based on the distribution of system support throughout an organization.
2436 For more information on contingency planning, see NIST [SP 800-34](#).

2437 Examples of contingency planning controls include: contingency plan, contingency training,
2438 contingency plan testing, system backup, and system recovery and restitution.

2439 Organizations: (i) establish, maintain, and effectively implement plans for emergency response,
2440 (ii) backup operations, and (iii) oversee post-disaster recovery for organizational systems to
2441 ensure the availability of critical information resources and the continuity of operations in
2442 emergency situations.

2443 **10.7 Identification and Authentication (IA)**

2444 Identification is the means of verifying the identity of a user, process, or device, typically as a
2445 prerequisite for granting access to resources in an IT system.

2446 For most systems, identification and authentication is the first line of defense. Identification and
2447 authentication is a technical measure that prevents unauthorized individuals or processes from
2448 entering a system.

2449 Identification and authentication is a critical building block of information security since it is the
2450 basis for most types of access control and for establishing user accountability. Access control
2451 often requires that the system be able to identify and differentiate between users. For example,
2452 access control is often based on least privilege, which refers to granting users only those accesses
2453 required to perform their duties. User accountability requires linking activities on a system to
2454 specific individuals and, therefore, requires the system to identify users.

2455 Systems recognize individuals based on the authentication data the systems receive.
2456 Authentication presents several challenges: collecting authentication data, transmitting the data
2457 securely, and knowing whether the individual who was originally authenticated is still the
2458 individual using the system. For example, a user may walk away from a terminal while still
2459 logged on, and another person may start using it.

2460 There are four means of authenticating a user's identity that can be used alone or in combination.
2461 User identity can be authenticated based on:

- 2462 • something the individual knows – e.g., a password, Personal Identification Number
2463 (PIN), or cryptographic key
- 2464 • something the individual possesses (a token) – e.g., an ATM card or a smart card
- 2465 • something the individual is (static biometric) – e.g., fingerprint, retina, face
- 2466 • something the individual does (dynamic biometrics) – e.g., voice pattern, handwriting,
2467 typing rhythm

2468 While it may appear that any of these individual methods could provide strong authentication,
2469 there are problems associated with each. If an individual wanted to impersonate someone else on
2470 a system, they can guess or learn another user's password or steal or fabricate tokens. Each
2471 method also has drawbacks for legitimate users and system administrators: users forget
2472 passwords and may lose tokens, and administrative overhead for keeping track of identification
2473 and authorization data and tokens can be substantial. Biometric systems have significant
2474 technical, user acceptance, and cost problems as well.

2475 Examples of identification and authentication controls include: device identification and
2476 authentication, identifier management, authenticator management, authenticator feedback, and
2477 re-authentication.

2478 Organizations: (i) identify system users, processes acting on behalf of users, or devices and (ii)
2479 authenticate or verify the identities of those users, processes, or devices, as a prerequisite to
2480 allowing access to organizational systems.

2481 **10.8 Incident Response (IR)**

2482 Systems are subject to a wide range of threat events, from corrupted data files to viruses to
2483 natural disasters. Vulnerability to some threat events can be mitigated by standard operating
2484 procedures. For example, frequently occurring events like mistakenly deleting a file can usually
2485 be repaired through restoration from the backup file. More severe threat events, such as outages
2486 caused by natural disasters, are normally addressed in an organization's contingency plan. Other
2487 damaging events result from deliberate malicious technical activity (e.g., the creation of viruses,
2488 system hacking).

2489 Threat events can result from a virus, other malicious code, or a system intruder (either an insider
2490 or an outsider). They can more generally refer to those incidents that could result in severe
2491 damage without a technical expert response. An example of a threat event that would require an
2492 immediate technical response would be an organization experiencing a denial-of-service attack.
2493 This kind of attack would require swift action on the part of the incident response team in order
2494 to reduce the affect the attack will have on the organization. The definition of a threat event is
2495 somewhat flexible and may vary by organization and computing environment.

2496 Although the threats that hackers and malicious code pose to systems and networks are well
2497 known, the occurrence of such harmful events remains unpredictable. Security incidents on
2498 larger networks (e.g., the Internet), such as break-ins and service disruptions, have harmed

2499 various organizations' computing capabilities. When initially confronted with such incidents,
2500 most organizations respond in an ad hoc manner. However, recurrence of similar incidents can
2501 make it cost-beneficial to develop a standing capability for quick discovery of and response to
2502 such events. This is especially true since incidents can often "spread" when left unchecked, thus
2503 escalating the damage and seriously harming an organization.

2504 Incident handling is closely related to contingency planning. An incident handling capability
2505 may be viewed as a component of contingency planning because it allows for the ability to react
2506 quickly and efficiently to disruptions in normal processing. Broadly speaking, contingency
2507 planning addresses events with the potential to interrupt system operations. Incident handling can
2508 be considered that portion of contingency planning specifically that responds to malicious
2509 technical threats. For more information on incident response, see NIST [SP 800-61](#), *Computer*
2510 *Security Incident Handling Guide*.

2511 Examples of incident response controls include: incident response training, incident response
2512 testing, incident handling, incident monitoring, and incident reporting.

2513 Organizations: (i) establish an operational incident handling capability for organizational systems
2514 that includes adequate preparation, detection, analysis, containment, recovery, and user response
2515 activities; and (ii) track, document, and report incidents to appropriate organizational officials
2516 and/or authorities.

2517 **10.9 Maintenance (MA)**

2518 To keep systems in good working order and to minimize risks from hardware and software, it is
2519 paramount that organizations establish procedures for the maintenance of organizational systems.
2520 There are many different ways an organization can address these maintenance requirements.

2521 Controlled maintenance of a system deals with maintenance that is scheduled and performed in
2522 accordance with manufacturer's specifications. Maintenance performed outside of a
2523 scheduled cycle, known as corrective maintenance, occurs when a system fails or generates an
2524 error condition that must be corrected in order to return the system to operational conditions.
2525 Maintenance can be performed locally or non-locally. Nonlocal maintenance is any maintenance
2526 or diagnostics performed by individuals communicating through a network either internally or
2527 externally (e.g. the Internet).

2528 Examples of maintenance controls include: controlled maintenance, maintenance tools, nonlocal
2529 maintenance, maintenance personnel, and timely maintenance.

2530 Organizations: (i) perform periodic and timely maintenance on organizational systems; and (ii)
2531 provide effective controls on the tools, techniques, mechanisms, and personnel used to conduct
2532 system maintenance.

2533 **10.10 Media Protection (MP)**

2534 Media protection is a control that addresses the defense of system media, which can be described
2535 as both digital and non-digital. Examples of digital media include: diskettes, magnetic tapes,
2536 external/removable hard disk drives, flash drives, compact disks, and digital video disks.

2537 Examples of non-digital media include paper or microfilm.

2538 Media protections are put in place to address several issues with regard to digital and non-digital
2539 media. These protections can restrict access and make certain file types available to authorized
2540 personnel only, apply security labels to sensitive information, and provide instructions on how to
2541 remove information from media such that the information cannot be retrieved or reconstructed.
2542 Media protections also include physically controlling system media and ensuring accountability
2543 as well as restricting mobile devices capable of storing information and carrying it outside of
2544 restricted areas.

2545 Examples of media protection controls include: media access, media marking, media storage,
2546 media transport, and media sanitization.

2547 Organizations: (i) protect system media, both paper and digital; (ii) limit access to information
2548 on system media to authorized users; and (iii) sanitize or destroy system media before disposal or
2549 release for reuse.

2550 **10.11 Physical and Environmental Security (PE)**

2551 The term physical and environmental security refers to measures taken to protect systems,
2552 buildings, and related supporting infrastructure against threats associated with their physical
2553 environment. Physical and environmental controls cover three broad areas:

- 2554 1. The physical facility is typically the building, other structure, or vehicle housing the
2555 system and network components. Systems can be characterized, based upon their
2556 operating location, as static, mobile, or portable. Static systems are installed in structures
2557 at fixed locations. Mobile systems are installed in vehicles that perform the function of a
2558 structure, but not at a fixed location. Portable systems may be operated in a wide variety
2559 of locations, including buildings, vehicles, or in the open. The physical characteristics of
2560 these structures and vehicles determine the level of physical threats such as fire, roof
2561 leaks, or unauthorized access.
2562
- 2563 2. The facility's general geographic operating location determines the characteristics of
2564 natural threats, which include earthquakes and flooding; man-made threats such as
2565 burglary, civil disorders, or interception of transmissions and emanations; and damaging
2566 nearby activities, including toxic chemical spills, explosions, fires, and electromagnetic
2567 interference from emitters (e.g., radars).
2568
- 2569 3. Supporting facilities are those services (both technical and human) that maintain the
2570 operation of the system. The system's operation usually depends on supporting facilities
2571 such as electric power, heating and air conditioning, and telecommunications. The failure
2572 or substandard performance of these facilities may interrupt operation of the system and
2573 cause physical damage to system hardware or stored data.

2574 Examples of physical and environmental controls include: physical access authorizations,
2575 physical access control, monitoring physical access, emergency shutoff, emergency power,

2576 emergency lighting, alternate work site, information leakage, and asset monitoring and tracking.

2577 Organizations: (i) limit physical access to systems, equipment, and the respective operating
2578 environments to authorized individuals; (ii) protect the physical plant and support infrastructure
2579 for systems; (iii) provide supporting utilities for systems; (iv) protect systems against
2580 environmental hazards; and (v) provide appropriate environmental controls in facilities
2581 containing systems.

2582 **10.12 Planning (PL)**

2583 Systems have increasingly taken on a strategic role in the organization. They assist organizations
2584 in conducting their daily activities and support decision making. With proper planning, systems
2585 can provide a security level commensurate with the risk associated with the operation of the
2586 system, improve productivity and performance, and enable new ways of managing and
2587 organizing. Planning for systems is crucial in the development and implementation of the
2588 organization's information security goals.

2589 System security plans are developed to provide an overview of the security requirements of the
2590 system and how the security controls and control enhancements meet those security
2591 requirements. Having security controls in place does not guarantee the overall protection of a
2592 system. Users, by far, have proven to be the weakest link in the security of organizational
2593 systems. With one intentional or unintentional errant click, the security posture of an entire
2594 system can be compromised. To combat this, it is incumbent on the organization to assign rules
2595 based on individual roles and responsibilities.

2596 Examples of planning controls include: system security plan, rules of behavior, security concept
2597 of operations, information security architecture, and central management.

2598 Organizations: develop, document, periodically update, and implement security plans for
2599 organizational systems that describe the security controls in place or planned for the system as
2600 well as the rules of behavior for individuals accessing the systems.

2601 **10.13 Personnel Security (PS)**

2602 Many important issues in information security involve users, designers, implementers, and
2603 managers. A broad range of security issues relate to how these individuals interact with system
2604 components as well as the access and authorities needed to do their jobs. No system can be
2605 secured without properly addressing these security issues.

2606 Personnel security seeks to minimize the risk that staff (permanent, temporary, or contractor)
2607 pose to organizational assets through the malicious use or exploitation of their legitimate access
2608 to the organization's resources. An organization's status and reputation can be adversely affected
2609 by the actions of its employees. Employees may have access to extremely sensitive, confidential,
2610 or proprietary information, the disclosure of which can destroy an organizations reputation or
2611 cripple it financially. Therefore, organizations must be vigilant when recruiting and hiring new
2612 employees, as well as when an employee transfers or is terminated. The sensitive nature and
2613 value of organizational assets requires in-depth personnel security measures.

2614 Examples of personnel control include: personnel screening, personnel termination, personnel
2615 transfer, access agreements, and personnel sanctions.

2616 Organizations: (i) ensure that individuals occupying positions of responsibility within
2617 organizations (including third-party service providers) are trustworthy and meet established
2618 security criteria for those positions; (ii) ensure that organizational information and systems are
2619 protected during and after personnel actions such as terminations and transfers; and (iii) employ
2620 formal sanctions for personnel failing to comply with organizational security policies and
2621 procedures.

2622 **10.14 Risk Assessment (RA)**

2623 Organizations are dependent upon information technology and associated systems to successfully
2624 carry out their missions. The increasing amount of information technology products used in
2625 various organizations and industries can be beneficial, may also introduce serious threats that can
2626 adversely affect an organization's operations and assets, individuals, other organizations, and the
2627 Nation by exploiting both known and unknown vulnerabilities. The exploitation of
2628 vulnerabilities in organizational systems can compromise the confidentiality, integrity, or
2629 availability of the information being processed, stored, or transmitted by those systems.

2630 Performing a risk assessment is a fundamental component of risk management as described in
2631 NIST [SP 800-39](#). Risk assessments identify and prioritize risks to organizational operations,
2632 assets, individuals, other organizations, and the Nation that may result from the operation of a
2633 system. Risk assessments, which can be conducted at all three tiers in the risk management
2634 hierarchy, inform decision makers and support risk responses by identifying: (i) relevant threats
2635 to organizations or threats directed through organizations against other organizations; (ii)
2636 vulnerabilities both internal and external to organizations; (iii) impact (i.e., harm) to
2637 organizations that may occur given the potential for threats exploiting vulnerabilities; and (iv)
2638 the likelihood that harm will occur. For more information on risk assessments, see NIST [SP 800-](#)
2639 [30](#).

2640 Examples of risk assessment controls include: security categorization, risk assessment,
2641 vulnerability scanning, and technical surveillance countermeasures survey.

2642 Organizations: periodically assess the risk to organizational operations (e.g., mission, functions,
2643 image, reputation), organizational assets, and individuals, which may result from the operation of
2644 organizational systems and the associated processing, storage, or transmission of organizational
2645 information.

2646 **10.15 System and Services Acquisition (SA)**

2647 Like other aspects of information processing systems, security is most effective and efficient if
2648 planned and managed throughout a system's life cycle, from initial planning to design,
2649 implementation, operation, and disposal. Many security-relevant events and analyses occur
2650 during a system's life. It is equally important that developers include individuals on the
2651 development team who possess the requisite security expertise and skills to ensure that needed
2652 security capabilities are effectively integrated into the system. The effective integration of
2653 security requirements into enterprise architecture also helps to ensure that important security

2654 considerations are addressed early in the system development life cycle and that those
2655 considerations are directly related to the organizational mission/business processes.

2656 SSPs can be developed for a system at any point in the life cycle. However, to minimize costs
2657 and prevent the disruption of ongoing operations, the recommended approach is to incorporate
2658 the plan at the beginning of the systems life cycle. It is significantly more expensive to add
2659 security features to a system than it is to include them from the very beginning. Security, once
2660 added, is not a function which does not require frequent updating/upgrading. It is important to
2661 ensure security requirements keep pace with changes to the computing environment, technology,
2662 and personnel. While some systems might find it useful to constantly update their SSP, other
2663 systems may only require updates after each phase of the systems life cycle or after each re-
2664 accreditation.

2665 Examples of system and service acquisition controls include: allocation of resources, acquisition
2666 process, system documentation, supply chain protection, trustworthiness, criticality analysis,
2667 developer-provided training, component authenticity, and developer screening.

2668 Organizations: (i) allocate sufficient resources to adequately protect organizational systems; (ii)
2669 employ system development life cycle processes that incorporate information security
2670 considerations; (iii) employ software usage and installation restrictions; and (iv) ensure that
2671 third-party providers employ adequate security measures to protect information, applications,
2672 and/or services outsourced from the organization.

2673 **10.16 System and Communication Protection (SC)**

2674 System and communications protection controls provide an array of safeguards. Some of the
2675 controls in this family address the confidentiality and integrity of information at rest and in
2676 transit. The protection of confidentiality and integrity can be provided by these controls through
2677 physical or logical means. For example, an organization can provide physical protection by
2678 segregating certain functions to separate servers, each having its own set of IP addresses.

2679 Organizations can better safeguard their information by separating user functionality and system
2680 management functionality. Providing this type of protection prevents the presentation of system
2681 management-related functionality on an interface for non-privileged users. System and
2682 communications protection also establishes boundaries that restrict access to publicly accessible
2683 information within a system. Using boundary protections, an organization can monitor and
2684 control communications at external boundaries as well as key internal boundaries within the
2685 system.

2686 Examples of system and communication protection controls include: application partitioning,
2687 denial of service protection, boundary protection, trusted path, mobile code, session authenticity,
2688 thin nodes, honeypots, transmission confidentiality and integrity, operations security, protection
2689 of information at rest and in transit, and usage restrictions.

2690 Organizations: (i) monitor, control, and protect organizational communications (i.e., information
2691 transmitted or received by organizational systems) at the external boundaries and key internal
2692 boundaries of the systems; and (ii) employ architectural designs, software development
2693 techniques, and systems engineering principles that promote effective information security

2694 within organizational systems.

2695 **10.17 System and Information Integrity (SI)**

2696 Integrity is defined as guarding against improper information modification or destruction, and
2697 includes ensuring information non-repudiation and authenticity. It is the assertion that data can
2698 only be accessed or modified by the authorized personnel. System and information integrity
2699 provides assurance that the information being accessed has not been meddled with or damaged
2700 by an error in the system.

2701 Examples of system and information integrity controls include: flaw remediation, malicious code
2702 protection, security function verification, information input validation, error handling, non-
2703 persistence, and memory protection.

2704 Organizations: (i) identify, report, and correct information and system flaws in a timely manner;
2705 (ii) provide protection from malicious code at appropriate locations within organizational
2706 systems; and (iii) monitor system security alerts and advisories and respond appropriately.

2707 **10.18 Program Management (PM)**

2708 Systems and the information they process are critical to many organizations' ability to perform
2709 their missions and business functions. It therefore makes sense that executives view system
2710 security as a management issue and seek to protect their organization's information technology
2711 resources as they would any other valuable asset. To do this effectively requires the development
2712 of a comprehensive management approach.

2713 Many security programs, distributed throughout the organization, have different elements
2714 performing various functions. While this approach has benefits, the distribution of the system
2715 security functions in many organizations is haphazard, usually based upon history (i.e., who was
2716 available in the organization to do what when the need arose). Ideally, the distribution of system
2717 security functions is the result of a planned and integrated management philosophy.

2718 Managing system security at multiple levels produces numerous benefits. Each level contributes
2719 to the overall system security program with different types of expertise, authority, and resources.
2720 In general, higher-level officials (e.g., those at the headquarters, unit levels in the agency
2721 described above) better understand the organization as a whole and have more authority. On the
2722 other hand, lower-level officials (e.g., at the system facility and applications levels) are more
2723 familiar with the specific technical and procedural requirements and problems of the systems and
2724 users. The levels of system security program management are complementary; each can help the
2725 other be more effective.

2726 Examples of project management controls include: information security program plan,
2727 information security resources, plan of action and milestone process, system inventory,
2728 enterprise architecture, risk management strategy, insider threat program, and threat awareness
2729 program.

2730

2731

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Appendix B—Glossary

Access Control	<p>The process of granting or denying specific requests to: 1) obtain and use information and related information processing services; and 2) enter specific physical facilities (e.g., federal buildings, military establishments, border crossing entrances).</p> <p>SOURCE: FIPS 201-2</p>
Accountability	<p>The security goal that generates the requirement for actions of an entity to be traced uniquely to that entity. This supports non-repudiation, deterrence, fault isolation, intrusion detection and prevention, and after-action recovery and legal action.</p> <p>SOURCE: SP 800-27 Rev. A</p>
Assurance	<p>Grounds for confidence that the other four security goals (integrity, availability, confidentiality, and accountability) have been adequately met by a specific implementation. “Adequately met” includes (1) functionality that performs correctly, (2) sufficient protection against unintentional errors (by users or software), and (3) sufficient resistance to intentional penetration or by-pass.</p> <p>SOURCE: SP 800-27 Rev. A</p>
Attack	<p>Any kind of malicious activity that attempts to collect, disrupt, deny, degrade, or destroy information system resources or the information itself.</p> <p>SOURCE: CNSSI-4009</p>
Audit	<p>Independent review and examination of records and activities to assess the adequacy of system controls, to ensure compliance with established policies and operational procedures.</p> <p>SOURCE: CNSSI-4009</p>
Authentication	<p>Verifying the identity of a user, process, or device, often as a prerequisite to allowing access to resources in a system.</p>

	<p>SOURCE: FIPS 200</p>
Authorization	<p>Access privileges granted to a user, program, or process or the act of granting those privileges.</p> <p>SOURCE: CNSSI-4009</p>
Authorizing Official (AO)	<p>A senior (federal) official or executive with the authority to formally assume responsibility for operating a system at an acceptable level of risk to organizational operations (including mission, functions, image, or reputation), organizational assets, individuals, other organizations, and the Nation.</p> <p>SOURCE: SP 800-37 Rev 1</p>
Biometrics	<p>A measurable physical characteristic or personal behavioral trait used to recognize the identity, or verify the claimed identity, of an applicant. Facial images, fingerprints, and iris scan samples are all examples of biometrics.</p> <p>SOURCE: FIPS 201</p>
Bit	<p>A binary digit having a value of 0 or 1.</p> <p>SOURCE: FIPS 180-4</p>
Challenge-Response Protocol	<p>An authentication protocol where the verifier sends the claimant a challenge (usually a random value or a nonce) that the claimant combines with a secret (often by hashing the challenge and a shared secret together, or by applying a private key operation to the challenge) to generate a response that is sent to the verifier. The verifier can independently verify the response generated by the Claimant (such as by re-computing the hash of the challenge and the shared secret and comparing to the response, or performing a public key operation on the response) and establish that the Claimant possesses and controls the secret.</p> <p>SOURCE: SP 800-63-2</p>
Checksum	<p>A value that (a) is computed by a function that is dependent on the content of a data object and (b) is stored or transmitted together with the object, for detecting changes in the data</p> <p>SOURCE: IETF RFC 4949 Ver. 2</p>
Ciphertext	<p>Data in its encrypted form.</p>

	SOURCE: SP 800-57 Part 1 Rev. 4
Digital Signature	The result of a cryptographic transformation of data which, when properly implemented, provides the services of: 1. origin authentication, 2. data integrity, and 3. signer non-repudiation. SOURCE: FIPS 140-2
Encryption	The cryptographic transformation of data to produce ciphertext. SOURCE: ISO 7498-2
End-to-End Encryption	Communications encryption in which data is encrypted when being passed through a network, but routing information remains visible.
Firewall	A gateway that limits access between networks in accordance with local security policy. SOURCE: SP 800-32
Gateway	An intermediate system (interface, relay) that attaches to two (or more) computer networks that have similar functions but dissimilar implementations and that enables either one-way or two-way communication between the networks. SOURCE: IETF RFC 4949 Ver. 2
Hacker	Unauthorized user who attempts to or gains access to an information system. SOURCE: CNSSI-4009
Information	1. Facts and ideas, which can be represented (encoded) as various forms of data. 2. Knowledge—e.g., data, instructions—in any medium or form that can be communicated between system entities. SOURCE: IETF RFC 4949 Ver. 2
Information Assurance	Measures that protect and defend information and information systems by ensuring their availability, integrity, authentication, confidentiality, and non-repudiation. These measures include providing for restoration of information systems by incorporating protection, detection, and reaction capabilities. Note: DoDI 8500.01 has transitioned from the term information assurance (IA) to the term cybersecurity. This could potentially

impact IA related terms.

SOURCE: CNSSI-4009

Information Security

The protection of information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide confidentiality, integrity, and availability.

SOURCE: 44 U.S.C., Sec. 3542

Information Security Policy

Aggregate of directives, regulations, rules, and practices that prescribes how an organization manages, protects, and distributes information.

SOURCE: CNSSI-4009

Information Security Risk

The risk to organizational operations (including mission, functions, image, reputation), organizational assets, individuals, other organizations, and the Nation due to the potential for unauthorized access, use, disclosure, disruption, modification, or destruction of information and/or a system.

SOURCE: SP 800-30 Rev 1

Information System

A discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information. [Note: Information systems also include specialized systems such as industrial/process controls systems, telephone switching and private branch exchange (PBX) systems, and environmental control systems.]

SOURCE: 44 U.S.C., Sec. 3502

Information Technology

(A) with respect to an executive agency means any equipment or interconnected system or subsystem of equipment, used in the automatic acquisition, storage, analysis, evaluation, manipulation, management, movement, control, display, switching, interchange, transmission, or reception of data or information by the executive agency, if the equipment is used by the executive agency directly or is used by a contractor under a contract with the executive agency that requires the use— (i) of that equipment; or (ii) of that equipment to a significant extent in the performance of a service or the furnishing of a product; (B) includes computers, ancillary equipment (including imaging peripherals, input, output, and storage devices necessary for security and surveillance), peripheral equipment designed to be controlled by the central processing unit of a computer, software, firmware and similar procedures, services

(including support services), and related resources; but (C) does not include any equipment acquired by a federal contractor incidental to a federal contract.

SOURCE: 40 U.S.C., Sec. 11101

Integrity

Guarding against improper information modification or destruction, and includes ensuring information non-repudiation and authenticity.

SOURCE: 44 U.S.C., Sec. 3542

Intrusion Detection System (IDS)

Software that automates the intrusion detection process.

SOURCE: SP 800-94

Key

A parameter used in conjunction with a cryptographic algorithm that determines its operation.

Examples applicable to this Standard include:

1. The computation of a digital signature from data, and
2. The verification of a digital signature.

SOURCE: FIPS 186-4

Key Management

The activities involving the handling of cryptographic keys and other related security parameters (e.g., initialization vectors) during the entire lifecycle of the keys, including their generation, storage, establishment, entry and output, use and destruction.

SOURCE: SP 800-57 Part 1 Rev 4

Keystroke Monitoring

The process used to view or record both the keystrokes entered by a computer user and the computer's response during an interactive session. Keystroke monitoring is usually considered a special case of audit trails.

Least Privilege

The principle that a security architecture should be designed so that each entity is granted the minimum system resources and authorizations that the entity needs to perform its function.

SOURCE: CNSSI-4009

Link Encryption

Encryption of information between nodes of a communications system.

	<p>SOURCE: CNSSI-4009</p>
Malicious Code	<p>Software or firmware intended to perform an unauthorized process that will have adverse impact on the confidentiality, integrity, or availability of a system. A virus, worm, Trojan horse, or other code-based entity that infects a host. Spyware and some forms of adware are also examples of malicious code.</p> <p>SOURCE: SP 800-53</p>
Malware	<p>A program that is inserted into a system, usually covertly, with the intent of compromising the confidentiality, integrity, or availability of the victim's data, applications, or operating system or of otherwise annoying or disrupting the victim.</p> <p>SOURCE: SP 800-83</p>
Password	<p>A string of characters (letters, numbers, and other symbols) used to authenticate an identity or to verify access authorization.</p> <p>SOURCE: FIPS 140-2</p>
Penetration Testing	<p>A test methodology in which assessors, typically working under specific constraints, attempt to circumvent or defeat the security features of a system.</p> <p>SOURCE: SP 800-53</p>
Private Key	<p>A cryptographic key, used with a public key cryptographic algorithm, that is uniquely associated with an entity and is not made public.</p> <p>SOURCE: FIPS 140-2</p>
Privilege	<p>A right granted to an individual, a program, or a process.</p> <p>SOURCE: CNSSI-4009</p>
Public Key	<p>A cryptographic key used with a public key cryptographic algorithm that is uniquely associated with an entity and that may be made public.</p> <p>SOURCE: FIPS 140-2</p>
Public Key Cryptography	<p>Encryption system that uses a public-private key pair for encryption and/or digital signature.</p> <p>SOURCE: CNSSI-4009</p>

Public Key Infrastructure (PKI)	<p>A Framework that is established to issue, maintain, and revoke public key certificates.</p> <p>SOURCE: FIPS 186-4</p>
Risk	<p>A measure of the extent to which an entity is threatened by a potential circumstance or event, and typically a function of: (i) the adverse impacts that would arise if the circumstance or event occurs; and (ii) the likelihood of occurrence. [Note: System-related security risks are those risks that arise from the loss of confidentiality, integrity, or availability of information or systems and reflect the potential adverse impacts to organizational operations (including mission, functions, image, or reputation), organizational assets, individuals, other organizations, and the Nation. Adverse impacts to the Nation include, for example, compromises to systems that support critical infrastructure applications or are paramount to government continuity of operations as defined by the Department of Homeland Security.]</p> <p>SOURCE: SP 800-37</p>
Risk Assessment	<p>The process of identifying risks to organizational operations (including mission, functions, image, reputation), organizational assets, individuals, other organizations, and the Nation, resulting from the operation of a system. Part of risk management, incorporates threat and vulnerability analyses, and considers mitigations provided by security controls planned or in place. Synonymous with risk analysis.</p> <p>SOURCE: SP 800-39</p>
Risk Management	<p>The program and supporting processes to manage information security risk to organizational operations (including mission, functions, image, reputation), organizational assets, individuals, other organizations, and the Nation, and includes: (i) establishing the context for risk-related activities; (ii) assessing risk; (iii) responding to risk once determined; and (iv) monitoring risk over time.</p> <p>SOURCE: SP 800-39</p>
Risk Management Framework (RMF)	<p>A structured approach used to oversee and manage risk for an enterprise.</p> <p>SOURCE: CNSSI-4009</p>
Role	<p>A job function or employment position to which people or other system entities may be assigned in a system.</p>

SOURCE: IETF RFC 4949 Ver 2

Safeguards

Protective measures prescribed to meet the security requirements (i.e., confidentiality, integrity, and availability) specified for a system. Safeguards may include security features, management constraints, personnel security, and security of physical structures, areas, and devices. Synonymous with security controls and countermeasures.

SOURCE: FIPS 200

Secret Key

A cryptographic key, used with a secret key cryptographic algorithm, that is uniquely associated with one or more entities and should not be made public.

SOURCE: FIPS 140-2

Security

A condition that results from the establishment and maintenance of protective measures that enable an enterprise to perform its mission or critical functions despite risks posed by threats to its use of information systems. Protective measures may involve a combination of deterrence, avoidance, prevention, detection, recovery, and correction that should form part of the enterprise's risk management approach.

SOURCE: CNSSI-4009

Security Control Assessment

The testing and/or evaluation of the management, operational, and technical security controls in a system to determine the extent to which the controls are implemented correctly, operating as intended, and producing the desired outcome with respect to meeting the security requirements for the system.

SOURCE: SP 800-37

Security Controls

The management, operational, and technical controls (i.e., safeguards or countermeasures) prescribed for a system to protect the confidentiality, integrity, and availability of the system and its information.

SOURCE: FIPS 199

Security Engineering

An interdisciplinary approach and means to enable the realization of secure systems. It focuses on defining customer needs, security protection requirements, and required functionality early in the systems development life cycle, documenting requirements, and then proceeding with design, synthesis, and system validation while

considering the complete problem.

SOURCE: CNSSI-4009

Security Label

The means used to associate a set of security attributes with a specific information object as part of the data structure for that object.

SOURCE: SP 800-53

Sensitivity

A measure of the importance assigned to information by its owner, for the purpose of denoting its need for protection.

SOURCE: SP 800-60

Signature

A recognizable, distinguishing pattern associated with an attack, such as a binary string in a virus or a particular set of keystrokes used to gain unauthorized access to a system.

SOURCE: SP 800-61

Spam

Electronic junk mail or the abuse of electronic messaging systems to indiscriminately send unsolicited bulk messages.

SOURCE: CNSSI-4009

Spyware

Software that is secretly or surreptitiously installed into a system to gather information on individuals or organizations without their knowledge; a type of malicious code.

SOURCE: SP 800-53

System Integrity

The quality that a system has when it performs its intended function in an unimpaired manner, free from unauthorized manipulation of the system, whether intentional or accidental.

SOURCE: SP 800-27

System Security Plan

Formal document that provides an overview of the security requirements for the system and describes the security controls in place or planned for meeting those requirements.

SOURCE: SP 800-18

Tailoring

The process by which a security control baseline is modified based on: (i) the application of scoping guidance; (ii) the specification of compensating security controls, if needed; and (iii) the specification of organization-defined parameters in the security controls via

explicit assignment and selection statements.

SOURCE: SP 800-37

Threat

Any circumstance or event with the potential to adversely impact organizational operations (including mission, functions, image, or reputation), organizational assets, individuals, other organizations, or the Nation through a system via unauthorized access, destruction, disclosure, modification of information, and/or denial of service.

SOURCE: SP 800-30

Token

Something that the Claimant possesses and controls (typically a key or password) that is used to authenticate the Claimant's identity.

SOURCE: SP 800-63-2

Trojan Horse

A computer program that appears to have a useful function, but also has a hidden and potentially malicious function that evades security mechanisms, sometimes by exploiting legitimate authorizations of a system entity that invokes the program.

SOURCE: CNSSI-4009

Trustworthy System

Computer hardware, software and procedures that—

- 1) are reasonably secure from intrusion and misuse;
- 2) provide a reasonable level of availability, reliability, and correct operation;
- 3) are reasonably suited to performing their intended functions; and
- 4) adhere to generally accepted security procedures.

SOURCE: SP 800-32

Validation

Confirmation (through the provision of strong, sound, objective evidence) that requirements for a specific intended use or application have been fulfilled (e.g., a trustworthy credential has been presented, or data or information has been formatted in accordance with a defined set of rules, or a specific process has demonstrated that an entity under consideration meets, in all respects, its defined attributes or requirements).

SOURCE: CNSSI-4009

2735 **Appendix C—Acronyms**

2736 Selected acronyms and abbreviations used in this paper are defined below.

AC	Access Control
AO	Authorizing Official
APT	Advanced Persistent Threat
AT	Awareness and Training
AU	Audit and Accountability
BYOD	Bring Your Own Device
CA	Security Assessment and Authorization
CAP	Cross Agency Priority
CC	Common Criteria
CEO	Chief Executive Officer
CIO	Chief Information Officer
CISO	Chief Information Security Officer
CKMS	Cryptographic Key Management System
CM	Configuration Management
CMVP	Cryptographic Module Validation Program
CNSSI	Committee on National Security Systems Instruction
COOP	Continuity of Operations Plan
COTS	Commercial Off The Shelf
CP	Contingency Planning
CSP	Cloud Service Provider
CSRC	Computer Security Resource Center
DES	Data Encryption Standard
DHS	Department of Homeland Security

DRP	Disaster Recovery Plan
FIPS	Federal Information Processing Standard
FIRMR	Federal Resource Management Regulation
FIRST	Forum for Incident Response Teams
FISMA ₂₀₀₂	Federal Information Security Management Act
FISMA ₂₀₁₄	Federal Information Security Modernization Act
FOIA	Freedom of Information Act
GSSP	Generally Accepted Security Practices
HTTP	Hypertext Transfer Protocol
IA	Identification and Authentication
ICT	Information and Communications Technology
IDS	Intrusion Detection System
IR	Incident Response
IRM	Information Resource Management
ISCM	Information Security Continuous Monitoring
ISCP	Information System Contingency Plan
ISO	Information Security Officer
ISO	International Organization for Standardization
ISE	Information Security Engineer
IT	Information Technology
ITL	Information Technology Laboratory
MA	Maintenance
MAC	Message Authentication Code
MP	Media Protection
NIST	National Institute of Standards and Technology

NVD	National Vulnerability Database
OMB	Office of Management and Budget
P.L.	Public Law
PBX	Private Branch Exchange
PE	Physical and Environmental Security
PGP	Pretty Good Privacy
PII	Personally Identifiable Information
PIN	Personal Identification Number
PKI	Public Key Infrastructure
PL	Planning
PM	Project Management
PS	Personnel Security
RA	Risk Assessment
RAID	Random Array of Inexpensive Disks
RMF	Risk Management Framework
S/MIME	Secure/Multipurpose Internal Mail Extension
SA	Systems and Services Acquisition
SAOP	Senior Agency Official for Privacy
SC	System and Communications Protection
SI	System and Information Protection
SISO	Senior Information Security Officer
SMTP	Simple Mail Transfer Protocol
SP	Special Publication
TCB	Trusted Computing Base